

Strategic Program Area: Appropriation for Contingencies

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	(521,663)	0	5,000,966	5,009,162	8,196
Revenues	414,556	165,159	0	0	0
Tax Levy	(936,219)	(165,159)	5,000,966	5,009,162	8,196

Strategic Overview:

The 2024 Budget includes funding for unanticipated events such as departmental shortfalls and critical projects. This helps to ensure the County achieves a surplus at the end of the year. Funds in the Appropriation for Contingencies can be in an unallocated account or in an allocated account earmarked for a specific purpose.

Strategic Program Area: Offset to Internal Service Charges

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	0	0	(122,845,510)	(77,526,182)	45,319,328
Revenues	0	0	(122,845,510)	(77,526,182)	45,319,328
Tax Levy	0	0	0	0	0

Strategic Overview:

This program area reduces total County expenditures and revenues by the amount of charges from internal service fund departments to other County departments. Without this adjustment, total County expenditures and revenues would be overstated. Expenditures of (\$77,526,182) and revenue offsets of (\$77,526,182) reflect the charges from departments to other County departments. The amount of this offset is decreased in 2024 largely due to the additional 0.4% sales tax authorized by Wisconsin Act 12 and File 23-719. This sales tax revenue offsets a portion of County pension costs that were previously allocated to departments.

Strategic Program Area: Charges to Other County Departments

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	(8,144,914)	(8,357,812)	(10,304,052)	(54,245,907)	(43,941,855)
Tax Levy	(8,144,914)	(8,357,812)	(10,304,052)	(54,245,907)	(43,941,855)

Strategic Overview:

This program area represents the offset to Central Service costs allocated to departments to show the full cost of operating a department. This allows the full cost to be truly reflected, and departments receiving grant revenues, indirect revenues (internal service fund departments) or outside (direct) revenues can more easily be reimbursed for this cost. Since the charge is not abated in departmental budgets, a central abatement represented in this budget is necessary, so expenses are not overstated.

The Office of the Comptroller prepared the Cost Allocation Plan for Milwaukee County. Utilizing a web-based cost allocation system, budget and cost data and allocation statistics for County departments were used to allocate the costs to departments/divisions/orgs for fiscal year 2024. Using a double step-down allocation procedure, costs were distributed among Central Services and to departments that receive benefits. Costs were inputted by cost center identifications consistent with the County’s accounting code structure, which allowed for efficient balancing with the entity’s financial reporting systems. Additionally, the web-based cost allocation system provided for the inputting of allocation statistics appropriate for the distribution of the identified indirect cost pools. Credits for direct-billed payments, cost adjustments, and other valid and applicable costing factors were also facilitated within the web-based cost allocation system.

Total central service allocation costs in departments and offsets in this org unit increase significantly due to the new methodology. Additionally, many items that were previously included in other crosscharges (such as IT, Facilities, and Risk Management costs) are included in the Central Service Allocation in 2024.

Strategic Program Area: Human Resources & Payroll System

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	2,072,761	1,857,736	1,790,139	1,790,139	0
Tax Levy	2,072,761	1,857,736	1,790,139	1,790,139	0

Strategic Overview:

This program area contains an appropriation for Milwaukee County’s hosted payroll, human resources (HR), benefits management, learning management, and applicant recruiting systems as well as actuarial services.

Strategic Implementation:

This program area funds the following services and purchases:

Ceridian HCM provides Dayforce subscriptions, tax filing identifications, training, services, clock maintenance, data processing, HR management, payroll processing, learning management, and recruiting under an anticipated new agreement in 2024. This contract also covers benefits management, but that service is funded through org. 1950 - Fringe Benefits.

The Office of the Comptroller is authorized to enter into the new subscription and maintenance agreement with Ceridian HCM beginning in 2024 for a five-year period in an annual not-to-exceed amount of \$2.5 million. The Office of the Comptroller is also authorized to extend the current agreement (expiring 12/31/2023) for up to six months should negotiations not be completed by 1/1/2024.

For 2024, funding of \$100,000 is provided for the Segal contract for purposes of actuarial services necessary in calculating fiscal costs of various pension actions.

Strategic Program Area: Litigation Reserve

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	108,867	194,535	186,362	186,362	0
Tax Levy	108,867	194,535	186,362	186,362	0

Strategic Overview:

The Litigation Reserve includes funding available for unanticipated litigation costs. The reserve is under the management of the Office of Corporation Counsel.

Unanticipated litigation costs that exceed the amount provided in the Litigation Reserve may be provided from other available funding sources, including the Appropriation for Contingencies.

Strategic Program Area: Capital Outlay/Depreciation Contra

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	0	0	(1,522,791)	746,524	2,269,315
Revenues	0	0	1,420,000	2,608,264	1,188,264
Tax Levy	0	0	(2,942,791)	(1,861,740)	1,081,051

Strategic Overview:

Proprietary Fund departments include Enterprise Fund departments (e.g., General Mitchell International Airport) and Internal Service Fund departments (e/g/, DAS-Information Management Services Division). Budgeting for Proprietary Funds in accordance with Generally Accepted Accounting Principles (GAAP) requires that Proprietary Funds expense the cost of fixed assets over the life of the asset through depreciation. Prior to 1997, fixed assets were defined as buildings and equipment with a cost in excess of \$500, In 1997, the definitions regarding fixed assets changed. The per unit cost for non-computer equipment must exceed \$2,500 and have a useful life greater than one year. Computer related equipment must exceed \$1,000 per unit to be considered a fixed asset.

Appropriations for depreciation are included in Proprietary Fund departmental budgets while appropriations for Capital Outlay - Fixed Assets, the original cost for the fixed asset, are excluded from those budgets. To ensure proper budgeting in accordance with GAAP, yet also ensure these departments retain control over the purchase of fixed assets, Proprietary Fund departments reflect an appropriation for Capital Outlay - Fixed Assets and an offsetting credit appropriation.

However, the cost of Capital Outlay - Fixed Assets for Proprietary Fund departments should be included in the property tax levy. In order to achieve this, all capital outlay costs for Proprietary Fund departments are included in the non-departmental budget. The costs for depreciation should not be included in the tax levy, therefore, an offsetting contra account for all Proprietary Fund departments' depreciation costs is included in this non-departmental budget. This budgetary procedure has no County-wide impact.

Strategic Program Area: Civil Air Patrol

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	10,468	10,437	11,500	11,500	0
Tax Levy	10,468	10,437	11,500	11,500	0

What We Do With It: Activity Data

Activity	2021 Actual	2022 Actual	2023 Target	2024 Target
Number of Meetings	215	370	350	375
Number of Organization Members	1,063	1,055	1,100	1,100

Strategic Overview:

The Civil Air Patrol (CAP) utilizes the County-owned hangar with classroom and office space at Lawrence J. Timmerman Airport (LJT) and second floor office space of the LJT control tower. The County provides appropriations for the utility costs, communications and insurance of these facilities. Appropriations may also be used for additional space to hangar utilized aircraft and minor building repairs, including materials and supplies to help keep the facilities in a well-maintained and safe condition.

Strategic Implementation:

The Civil Air Patrol will continue to perform the following activities:

A national program of aerospace education for youth and adults and we fly AFROTC cadets at local schools.

Participation in disaster emergency services and Homeland Security exercises, nationally and locally.

Cooperation with, and support of, Civil Defense and American Red Cross disaster and relief programs.

Participation in all search and rescue missions authorized by the United States Air Force and Coast Guard.

Flying shore patrol for the boating public as authorized by the United States Coast Guard.

Assisting the U.S. Customs Service and Drug Enforcement Administration by patrolling in aircraft to detect illegal drug activity and marijuana fields and reporting such activity to the U.S. Customs Service.

Military commander support, including low level surveys, range assistance and low-slow intercept training.

Counter terrorism mission support, flown in cooperation with the Federal Bureau of Investigation.

USAF Wings Program: a specially focused flight training program for select 17- to 18-year-old CAP cadets capable of earning a single engine land pilot license.

Strategic Program Area: Central Salary Costs

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	0	0	2,773,096	2,850,385	77,289
Revenues	0	0	0	0	0
Tax Levy	0	0	2,773,096	2,850,385	77,289
Full Time Pos (FTE)	0.00	0.00	0.00	0.00	0.00

Strategic Overview:

This program area includes centrally budgeted modifications to employee salary.

A vacancy and turnover reduction of \$1,019,615 is included in 2024. Based on recent experience, the County has realized a higher level of vacancy savings than budgeted. The Office of Strategy, Budget, and Performance and the Office of the Comptroller will monitor the actual vacancy rate during 2024 and recommend corrective action if needed. Departmental fund transfers from personnel to other account series may be reduced or eliminated in 2024.

An allocation of \$3,000,000 is included to support salary increases in the Compensation Transformation Project. The County is reviewing and moving all jobs to new pay grades, with the first wave approved in File 23-811. In 2024, funding is included for moving employees to the new ranges and addressing compression issues. Job families expected to be impacted in 2024 include (but are not limited to) IT, Courts, Architects/Engineers/Technicians, and OEM staff. Requests to move positions to new pay grades will be submitted to the County Board in 2024.

An allocation of \$870,000 is included to provide funds for a potential closure of the OBRA pension system for seasonal employees. Consistent with the closure of ERS to new employees as of 1/1/2025, the County is exploring the closure of the OBRA system. The 2024 Budget does not include any action to close the OBRA system, however funding is included for the cost of employer social security contributions and increasing seasonal salary to offset the employee social security contribution. The County Board is expected to review ordinance changes related to OBRA closure in 2024.

Department budgets include funding for 2 percent general employee salary increase as of January 8, 2023. Department budgets also provide a 3 percent increase (instead of 2 percent) for Correction Officer and supervisor positions.

Additional Program Details:

Funding is not included in the 2024 budget for automatic step increases as general positions have been migrated to stepless ranges as of 1/1/2023.

Strategic Program Area: Investment Management Fees

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	199,081	302,278	300,000	300,000	0
Tax Levy	199,081	302,278	300,000	300,000	0

Strategic Overview:

This program area includes funding for the County’s contracted investment advisors.

These advisors directly manage the long and short-term investment of operating funds not needed for immediate use.

Strategic Program Area: 0.4% Sales Tax

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	0	0	0	84,085,035	84,085,035
Revenues	0	0	0	84,085,035	84,085,035
Tax Levy	0	0	0	0	0

Strategic Overview:

In File 23-719, Milwaukee County authorized a new 0.4% sales tax effective January 1, 2024. This revenue is restricted to paying off unfunded pension liability costs and pension obligation bond (POB) costs. This additional revenue frees up approximately \$50 million of tax levy that was previously dedicated to paying these legacy pension cost. This org unit is used in the 2024 budget to directly show that the 0.4% sales tax is dedicated to authorized uses.

Strategic Implementation:

In 2024, the 0.4% sales tax revenue is projected at \$84,085,035. The entire County contribution to the ERS unfunded liability of \$60,638,000 is budgeted in this org unit instead of org unit 1950. \$23,447,035 of POB costs are also budgeted in this org unit instead of org 1950. The remainder of 2024 POB costs remain in org 1950.

The Office of Strategy, Budget, and Performance and the Office of the Comptroller are authorized to process administrative fund transfers with no tax levy impact related to accounting and compliance for Act 12 and the 0.4% sales tax.

Strategic Program Area: Central Crosscharges

Service Provision: N/A

How We Do It: Program Budget Summary

Category	2021 Actual	2022 Actual	2023 Budget	2024 Budget	2023/2024 Variance
Expenditures	2,904,993	3,379,217	3,988,122	0	(3,988,122)
Revenues	13,232,299	12,210,797	14,511,011	0	(14,511,011)
Tax Levy	(10,327,306)	(8,831,579)	(10,522,889)	0	10,522,889

Strategic Overview:

This program area is not used in 2024. In previous budgets, this program area accounted for crosscharges that would have been charged to elected departments. In 2024, these charges are reflected in the appropriate department and this program area is not needed.

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