



# DYFS | Division of Youth & Family Services

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A Division of the Department of  
Health & Human Services

**2018 ANNUAL REPORT**

## TABLE OF CONTENTS

<b>INTRODUCTION AND OVERVIEW .....</b>	<b>1</b>
<b>DEFINITIONS.....</b>	<b>1</b>
<b>MILWAUKEE COUNTY YOUTH POPULATION.....</b>	<b>2</b>
<b>REFERRALS TO DYFS .....</b>	<b>2</b>
REFERRALS BY OFFENSE TYPE.....	3
REFERRALS BY ZIP CODE .....	3
REFERRALS BY DISPOSITION .....	4
DISPOSITION TYPE BY RACE/ETHNICITY .....	4
<b>DETENTION RISK ASSESSMENT INSTRUMENT (DRAI).....</b>	<b>5</b>
DRAI USAGE.....	5
DRAI OUTCOMES .....	5
<b>SECURE DETENTION ADMISSIONS .....</b>	<b>5</b>
DETENTION ADMISSIONS COMPARISON 2014 TO 2018 .....	6
DETENTION ADMISSIONS BY REASON FOR DETENTION - 2018.....	6
DETENTION ADMISSIONS BY RACE/ETHNICITY – 2018.....	7
DETENTION ADMISSIONS BY AGE GROUP 2018 .....	7
<b>CUSTODY INTAKE DECISION-MAKING AT DETENTION.....</b>	<b>8</b>
<b>AVERAGE DAILY POPULATION DETENTION .....</b>	<b>9</b>
DETENTION AVERAGE DAILY POPULATION – 2018.....	9
<i>Average Daily Population by Race/Ethnicity - 2018.....</i>	<i>9</i>
<i>Average Daily Population by Reason for Detention – 2018.....</i>	<i>9</i>
<b>LENGTHS OF STAY (LOS) IN DETENTION .....</b>	<b>10</b>
SECURE DETENTION LENGTH OF STAY COMPARISON 2014 – 2018 .....	10
AVERAGE LENGTH OF STAY BY DISCHARGE YEAR (EXCLUDES MCAP).....	10
AVERAGE LENGTH OF STAY BY ADMISSION REASON – YOUTH DISCHARGED 2018 .....	10
<b>DYFS SERVICES/PROGRAMS USAGE AND OUTCOMES .....</b>	<b>11</b>
<b>DEPARTMENT OF CORRECTION COMMITMENTS .....</b>	<b>12</b>
COMMITMENTS BY YEAR (2014-2018) .....	12
COMMITMENTS BY RACE/ETHNICITY 2018 .....	12
AVERAGE DAILY POPULATION OF NON-SJO YOUTH IN CORRECTIONAL FACILITY .....	13
DYFS REFERRALS VS DOC COMMITMENTS 2014 – 2018.....	13
<b>CLERK OF COURT – DELINQUENCY, JIPS AND WAIVERS DATA.....</b>	<b>14</b>
<b>WISCONSIN STATE – DETENTION RISK ASSESSMENT INSTRUMENT (DRAI).....</b>	<b>A</b>
<b>JDAI OFFENSE CATEGORIES .....</b>	<b>C</b>

## Introduction and Overview

This report contains:

- ◆ Information describing and contrasting the characteristics of youth referred to the Division of Youth and Family Services (DYFS), detention usage and detention alternative programs and post dispositional programming;
- ◆ Tables and graphs which follow present data for referrals, detention admissions and detention alternative programs and post dispositional programming for 2018.
- ◆ Data was generated from the Juvenile Program Management (JPM) System, which contains information on each youth referred to the DYFS.

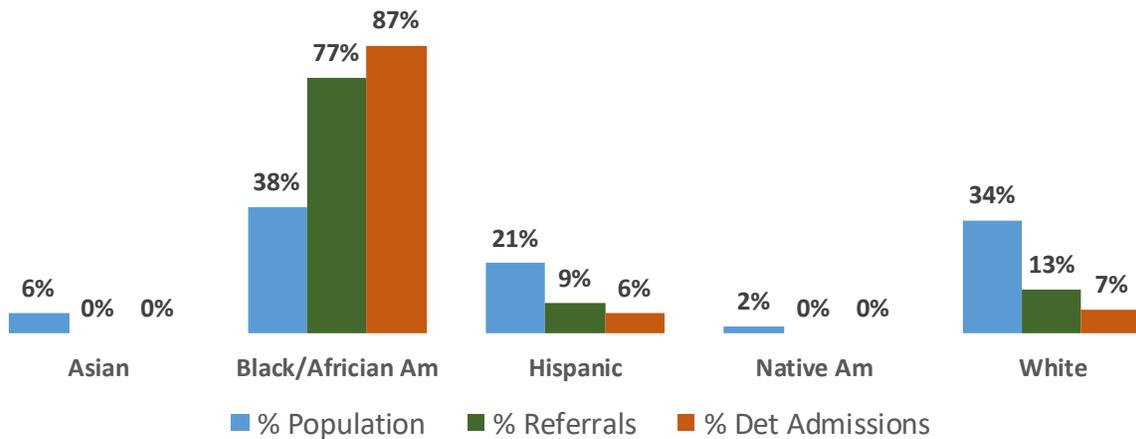
## Definitions

Referral	Referral received from Law Enforcement or other jurisdiction for new delinquency offense or Juvenile In Need of Protection and Services (JIPS) referral.
JDAI	JDAI is system-wide juvenile reform movement through the Annie E. Casey Foundation. JDAI stands for <b>J</b> ust, <b>D</b> evelopmentally Appropriate, <b>A</b> ccountable, <b>I</b> nclusive.
Order-in	Referral sent by Law Enforcement or other jurisdiction where the youth was released home or to current placement for an Intake at a later date.
MCAP	Milwaukee County Accountability Program. This is a post-dispositional program in the Milwaukee Detention Facility which a 4 to 6 month stay in Detention and then aftercare in the youth's home or placement until the end of the court order.
Level II	In home monitoring program which has an optional GPS component.
Shelter	Temporary shelter placement for youth pending disposition or pending dispositional placement.
AWOL	Youth that are missing, runaway or not available for service.

## Milwaukee County Youth Population

Black youth make up 38% of Milwaukee County’s youth population<sup>1</sup> (ages 10-16), however, accounted for 77% of all referrals, and 87% of detention admissions. Noteworthy is that the Milwaukee County youth population (age 10-16) is 86,487 and the number of unique youths referred for new offense during 2018 was 1118, 1.3% of the population.

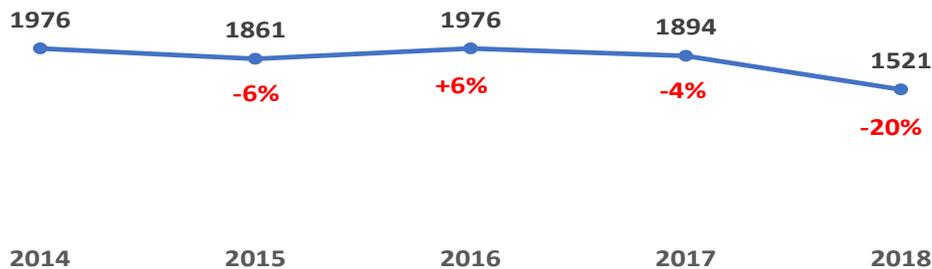
**Milwaukee County Youth Population (10-16 years old) vs Referrals and Detention Admissions**



## Referrals to DYFS

In 2018 there were 1521 referrals to DYFS for new offenses. This is a decrease of 20% compared to 2017 referrals and a decrease of 23% compared to 2014 referrals.

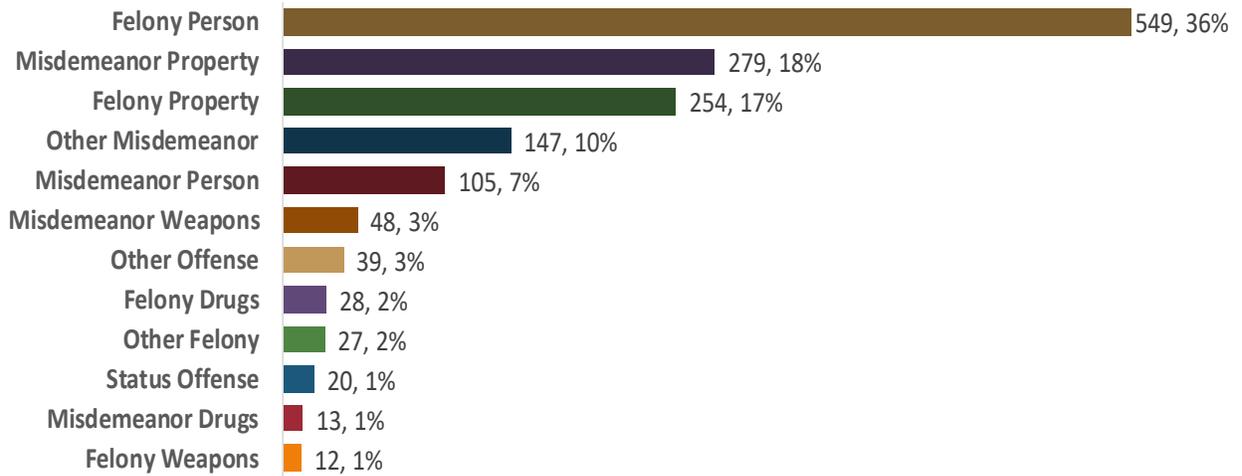
**Referrals 2014 - 2018**



<sup>1</sup> Easy Juvenile Population for Milwaukee County 2018 - [https://www.ojjdp.gov/ojstatbb/ezapop/asp/profile\\_selection.asp](https://www.ojjdp.gov/ojstatbb/ezapop/asp/profile_selection.asp)

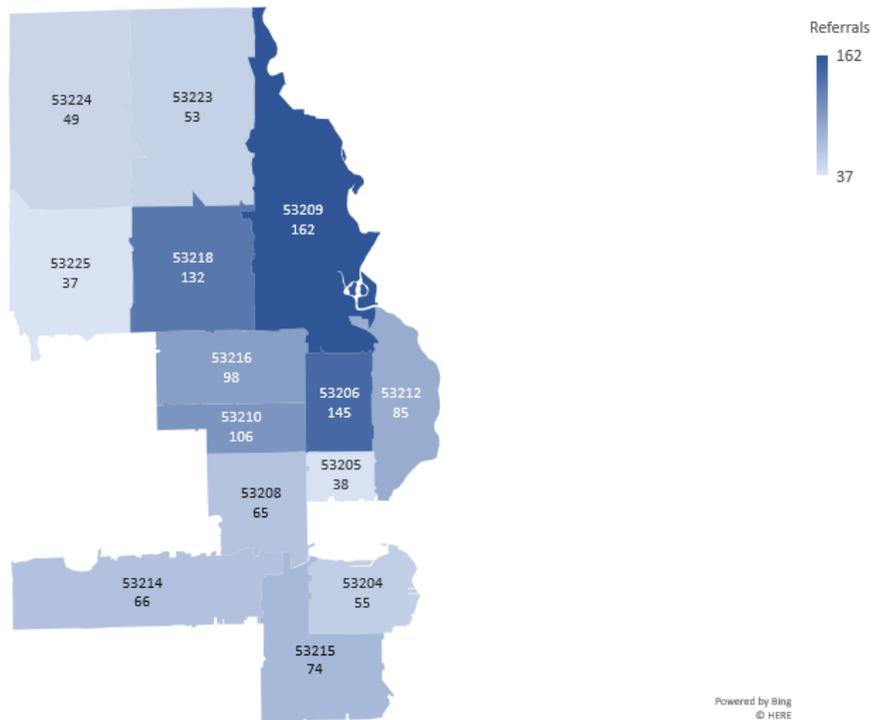
### Referrals by Offense Type

These are the 2018 referrals by JDAI Category Type (See Appendix Page C).



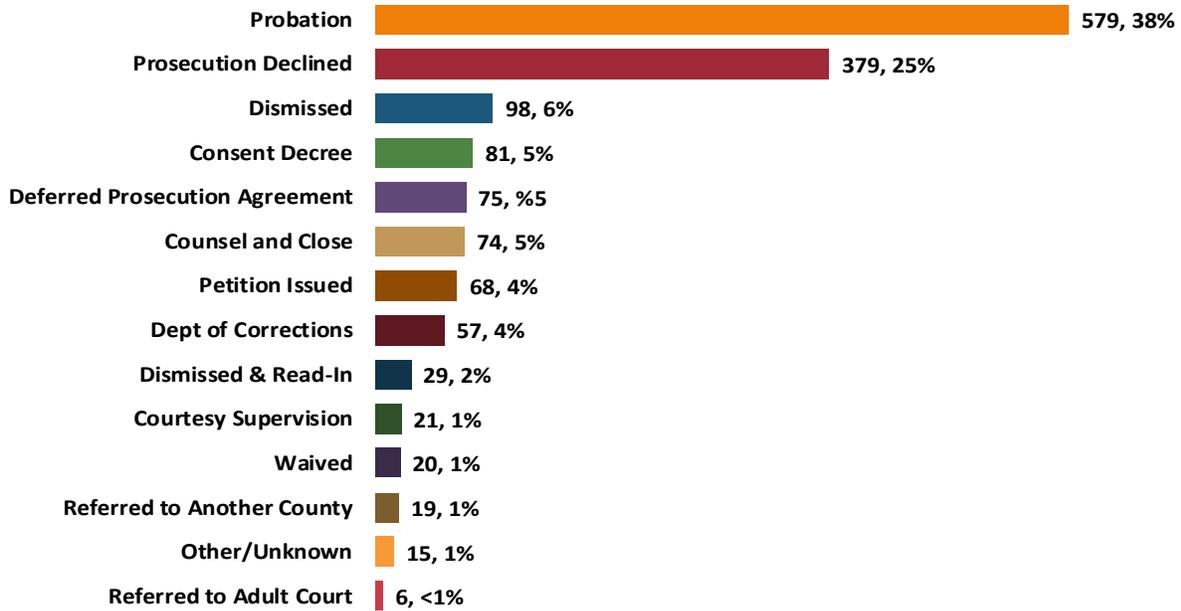
### Referrals by Zip Code

Below are the top 14 zip codes for the 2018 referrals which accounted for 76.6% of all referrals received during 2018.

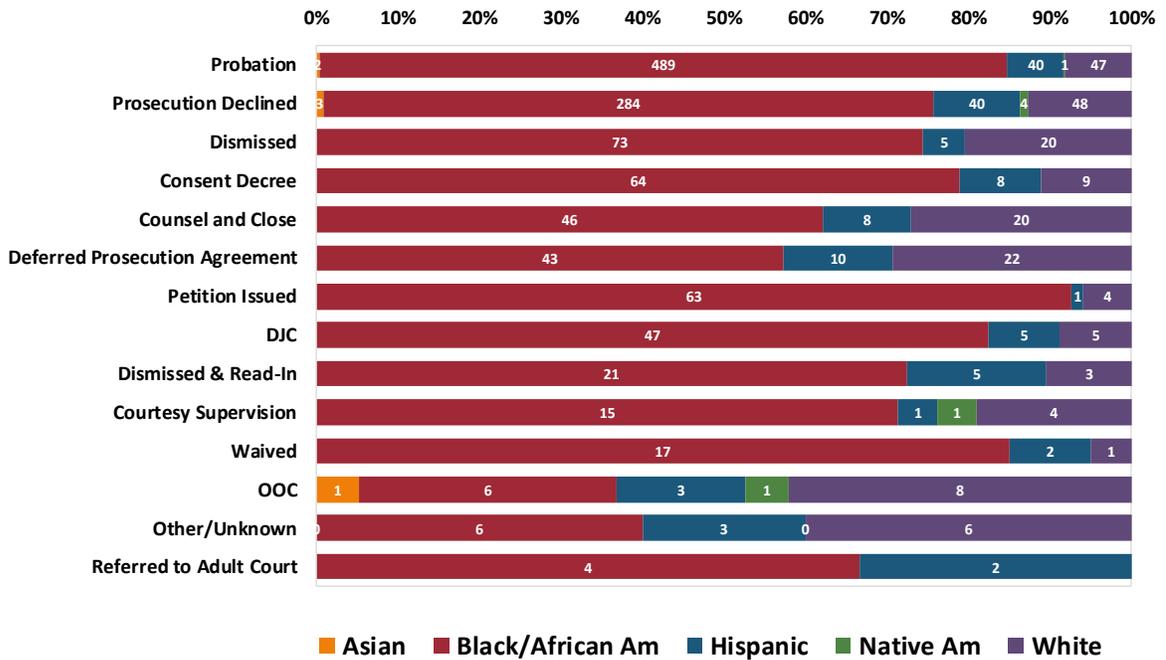


### Referrals by Disposition

Below are the dispositions for the 2018 referrals.



### Disposition Type by Race/Ethnicity



## Detention Risk Assessment Instrument (DRAI)

The current DRAI being used by Milwaukee County has been in effective since January 1, 2016. Milwaukee County has used some version of a DRAI since 1996. In 2018 all youth brought to Detention by Law Enforcement were scored using the current version of the DRAI. (See Sections A and B)

### DRAI USAGE

During 2018 there were 1437 DRAIs completed. Of those, 117 (8%) resulted in an override which resulted in a youth being held in Detention even though the DRAI score indicated that they could be released. Most of the overrides were due to placement issues, unable to return to current placement, parents unavailable or unable to pick youth up and no temporary shelter beds.

Period	DRAIs Completed	Overrides	% Overrides	Underrides
1/1/2018 - 12/31/2018	1437	117	8%	0

### DRAI Outcomes

In 2018 of the youth that were “Not Detained” due to their DRAI score, 95% appeared for their initial hearing and 86% has no failure to appear within 90 days.

Period	Not Det	Not Petitioned	# Pet	% Pet	# FTA - Initial	% FTA - Initial	FTA - w/in 90 Days of Intake	% FTA w/in 90 Days	Total FTA	% of Youth who FTA w/in 90 Days	% of Youth who had no FTA w/in 90 Days
1/1/2018 - 12/31/2018	244	84	160	66%	8	5%	14	9%	22	14%	86%

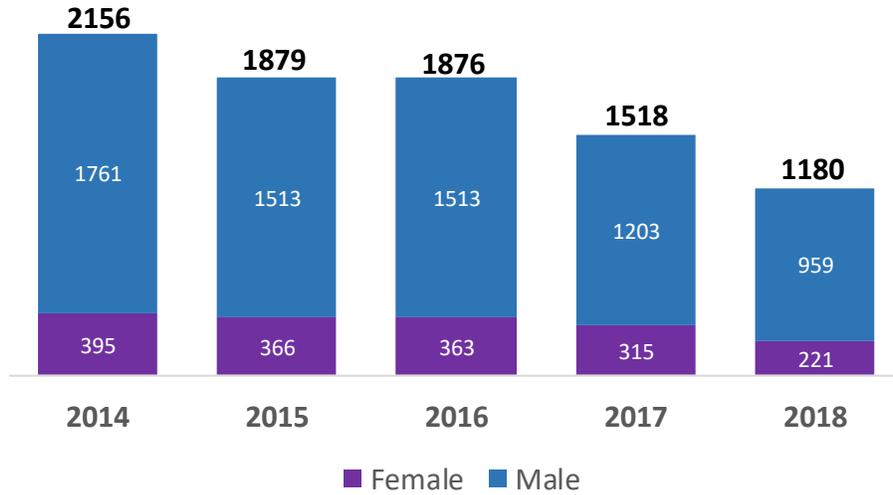
In 2018 of the youth that were “Not Detained” due to their DRAI score, 86% has no re-offense within 90 days of their intake date.

Period	Not Det	Not Petitioned	# Pet	% Pet	w/in 30 Days	w/in 60 Days	w/in 90 Days	TOTAL Reoffense	% Reoffense	% No Reoffense w/in 90 Days
1/1/2018 - 12/31/2018	244	84	160	66%	10	11	2	23	14%	86%

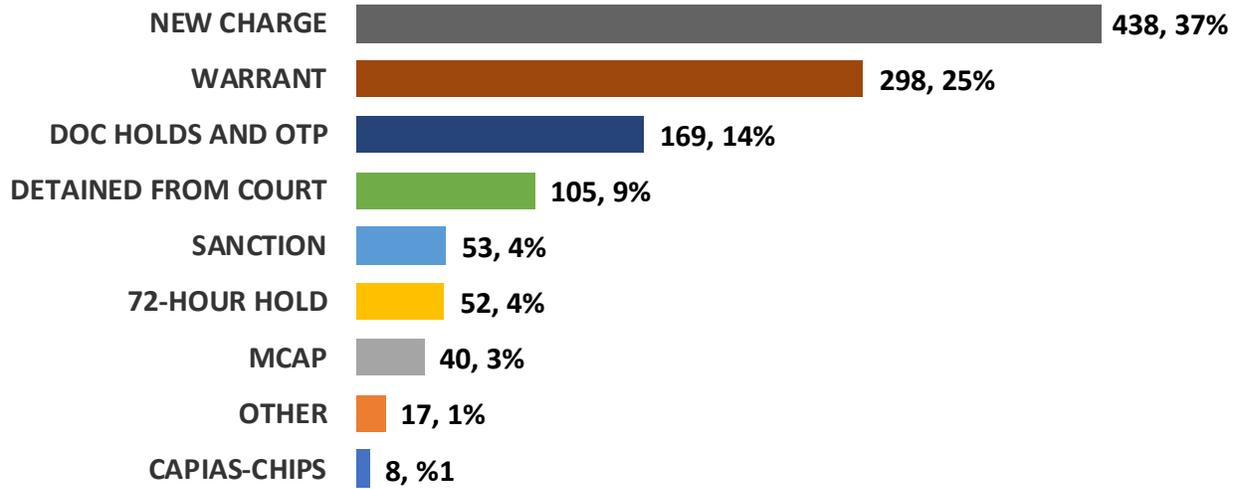
## Secure Detention Admissions

In 2018 Detention admissions decreased by 22 percent compared to 2017 admissions and decreased by 45 percent compared to 2014 admissions. Admissions for 2018 are the lowest in the 5-year analysis.

**Detention Admissions Comparison 2014 to 2018**



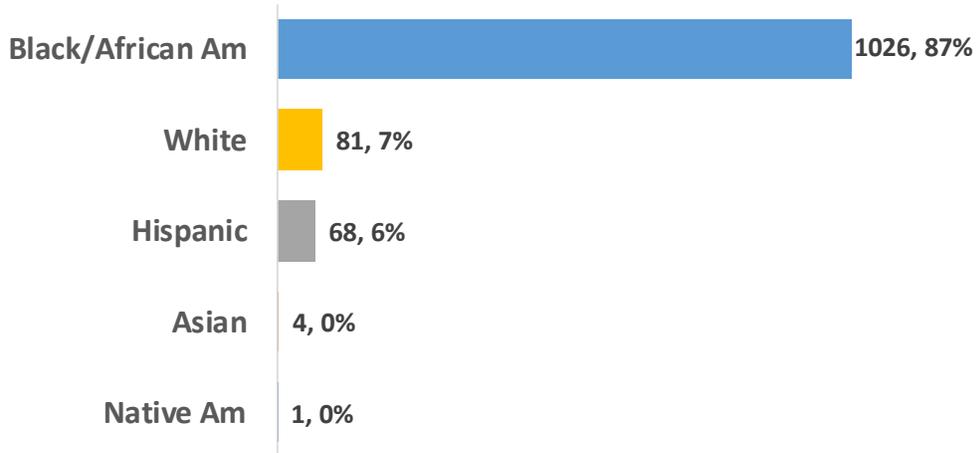
**Detention Admissions by Reason for Detention - 2018**



- ◆ Thirty-seven (37) percent of Detention admissions were due to new charges.
- ◆ Warrants accounted for 25% of Detention Admissions

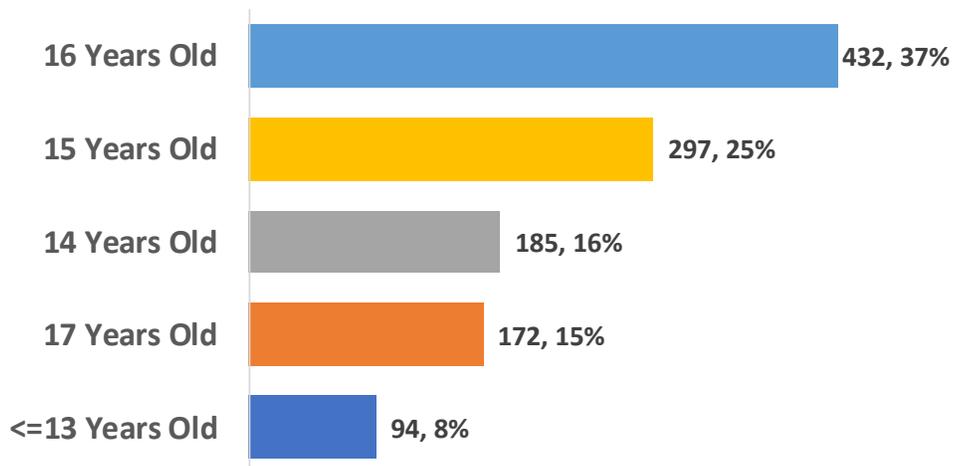
**Detention Admissions by Race/Ethnicity – 2018**

For 2018 93.4% of youth admitted to Detention were youth of color and 81% were male. Black youth represented the single largest racial/ethnic group at 86.9%. Black males represented the largest group at 72% of admissions.



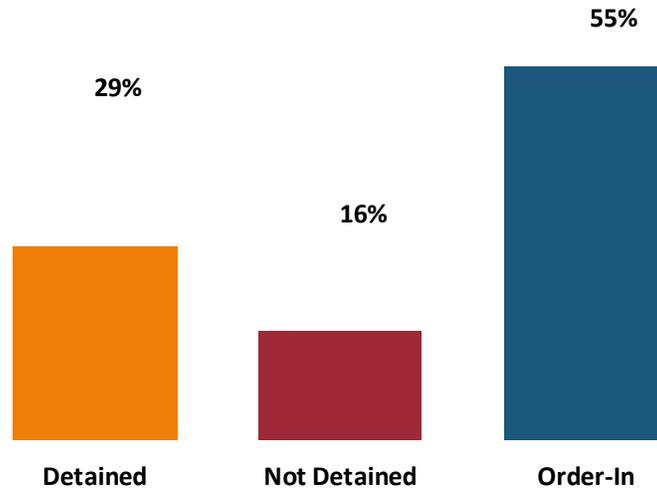
**Detention Admissions by Age Group 2018**

Eight (8) percent of admissions were on youth 13 years old or under, 16 percent were 14 years of age, 25 percent were 15 years of age, 37 percent were 16 years old, and 14 percent were 17 years old.

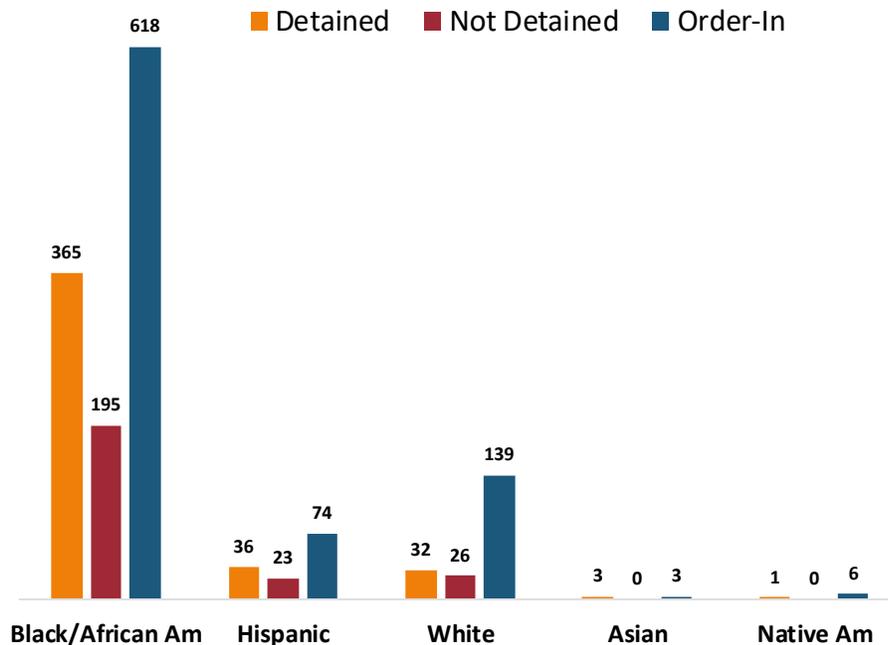


## Custody Intake Decision-Making at Detention

- ◆ Of the 1521 youth referred by law enforcement to Children’s Court Center Intake on new charges, 45 percent were brought to Detention, and the remaining 55% were ordered to appear for an Intake at a later date.



- ◆ Of the youth directly transported to Children’s Court Center and admitted through Custody Intake in Detention for new offense, 64 percent were detained, and 36 percent were not detained.



- ◆ All of the detention admissions for 2018 were scored using the Detention Risk Assessment Instrument (DRAI) Tool. One hundred (100) percent of all admissions were scored and recorded.

## Average Daily Population Detention

### Detention Average Daily Population – 2018

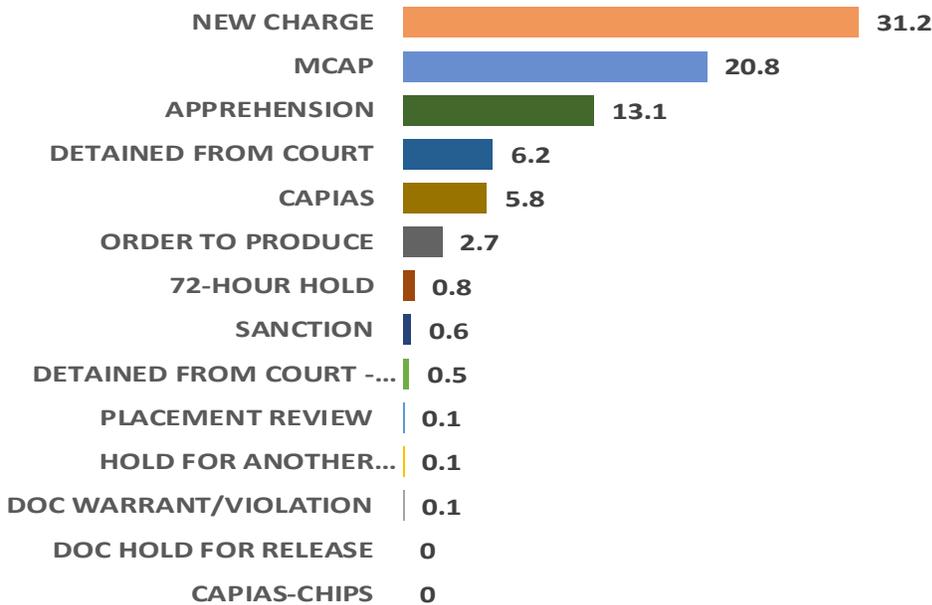
The average daily population for 2018 was 82.1 youth.

### Average Daily Population by Race/Ethnicity - 2018



### Average Daily Population by Reason for Detention – 2018

Milwaukee County Youth Detention Center is a 120-bed facility with 96 beds allocated for detention beds and 24 of those beds allocated for MCAP (Milwaukee County Accountability Program).

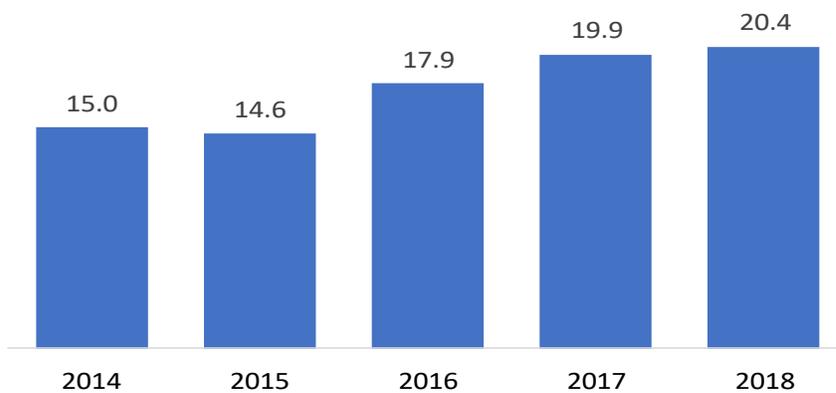


## Lengths of Stay (LOS) in Detention

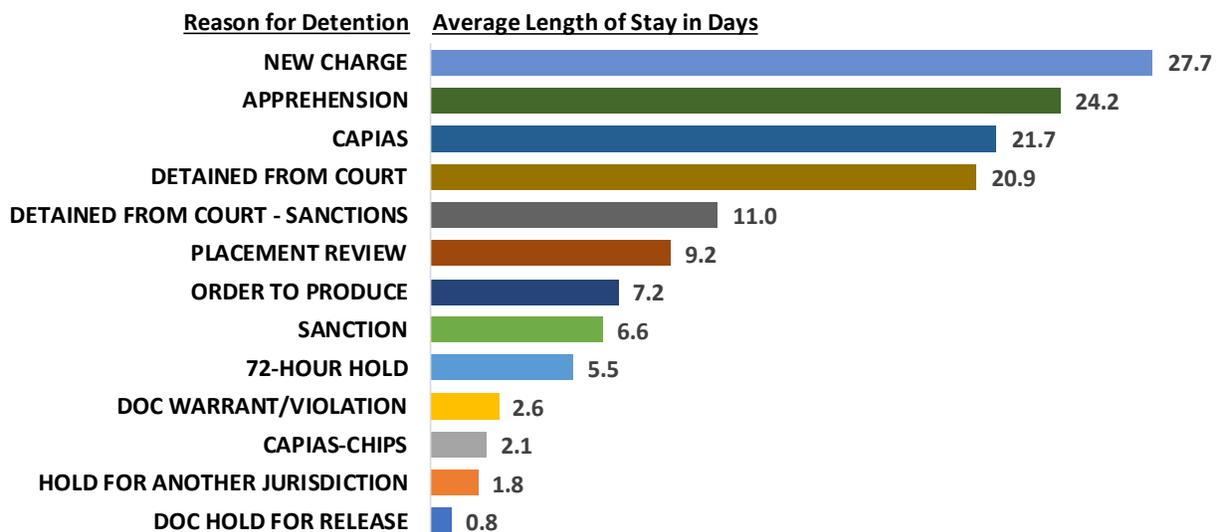
### Secure Detention Length of Stay Comparison 2014 – 2018

Analysis of length of stay data for detention shows an increase from 2014 to 2018. The average length of stay in detention for youth discharged in 2014 was 16.6 days and youth discharged in 2018 was 26.2 days. The length of stay for each year is based on youth that were discharged during that year.

### Average Length of Stay By Discharge Year (Excludes MCAP)



### Average Length of Stay by Admission Reason – Youth Discharged 2018



## DYFS Services/Programs Usage and Outcomes

Milwaukee County DHHS - Division of Youth and Family Services Services/Program Outcomes 2018																		
Detention Alternative Programs	Admissions	Avg Age @ Adm	Served During Year	Discharged	Successful D/C	% Success D/C	Average LOS	# Reoffended During Programming		Male	Female	Transgender/ Non-Binary	Black/ African Am	Asian	Native Am	Hispanic	White	Other/ Unknown
								% Reoffended	% Reoffended									
Shelter	249	15.3	260	246	162	66%	22.6	28	11%	204	56	0	233	0	0	13	14	0
Level II	191	15.5	908	764	459	60%	50.8	77	10%	704	204	0	768	3	1	75	61	0
Evening Report Center	50	15.1	55	53	27	51%	53.4	2	4%	36	19	0	49	0	0	3	3	0
Saturday Alternative Sanctions	46	15.6	56	54	27	50%	60.4	4	7%	46	10	0	104	1	0	10	8	0
Community Service & Restitution Coordination	111	15.9	123	108	80	74%	42.9	8	7%	104	19	0	36	1	0	0	5	0
Post Dispositional Programs	Admissions	Avg Age @ Adm	Served During Quarter	Discharged	Successful D/C	% Success D/C	Average LOS	# Reoffended During Program	% Reoffended	Male	Female	Transgender/ Non-Binary	Black/ African Am	Asian	Native Am	Hispanic	White	Other/ Unknown
Intensive Monitoring Program	110	159.0	207	122	95	78%	273.6	41	34%	181	26	0	183	1	0	15	8	0
Intensive Monitoring Program - Aftercare	30	16.6	37	25	12	48%	133.0	9	36%	33	4	0	32	0	0	2	3	0
Milwaukee County Accountability Program (MCAP) - Detention Phase	36	15.8	59	43	42	98%	176.1	1	2%	59	0	0	54	0	0	4	1	0
MCAP - Community Supervision	44	16.5	57	42	27	64%	133.0	15	36%	57	0	0	52	0	0	5	0	0
Juvenile Education Treatment Initiative (JETI)	66	15.4	95	58	40	69%	170.0	9	16%	79	16	0	75	0	0	10	10	0
Bakari - Type 2 RTC	1	16.2	1	0	0	0%	0.0	0	0%	1	0	0	1	0	0	0	0	0
Bakari - Community Supervision	0	0.0	0	0	0	0%	0.0	0	0%	0	0	0	0	0	0	0	0	0
Level II GPS	Admissions	Avg Age @ GPS	Served During Quarter	Discharged	Avg Days on GPS	Male	Female	Transgender/ Non-Binary	Black/ African Am	Asian	Native Am	Hispanic	White	Other/ Unknown				
Level II GPS	632	632	715	619	42.3	552	163	0	614	2	0	54	45	0				

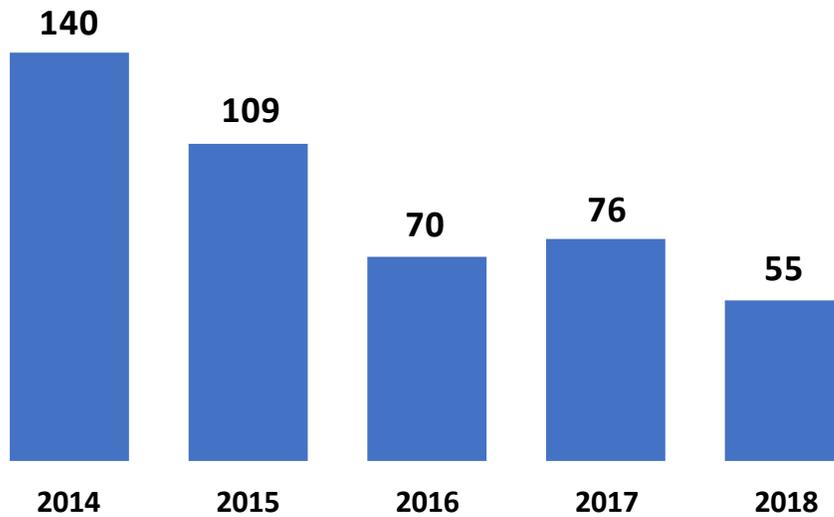
**DHHS-DYFS Report Definitions**

<b>Admissions:</b>	Number of youth admitted to program/placement during quarter
<b>Served During Quarter:</b>	Number of youth who were active with program/placement at any time during quarter
<b>Discharged</b>	Number of youth who were discharged from program/placement during quarter
<b>Successful Completion:</b>	Youth that completed the program/placement and were not discharged because of new offense, AWOL or failure to comply or engage with program/placement
<b>% Successful Discharge</b>	Number of youth who were successfully from program/placement during quarter divided by the number of youth discharged from the program/placement
<b># Reoffended During Programming</b>	# of Youth that reoffended between start date and discharge date of program/placement. A re-offense is a referral that rises to the level of a petition or Deferred Prosecution where the offense took place while the youth was in the program/placement
<b>% Reoffend</b>	# of youth that reoffended divided by the number of youth discharged during quarter
<b>Days on GPS</b>	Of the youth discharged from Level II/GPS during the quarter, what was the average length of time on GPS (in days)

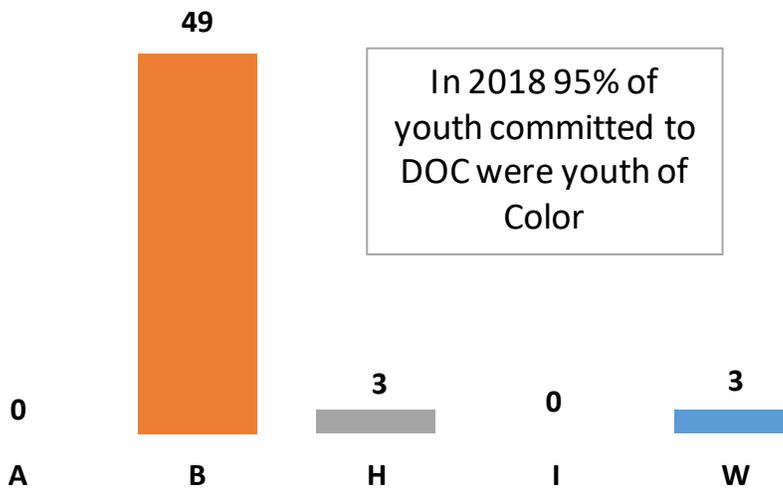
## Department of Correction Commitments

In 2018 there were 56 youth committed to the Department of Correction, Juvenile Division.  
This is a 60% reduction compared to 2014

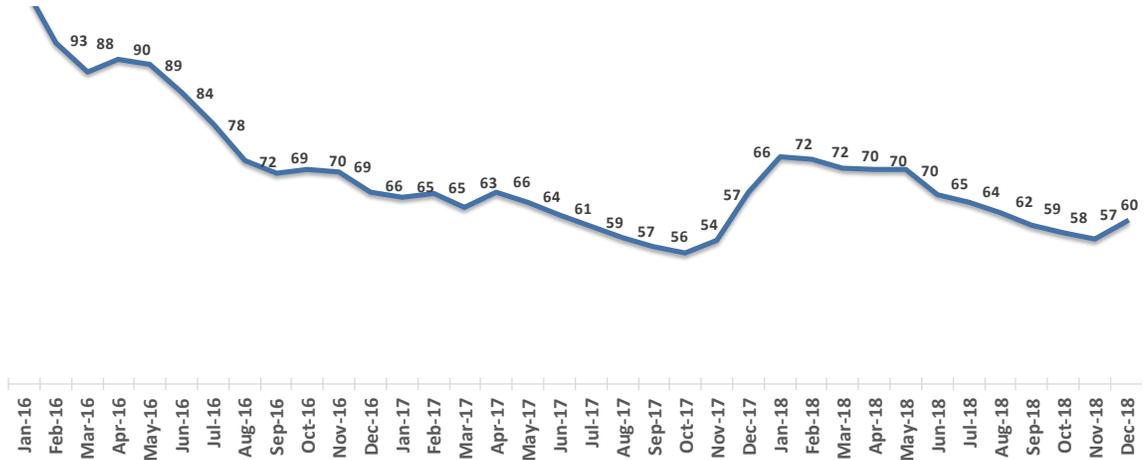
Commitments by Year (2014-2018)



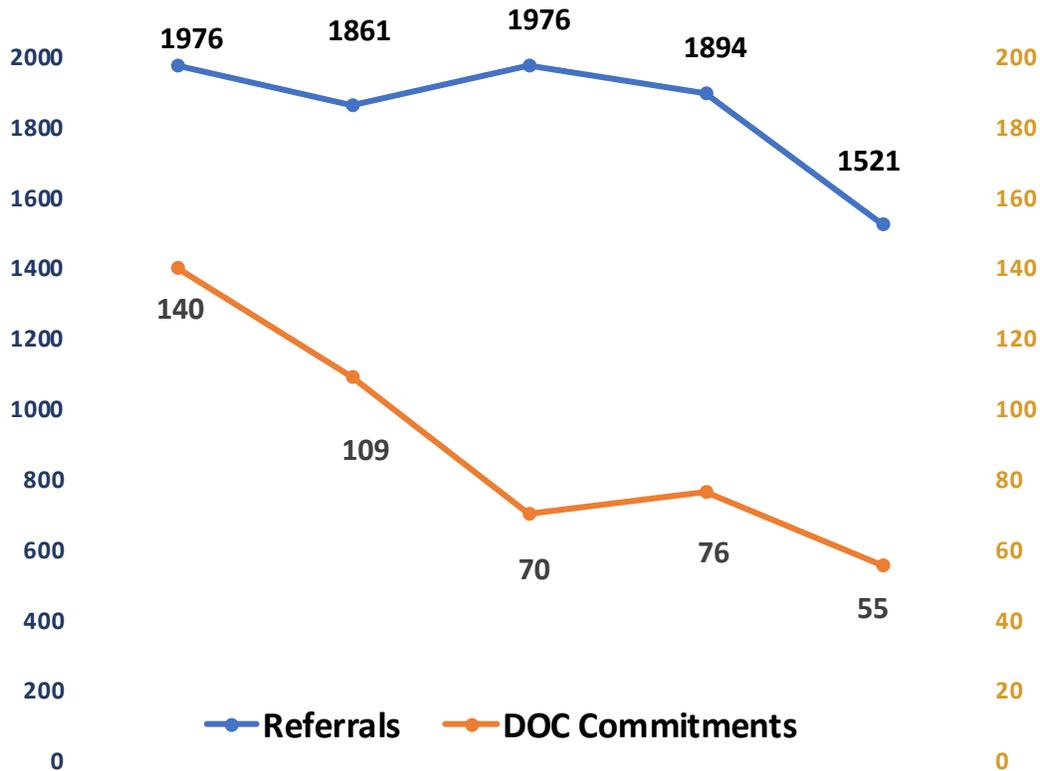
Commitments by Race/Ethnicity 2018



**Average Daily Population of Non-SJO Youth in Correctional Facility**



**DYFS Referrals vs DOC Commitments 2014 – 2018**



## Clerk of Court – Delinquency, JIPS and Waivers Data

Information obtained from Wisconsin Court System website.<sup>2</sup>

The Clerk of Circuit Court provides services in the Vel R. Phillips Youth and Family Justice and the Consolidated Court Automation Programs (CCAP) is responsible for supporting the IT needs of the entire Wisconsin Court System. CCAP maintains all necessary data related to the court system, to include delinquency and JIPS cases. DYFS wanted to include this in our Annual Report for purposes showing the number of cases that are filed with the Courts and the number of cases that are disposed compared to previous years.

Year	Delinquency		Delinquency Petitions		JIPS Petitions		JIPS Petitions		Waivers	
	Petitions Filed	%	Disposed	%	Filed	%	Disposed	%		%
2018	965	-21%	1035	-20%	45	-12%	42	-29%	41	8%
2017	1224	-5%	1286	4%	51	-22%	59	-3%	38	15%
2016	1282	2%	1239	-3%	65	44%	61	24%	33	22%
2015	1253	-7%	1271	-12%	45	-42%	49	-42%	27	35%
2014	1343		1440		77		84		20	

### JIPS Petitions:

1. Youth where parent is asking for assistance from Courts to control the youth.
2. Youths who have committed delinquency acts, but are under the age of 10 years old.
3. Youth who have committed delinquent actions but have been determined to be not responsible for those acts because of mental disease or defect or otherwise not competent to participate in Court proceedings.

<sup>2</sup> <https://www.wicourts.gov/publications/statistics/circuit/docs/juvcounty18.pdf>

# Wisconsin State – Detention Risk Assessment Instrument (DRAI)

## Wisconsin State – Detention Risk Assessment Instrument (DRAI)

A1. Youth's Last Name: \_\_\_\_\_ First Name & Middle Initial: \_\_\_\_\_  
 DOB: \_\_\_\_/\_\_\_\_/\_\_\_\_ Juvenile #: \_\_\_\_\_ Gender of the Youth:  Male  Female  
 County of Residence: \_\_\_\_\_  
 Ethnicity:  Hispanic  Hmong  Other \_\_\_\_\_ Race:  Caucasian  Asian  Native Am  African Am  Bi-racial  
 Screener: \_\_\_\_\_ Intake Date: \_\_\_\_/\_\_\_\_/\_\_\_\_ Intake Time: \_\_\_\_\_ (standard time)

II Charges currently alleged in this referral ( \_\_\_\_\_ )

B1. Only score the most Serious Alleged Offense ( \_\_\_\_\_ ) **Score**  
*\*Allegations of attempt (939.32) or Party to a crime (939.05) will be scored the same as the offense*

**Category A:** ----- To be held in secure custody ----- 20  
 (1<sup>st</sup> and 2<sup>nd</sup> degree Intentional Homicide, 1<sup>st</sup> degree Reckless Homicide, Felony Murder, Kidnapping, Substantial and Aggravated Battery, Mayhem, Carjacking with a Weapon, Armed Burglary, Arson of a Building, Burglary of a Residential Building Occupied, Felony w/Firearm & Robbery with a Dangerous Weapon, Armed w/Short-Barreled Rifle or Shotgun, Possession of Firearm or Theft of a Firearm, Strong Arm Robbery, Endangering Safety with a Use of a Firearm)

**Category B:** ----- 15  
 (1st or 2nd degree Sexual Assault, 1st or 2nd degree Sexual Assault of a Child, Physical Abuse of a Child, Drug Trafficking Intent to Distribute, Intimidation of a Victim, Fleeing an Officer in a Car/High Speed Chase, Recklessly Endangering Safety/Use of a Weapon Other Than a Firearm, Battery/Special Circumstances (Law Enforcement or School Official))

**Category C:** ----- 10 **B1** \_\_\_\_\_  
 (OMVWOC, Burglary of a Garage/Shed or Any Building Unoccupied, Arson of Property Other Than a Building, Bomb Threat/Scare, 3<sup>rd</sup> degree Sexual, Assault, False Imprisonment)

**Category D:** ----- 7  
 (Disorderly Conduct While Armed, Possession of a Controlled Substance (Non-Marijuana), Possession of a Non-Firearm Weapon including on School Grounds, 4<sup>th</sup> degree Sexual Assault, Felony Theft, Abuse to Animals, Prostitution, Endangering Safety Non-Use of a Weapon)

**Category E:** ----- 3  
 (Marijuana Possession/Use, Drug Paraphernalia, Criminal Damage to Property, Disorderly Conduct, Retail Theft, Misdemeanor Theft, Misdemeanor Battery, Graffiti, Entry into a Locked Vehicle, Negligent Use of Burning Material, Criminal Trespass, Fraud/Bad Checks and Credit Card Use, Receiving Stolen Property, Resisting/Obstructing an Officer, OMVWOC Passenger)

B2. **Number of Pending and Prior Delinquency Referrals: (Score only the highest factor)**  
 Any pending referrals for Cat. A or B offense ----- 5  
 Any pending referrals for Cat. C offense ----- 4  
 Any pending referrals for Cat. D or E offense ----- 3  
 5 or more prior referrals (with in the last 12 months) ----- 2 **B2** \_\_\_\_\_  
 1 to 4 prior referrals (with in last 12 months) ----- 1  
 No referrals or reason for custody is non-delinquency ----- 0

B3. **Prior Escapes or Failure to Appear (FTA): (Score only the highest factor)**  
 Any prior escape from secure custody ----- 5  
 Two or more prior warrants/capias/runaway from non-secure placement or FTA within past 12 months ----- 3 **B3** \_\_\_\_\_  
 One prior warrant/capias/runaway from non-secure placement or FTA within past 12 months ----- 1  
 No prior escapes, warrants/capias/runaway or FTA ----- 0

B4. **Current Legal Status: (Score only the highest factor)**  
 Currently sentenced to DOC-DJC or county aftercare ----- 5 **B4** \_\_\_\_\_  
 Currently on intensive supervision/or county equivalent ----- 3  
 On supervision for delinquent offense ----- 1  
 On supervision for JIPS /Delinquency Consent Decree/DPA or not on supervision ----- 0

<p>B5. <b>Aggravating Factors (Score up to + 3 points)</b>                  (override to more restrictive placement)                  +1 a. Documented history of violent/assaultive offenses                  +1 b. Multiple delinquency offenses alleged in this referral                  +1 c. Facts of the incident are more serious than indicated by charge</p>	<p><b>Mitigating Factors (Score up to - 3 points)</b>                  (override to less restrictive placement)                  -1 a. Facts of the incident are less serious than indicated by charge                  -1 b. Responsible <u>ADULT</u> able/willing to supervise                  -1 c. Youth demonstrates stability in school or employment</p>	<p><b>B5</b> _____</p>
--	--	------------------------

Total Score \_\_\_\_\_

Wisconsin State – Detention Risk Assessment Instrument (DRAI)

B6. Initial Outcome:

- Detained (Score 17 and Up)  Secure  Shelter
- Alternative (Score 10 to 16)
- Released (Score 0 to 9)

If score results in alternative or release, please fill out all that apply below:

- Parent/Guardian  Other Relative  Shelter Care
- Other Specify: \_\_\_\_\_

B7. Current Court Status & Special Circumstances: (Automatically Held in SECURE /NON-SECURE)

- Violation of Judicial Order or of a pending dispositional order
  - Secure  Shelter  Other \_\_\_\_\_  Released: \_\_\_\_\_
- Failure to Appear Only/Capias/Apprehension Request/Judicial Apprehension Request
  - Secure  Shelter  Other \_\_\_\_\_  Released (reason) \_\_\_\_\_
- Judicial Order (Circle one - youth held at DISPOSITION, SANCTION, or OTHER HEARING : \_\_\_\_\_ )
  - Secure  Shelter  Released (reason) \_\_\_\_\_
- 72 hour hold:  Secure  Shelter *Supervisor who approved:* \_\_\_\_\_
- Orders to Produce (DOC):  Secure  Shelter
- Violation of Parole (DOC):  Secure  Shelter

B8. Actual Outcome:

- Detained  Secure  Shelter  OVERRIDE
- Alternative  UNDER RIDE
- Released

If score results in alternative or release, please fill out all that apply below:

- Parent/Guardian  Other Relative  Shelter Care
- Other Specify: \_\_\_\_\_

If there was an override or under ride for the DRAI, please explain why in the comment section below:

- Mental Health issues  Child is 11 years old or younger

Comments (reason for override):

Supervisor who approved override/under ride: \_\_\_\_\_ Date of override/under ride: \_\_\_\_\_

## JDAI Offense Categories

JDAI Offense Category	Offense
Felony Drugs	Delivery of Drugs Possession with Intent to Deliver Drugs Manufacturing Drugs Obtain Controlled Substance by Fraud Felony Possession of Drugs
Felony Person	Homicide– Including Attempted 1 <sup>st</sup> , 2 <sup>nd</sup> and 3 <sup>rd</sup> Degree Sexual Assault Aggravated Battery Battery to Law Enforcement/Public Employee Child Abuse or Exploitation Carjacking Armed Robbery Fleeing Robbery Use of Force or Threat of Force Burglary – Home Invasion
Felony Property	Arson Burglary Fraud/Forgery Criminal Damage to Property Drive or Operative Vehicle w/o Consent Felony Theft Felony Receiving Stolen Property
Felony Weapons	Reckless Use Weapon Discharging Firearm Possession of Weapon Theft of Firearm/Weapon
Misdemeanor Drugs	Misdemeanor Drug Possession
Misdemeanor Person	4 <sup>th</sup> Degree Sexual Assault Battery Under Age Sexual Activity Lewd and Lascivious Behavior Harassment and Intimation
Misdemeanor Property	Criminal Damage to Property Misdemeanor Theft Operating Auto w/o Consent – Passenger Retail Theft
Other Felony	Bomb Scares Harboring/Aiding Felon Possession of Child Porn Possession of Burglariou Tools
Other Misdemeanor	Disorderly Conduct
Other Offenses	Trespassing Operate without License (2 <sup>nd</sup> /3 <sup>rd</sup> Offense) Possession of Oleoresin (Pepper Spray)