

Chairperson: Chariman Lee Holloway  
Clerk: Delores "Dee" Hervey, 278-4230  
Research Analyst: Steve Cady, 278-4347

**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Monday, Monday, February 26, 2007 - 10:00 A.M.**  
**Milwaukee County Courthouse - Room 201-B**

**MINUTES**

**PRESENT:** Supervisors Dimitrijevic, Nyklewicz, Borkowski, McCue, Weishan and Holloway (Chair)-6

**ABSENT:** Supervisor White-1

**Cassette Tapes 10-B-490-EOT & 11-A-01-522**

**SCHEDULED ITEMS:**

1. 07-112 Resolution from Supervisor Mayo requesting the State of Wisconsin grant Milwaukee County the authority to raise the County sales tax by up to an additional .25% and implement a surcharge on hotel/motel room rentals of up to 3% within Milwaukee County. In addition, grant Milwaukee County the ability to establish a segregated transit fund so that any additional funds carried over from one year is dedicated for the following year. **(Also to Committee on Transportation, Public Works and Transit)**

**10-B-492** Ms. Hervey stated that Supervisor Mayo had requested that this item be referred back to County Board Staff. She also indicated the Committee on Transportation, Public Works and Transit at its meeting of February 14, 2007, voted 6-0 to refer the matter to County Board staff, TPW and the County Executive appointee.

She also clarified how Supervisors White and Coggins-Jones names were added as co-sponsors.

Chairman Holloway referred the matter back to staff. There being no objection, it was so ordered.

**APPEARANCE(s):**

George Torres, Director, TPW

Sharon Woods, Director of Intergovernmental Relations, City of Milwaukee

**11-A-520** Mr. Torres read verbatim his response to Chairman Holloway's communications dated February 2 & 20, 2007 regarding the Regional Transit Authority (RTA).

Discussion ensued at length. There was some concern as it related to RTA priorities and what the County Board has adopted. The number one priority of the

**SCHEDULED ITEMS (CONTINUED):**

RTA as far as Milwaukee County is concerned is to secure funding for the current expenses for the transit system now being borne by the property tax. Discussion ensued around the support for a new tax funding of the KRM and a 650% increase tax on car rentals to the detriment of rentals at the Airport. The Committee felt that this is not consistent with the adopted actions of the County Board. It was even suggested that perhaps Mr. Torres should resign as the representative for Milwaukee County on the RTA because he may not represent the County's position.

Supervisor Nyklewicz said the RTA was allowed to move forward prior to an agreement or settlement in terms of how the County pays for the current transit system. He felt the transit system is woefully unfunded and struggling to make ends meet. He continued that the County Executive's Budget in the last two years has had terrible consequences for transit. The County Board has stepped up and put additional levy dollars into the transit system.

Supervisor Weishan said the State could easily fund the KRM via its Department of Transportation budget. He wanted to know why this idea is not on the list of recommendations. If it is such a good economic deal for Southeastern Wisconsin, why don't they invest in it as they have invested in "highways to nowhere" in Northern Wisconsin? He said it appears that Milwaukee is always paying more when the real economics should be on the State. He posed the question that if the County Executive does not want a sales tax for the KRM, how does he want it funded?

- 10-B-656** **ACTION BY: (Nyklewicz) Moved adoption of a resolution by the Committee that opposes the funding mechanism that has been set forth with regards to the KRM (\$13.00) increase in the car rental fees and indicated that the County's number one legislative priority remains finding a non-property tax funding source for supporting the operating expenses of the transit system.**
- 10-B-662** Supervisor McCue requested division of the question. He felt it was two separate actions being voted on. The author of the motion did not want division on the motion.
- 10-B-680** Supervisor Nyklewicz provided clarity for his motion. The reason for opposing the fees was because it did not link nor provide a funding mechanism for the current operating expenses of transit that is currently being paid for by the property taxes. In fact if the package had been skewed differently, the Board may have been more receptive to the alternative advanced by the RTA. However they ignored the adopted policy of the County Board, which was returned unsigned by the County Executive. This indicates that the policy is in full force and effect and that is why he is recommending the resolution.

**SCHEDULED ITEMS (CONTINUED):**

Discussion continued that the proposed resolution would express opposition to the RTA's action that proposes a \$13.00 increase in the auto registration-car rental fees to pay for the KRM System. This would indicate that the number one legislative priority is to secure a non-property tax source of revenue to pay for the transit expenses currently being paid by property taxes.

- 10-B-692** Discussion ensued on the motion. It was determined by Chairman Holloway that the Committee could either vote the motion up or down.

Supervisor McCue said since it was lumped together, he supports the transit system and the RTA's number one legislative priority, which is to find funding for the transportation system.

- 10-B-711** Discussion ensued on the resolution adopted by the Common Council.

- 10-B-713** Ms. Cook stated the City adopted a similar resolution to find alternative funding for both KRM and the Transit System.

It was discussed that the Mayor signed a similar resolution indicating that one of his goals is to find dedicated funding for the Milwaukee County Transit System.

- 10-B-730** Chairman Holloway said he guided a coalition with the Aldermen and a joint meeting was held to approve such a resolution.

**On the motion to approve a resolution By the Committee Vote 5-1**

**AYES:** Dimitrijevic, Nyklewicz, Borkowski, Weishan and Holloway (Chair)-5

**NOES:** McCue-1

Chairman Holloway said the money for the KRM came from Milwaukee County. The County contracted with Mueller Communications. They then took Kenosha and Racine Counties and made them whole and did not make Milwaukee County whole. Milwaukee County put all the money in except for \$50,000. Then lobbyists came to Milwaukee County to change things and the County received nothing after spending over \$600,000.

- 11-A-70** Mr. Torres was afforded an opportunity to state his personal views as to what he felt was the proper way to fund the transit system.

He stated that his position is to take forward the message from both the County Board and County Executive. He refrained from providing a position. However, he said the funding process is a problem that existed long before he came. The transit system has been on life support and using capitalized operations to supplement their budget for the last seven years. He felt the situation might get worse before it gets better.

## SCHEDULED ITEMS (CONTINUED):

**11-A-99** Mr. Torres said he continued to express to the RTA and KRM groups relative to the Mueller Group coming on board, that it should be understood, that this is not a lobbying group who supports KRM. It is a group to bring back information on all the topics taken up with the RTA. He said at the last meeting, staff was asked to go back and turn up every alternative and options for funding.

Mr. Torres said the group brought back to the table substantial data to make an informed decision. He further stated that he would continue to work hard and try to get the right answers to satisfy all the various interests involved with the process. He is in tune with the pulse of the Committee.

Supervisor McCue emphasized that the representative on the KRM Committee should be someone who follows the policies that have been adopted by this government.

**11-A-167** Supervisor Borkowski asked Mr. Torres to try and resurrect the existing gas tax because former administrations tried it. The State of Wisconsin has the fifth highest gasoline tax in the country at \$.32, which is all for road projects. He suggested a coalition go after what already is in place because this is not a new creation.

**11-A-231** Mr. Torres did mention that Brian Dranzik, County Board Analyst, had also attended the KRM meetings. He stated that he would forward a comprehensive list of viable items that have been considered and brought forth to the KRM Committee. The fuel tax is on that list.

In conclusion, Mr. Torres said he would continue to do what he could to address the issues raised by the IGR Committee.

Chairman Holloway suggested that Mr. Torres work with either Brian Dranzik or Steve Cady to review the KRM option list and the existing gas tax information for the Committee's review and consideration.

2. 07G1 From the Director, Division of Intergovernmental Relations, a verbal report on the major items in the Governor's 2007-2009 Bi-Annual Budget. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**11-A-302 APPEARANCE(s):**

Roy de la Rosa, Director, Intergovernmental Relations  
Kelly Bablitch, Assistant Director, Intergovernmental Relations

Mr. de la Rosa gave a verbal overview of the Governor's Budget. It has been submitted as a Senate Bill. Six public hearings on the State budget are scheduled and Milwaukee's hearing will be held on March 20, 2007, at a site to be

## SCHEDULED ITEMS (CONTINUED):

determined. The hearings will conclude on April 12, 2007 in Green Bay.

There is an increase in real estate transfer fees to create a county aid fund. Basically the real estate transfer fee is doubled from \$3.00 per thousand to \$6.00 per thousand. This increase means the current local split of 80% local and 20% State is changed to a 90% State and 10% local. Milwaukee County would continue to receive the same amount of money locally. This would create a larger pot wherein the State creates a segregated county aid fund that goes to fund four components:

- Circuit Court Support Programs
- Youth Aids and County Aid Programs
- County Aid payments (currently known as shared revenue)
- Housing Trust Funds

Discussion ensued on the real estate transfer fee.

If the fee were to be increased and maintained at the same split, per Mr. de la Rosa, this would mean approximately \$6M for Milwaukee County. The net return for Milwaukee County under the Governor's proposal would be approximately \$3.5M to \$3.7M for Circuit Courts and \$1M for shared revenue, and the youth aid approximately \$12.7M. That needs to be qualified because the \$12.7M that comes to Milwaukee County would be hit with a substantial 30% increase the first year and 35% increase the second year with Juvenile Correction Incarceration (JCI) rates.

Chairman Holloway inquired of Mr. de la Rosa what the balance would be after the JCI rates.

Mr. de la Rosa responded that at the request of Representative Colon and Senator Taylor, a legislative fiscal bureau is being held to specifically provide papers to delineate and give breakouts of what that means to Milwaukee County.

Discussion ensued on the JCI rates. For example, an entity like Wales could charge the County a double amount, which results in \$100,000 per year for incarceration.

- 11-A-370** Supervisor Nyklewicz s said if the amount could be split and the County retains the fees that are earmarked already and have the flexibility to determine how to utilize it, perhaps the JCI rates could be designated as school districts. The State would then pay 2/3 costs of the schooling for those entities. Thereby the share remaining per counties would afford Milwaukee County enough money with the current rates being paid, to cover JCI.

## SCHEDULED ITEMS (CONTINUED):

Mr. de la Rosa stated the Governor's budget included language as it relates to a shortfall in the shared revenue payment. The Counties will be made whole.

- 11-A-425** Supervisor Weishan addressed funding formulas and real estate transfer fee increases. He felt that these formulas are not usually in the best interest of Milwaukee County and means that less money comes to Milwaukee County.

A special Wisconsin Counties Association (WCA) Board meeting will occur on March 19, 2007 in Southeastern Wisconsin to give further analysis and strategies on the Governor's proposed budget.

Currently, the Joint Finance Committee is comprised of eight Democrats and eight Republicans. In the past the co-chairs of the Joint Finance Committee have worked off the Governor's budget, which means it will take nine votes to take out or put anything into the Governor's budget. Also nine votes to maintain current law.

There is also a 2% increase for transportation, mass transit and paratransit in the Governor's budget. In addition some assistance provided in back filling the deficit hole provided by the Federal Government for child support enforcement.

- 11-A-486** Mr. de la Rosa stated that childcare is an area to be looked at because there does not appear to be adequate resources contained in the Governor's budget.

A request from the Governor's Task Force relating to the Pension Obligation Bonds is contained in the Governor's budget. A more detailed analysis will be forthcoming at the next IGR meeting.

Supervisor McCue suggested that the IGR Division work to maintain the 8.1% funding for federated library systems within Milwaukee County. It's an increase but it keeps Milwaukee County whole.

He also inquired about a report on a park district proposal. Mr. de la Rosa stated there is a draft proposal circulating in Madison asking for co-sponsorship for legislation to create a park district. It is on record that Milwaukee County opposed such an effort in July 2003 wherein the vote at that time was 17-6. It was vetoed. Mr. de la Rosa said the County's opposition would continue to be communicated as the issue is addressed.

Mr. de la Rosa commended Supervisor Dimitrijevic who has been talking to various legislators relative to the County's opposition to this matter.

- 11-A-508** Supervisor Nyklewicz inquired as to how much money the State put into capital construction programs for schools throughout the State. He said that is the reason

**SCHEDULED ITEMS (CONTINUED):**

he suggested earlier to amend the reimbursement for the correctional institutions to make them school districts and eligible for reimbursement inasmuch as it has been a huge investment in capital infrastructure for school systems. The amount probably has been significant. This could possibly be a way to constrain some of the spending and provide relief to pay for some of the problems within Milwaukee County. He mentioned that someone in the Department of Public Instruction (DPI) could provide that number to IGR.

**Staff Present:**

George Torres, Director of DTPW

Roy de la Rosa, Director, Intergovernmental Relations, County Board

Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board

Steve Cady, Fiscal and Budget Analyst, County Board

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Adjourned: 11:00 a.m.

*Delores "Dee" Hervey*

Chief Committee Clerk

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**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Tuesday, April 3, 2007 – 10:00 A.M.**  
**Milwaukee County Courthouse - Room 201-B**

**MIINUTES**

**PRESENT:** Supervisors Dimitrijevic, Nyklewicz, Borkowski, McCue, Weishan and Holloway (Chair)-6

**ABSENT:** Supervisor White-1

**Cassette Tape No. 11-A-523-EOT; 11-B-01-589**

**SCHEDULED ITEMS:**

1. 07IG2 From the Director, Division of Intergovernmental Relations, submitting a report  
(07-194) on the Governor's 2007-2009 Bi-Annual Budget.

**11-A-530 APPEARANCES:**

Roy de la Rosa, Director, Division of Intergovernmental Relations  
Kelly Bablitch, Assistant Director, Division of Intergovernmental Relations  
Stephen Cady, Fiscal and Budget Analyst, County Board  
Sharon Cook, City of Milwaukee Intergovernmental Relations

Mr. de la Rosa commended the County Board and departmental staff for contributing to the analysis of the report. The report is not to be viewed as an exhaustive analysis of the Governor's State Budget proposal. It does represent the effect of the Governor's 2007-2009 budget recommendations on Milwaukee County based on current information.

A series of attachments and spreadsheets (copies of which are contained in the subject file 07-194) were included with the said report to provide clarity and background of the Governor's 2007-2009 Biennial Budget.

Both Mr. de la Rosa and Ms. Bablitch proceeded to summarize some of the key highlights of the Governor's Budget.

The next biennial budget cycle runs from July 1, 2007 through June 30, 2009.

The Joint Committee on Finance introduced the Governor's Budget as Senate Bill 40 on February 14, 2007. There were six public hearings. One was held in

Milwaukee on March 20, 2007. The last public hearing is scheduled for April 12, 2007 in Green Bay.

## SCHEDULED ITEMS (CONTINUED):

Ms. Bablitch reported that Chairman Holloway spoke in favor of the legislative and fiscal priorities that were identified in the minority report that was submitted to the State's Task Force on Milwaukee County Finances, which was prepared by his appointee, Attorney Jeremy Levinson.

Court funding has been one of the highest fiscal priorities for Milwaukee County. Chief Judge Kitty Brennan and Clerk of Court, John Barrett, spoke in support of the Committee's adoption of the funding provided in the Governor's budget for Circuit Courts.

Mr. de la Rosa stated that the preliminary analysis of the Governor's budget by the Legislative Fiscal Bureau (LFB) highlights the following four major tax and fee increases as follows:

- \$506 million from *raising the cigarette tax* from \$.77 to \$2.02 per pack;
- \$417 million from a **new assessment on hospitals** to attract more federal Medicaid dollars;
- \$272 million from a **new assessment on oil company** profits; and
- \$142 million from **increasing the Real Estate Transfer Fee (RETF)** paid when property is sold.

The RETF is important to counties because it creates a new county aid fund supported by these fees. These revenues will partially support Shared Revenue increases that is being proposed; expanded Youth Aids funding for counties and increased funding for County Circuit Court support operation costs.

County Shared Revenue will continue to be augmented by General Purpose Revenue in the amount of \$135 million over the biennium. A spreadsheet was attached to the report indicating how much each Wisconsin County is projected to receive under the Governor's Budget Recommendations for Shared Revenue, Youth Aids and Circuit Courts.

Ms. Bablitch highlighted the Governor's plan to grow Milwaukee for Wisconsin's future. Chairman Holloway's testimony at the March 20, 2007 Joint Committee on Finance public hearing was attached to the report.

The recommendations of the State Task Force included:

- Over the biennium, increased funding by \$19 million to counties for Circuit Court Services. Milwaukee County is expected to receive \$1.7 million in 2007-08 and \$1.89 million in 2008-2009. Senator Lena Taylor requested how those dollars would be distributed and that information was attached to the report.
- Funding for the expanded eligibility for court interpreters in all cases regardless of indigence

## SCHEDULED ITEMS (CONTINUED):

- Increased statewide funding to counties for Youth Aids by \$27.7 million. Milwaukee County is slated to receive almost one-half of the said increase (\$12.9 million over the biennium)
- Increased Shared Revenue payments statewide by \$2.7 million over the biennium. Milwaukee County's share is close to \$1 million
- Allow Milwaukee County to issue Pension Obligation Bonds (POBs) on a one-time basis

Mr. de la Rosa highlighted the Real Estate Transfer Fee (RETF). Senate Bill 40 proposes doubling the RETF by increasing the current rate from .3 to .6 on each \$100 of the conveyance value (from \$3 to \$6 per \$1,000 sale price). In addition the Governor recommends changing the current State and County split from 80/20 to 90/10. The Wisconsin Real Estate Association is in opposition of the proposed increase.

A new component associated with the RETF increase, is the Housing Trust Fund and the Governor's budget formulates \$4 million toward that fund.

The County Aid payment (formerly known as shared revenue) is one where Milwaukee County gets approximately \$1 million. In the event the RETF fees revenues may not be sufficient to fully cover the new County Aid payment program, the Governor's budget contains statutory language to make Counties whole from sum sufficient general purpose revenue accounts.

Senate Bill 40 proposes to control property taxes. One way is to extend the county and municipal levy limits by three years.

A centerpiece of the Governor's budget is limiting local property tax.

Senate Bill 40 has a plan to grow Milwaukee For Wisconsin's Future. Chairman Holloway at the March 20, 2007 Joint Committee on Finance (JCF) public hearing on the state budget, presented the JCF Co-Chairs and members with copies of the Minority Report prepared by his appointee to the Task Force, Attorney Jeremy Levinson. The Chairman endorsed the provisions of the Governor's budget that incorporates the following:

- Over the biennium, increase funding by \$19 million to counties for Circuit Court Services. Milwaukee County is expected to receive \$1.7 million in State Fiscal Year 2007-2008 and \$1.89 million in State FY 08-09.
- Provide funding for expanded eligibility for court interpreters in all cases regardless of indigence.
- Increase statewide funding to counties for Youth Aids by \$27.7 million

## SCHEDULED ITEMS (CONTINUED):

- Increasing county shared revenue payments statewide by about \$2.7 million over the biennium

The Segregated Account–County Aid Fund would wholly or partially fund four programs:

- The Circuit Court Support Program
- Youth Aids
- County Aid Payments (currently known as Shared Revenue)
- An affordable Housing Trust Fund

Discussion ensued by the Committee and Ms. Cook on the Premier Resort Area Tax. Staff stated that Chairman Holloway sent a letter to the Mayor asking him to make the “Premier Resort Area designation work for transit in Milwaukee.”

The Governor’s budget provides \$1,000,000 for the Kenosha-Racine-Milwaukee (KRM) Commuter Rail Extension project. However, he does not include the recommendation of the Regional Transportation Authority to raise the car rental fee by \$13 to help fund the KRM. The County Board of Supervisors has opposed the fee increase but committed to finding a dedicated source of funding for Mass Transit.

**11-B-194** It was pointed out that this incentive was created but may not be funded.

Mr. Cady addressed the Pension Obligation Bonds (POBs). The Governor’s budget provides Milwaukee County appropriation bond and promissory note authority to help meet current pension liabilities.

The Budget would grant Milwaukee County the authority to use the bond and note proceeds to invest, using the prudent investor rule, for the benefit of the prior service liability of the Employees’ Retirement System (ERS).

Prior to the issuance of any appropriation bonds, the County Board of Supervisors would be required to enact an ordinance that establishes a five-year strategic and financial plan related to the payment of all or part of the County’s unfunded prior service liability with respect to the ERS.

Discussion ensued with comments by the Committee on Youth Aids dollars and the Real Estate Fund Transfer Fee increases. Comments were made that the County should take opposition to any increase in the sales tax. It should be countywide or no increase sales tax.

**11-B-347** Mr. Cady said that the Governor’s budget provides that after the date on which the City of Milwaukee pays off all the aggregate project costs of a tax incremental financing (TIF) district, the City would have the authority to extend the life of that

## SCHEDULED ITEMS (CONTINUED):

district for not more than twelve months. The City could use up to 75% of the amount to benefit affordable housing in the City. The remaining amount would be used to improve the City's housing stock. It appears that no more increments would come back to the County. It is not clear what input the County would have on how those dollars would be directed.

Supervisor McCue inquired about a park district. Mr. de la Rosa said legislation has not been introduced regarding a park district. Supervisor McCue also inquired about the overall state spending for one year. That information will be forthcoming from IGR staff.

Discussion ensued on the Governor's budget relative to BadgerCare Plus, Medical Assistance Coverage of Childless Adults, and General Assistance Medical Program (GAMP)-MA disproportionate share hospital payments. BadgerCare Plus and MA coverage of childless adults both will require state and federal legislation to come into existence. BadgerCare Plus is scheduled to go into effect January 1, 2008 and secondary expansion for childless adults is scheduled to go into effect January 1, 2009.

The Committee asked questions relative to the fiscal effect on General Assistance Medical Program (GAMP). Staff indicated that the nonpartisan legislative fiscal bureau analysis of the Governor's budget to date is not able to quantify the fiscal impact at this time.

During the discussion, it was mentioned that a potential \$4.1 million annual statewide shortfall in Income Maintenance Funding. There is no supplemental funding in the Governor's budget.

Senate Bill 40 includes various fee increases for birth, death, and marriage certificates.

Further information was provided to the Committee in response to questions raised. Mr. de la Rosa indicated that his division would continue to keep the Committee and all supervisors on developments as the budget moves forward.

**11-B-534 ACTION BY: (Dimitrijevic) Receive and place on file the report. Vote 5-0**  
**AYES:** Dimitrijevic, Nyklewicz, Borkowski, Weishan and Holloway (Chair)-5  
**NOES:** None  
**EXCUSED:** McCue-1

2. 07-10(a) From the Director, Division of Intergovernmental Relations, regarding update on legislative package. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**SCHEDULED ITEMS (CONTINUED):**

**11-B-543** Mr. de la Rosa proceeded to verbally update the Committee as to fiscal and legislative developments in Madison.

The Child Support Enforcement Bill has passed the Senate. The Bill should be on the Senate floor by the end of April or beginning of May.

If there is success in getting the Federal Legislation Act repealed (Deficit/Reduction Act) that could be an area to request some dollars to make the County whole in other areas of the Governor's budget. Planting the seed in the minds of the legislative delegations to repeal those cuts will hopefully get a favorable response/consideration.

Supervisor Dimitrijevic inquired about the Stone/ Plale Bill to do away with emission testing and get money for the Regional Transit Authority (RTA). Mr. de la Rosa said this could possibly be a budget issue. Federal approval from Environmental Protection Act (EPA) is needed. According to the newspaper, it seems it would provide major changes in who would run the transit system.

**The Committee took no action regarding this informational report.**

**Staff Present:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Steve Cady, Fiscal and Budget Analyst, County Board

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Adjourned at 11:00 a.m.

*Delores "Dee" Hervey*

Chief Committee Clerk

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Chairperson: Supervisor Lee Holloway  
Clerk: Delores "Dee" Hervey, 278-4230  
Research Analyst: Steve Cady, 278-4347

## COMMITTEE ON INTERGOVERNMENTAL RELATIONS

Monday, May 14, 2007 - 10:00 A.M.

**Milwaukee County Courthouse - Room 201-B**

### MINUTES

**PRESENT:** Supervisors Dimitrijevic, Nyklewicz, Borkowski, White, McCue, Weishan and Holloway (Chairman)

**Cassette Tape No. 11-B-589** (Only the Introduction of the Committee meeting is on the tape. There was a problem with the tape)

**Cassette Tape No. 12-A-01** (The actual meeting begins on this tape)

Supervisor Dimitrijevic chaired the meeting.

#### SCHEDULED ITEMS:

- 07-197 Resolution by Supervisors Nyklewicz and McCue, requesting that the Wisconsin Department of Transportation keep the I-94 north and south on/off ramps for Layton Avenue open in their reconstruction plan for I-94 from the Illinois state line to the Mitchell Interchange.

#### **APPEARANCES:**

George Torres, Director, Department of Transportation and Public Works

#### **12-A-05 ACTION BY: (Nyklewicz) Moved approval of the resolution**

Supervisor Nyklewicz stated that the City of Milwaukee has adopted a similar resolution. Recently the State has indicated tentatively that they are inclined to keep the ramps open for the businesses in that area.

Supervisor White inquired about the cost differential and timing issue with this project.

Discussion ensued. Supervisor White said he would like something to confirm whatever option is selected about the cost differential and timing information. Supervisor McCue stated that the Cities of St. Francis and Cudahy have also adopted similar resolutions and shared them with the State.

As additional information is available, it will be submitted to the Committee.

**SCHEDULED ITEMS (CONTINUED):**

**12-A-99     On the motion to approve. Vote 7-0**

**AYES:** Holloway, Nyklewicz, Borkowski, White, McCue, Weishan, and Dimitrijevic (Chair)

**NOES:** None

2. 07IG3     Report from Director, Department of Transportation and Public Works and County Board Analyst, on the RTA Funding Options Review.

**12-A-102     APPEARANCES:**

George Torres, Director, Transportation and Public Works  
Brian Dranzik, County Board Analyst

Discussion ensued regarding the said report.

Supervisor Nyklewicz noted that all the alternatives offered in the report were for new taxes. Discussion ensued on a viable alternative to the property tax being used to fund transit.

Discussion ensued on replacing the emission testing initiative and what is the status.

In addition the Committee inquired of the IGR staff if the adopted resolution by the County Board had been forwarded to the Governor and Legislators. If it had not been forwarded, the Committee wanted this done immediately and hopefully a response.

The matter was temporarily laid over to allow the County Executive to appear.

- 12-A-732-  
EOT  
12-B-01**     Later in the meeting, the Committee was informed that the County Executive was not available. The Committee agreed to invite him to the June meeting to state for the record what his plans or alternatives are for funding sources to address paying for certain programs addressed in the report.

3. 07-10     From the Director, Division of Intergovernmental Relations, regarding update on legislative package. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**12-A-410     APPEARANCES:**

Roy de la Rosa, Director, Division of Intergovernmental Relations  
Kelly Bablitch, Assistant Director, Intergovernmental Relations  
County Board Supervisor Gerry Broderick, District 3

IGR staff highlighted the actions and votes taken so far regarding the Governor's Budget.

**SCHEDULED ITEMS (CONTINUED):**

Questions and comments ensued by the Committee.

- 12-A-488** Chairman Holloway indicated that perhaps the Committee could get a letter to County Executive Walker requesting a letter of support for the real estate transfer fee and for the various reasons we need that resource for the courts and juvenile justice system.

Supervisor Broderick addressed his concerns about Tax Reform for corporations.

Discussion continued on Milwaukee County getting its fair share of revenue from the State.

- 12-B-19** Kudos was given to Supervisor McCue for his efforts on the IGR Committee. And that he will be missed.

Supervisor McCue gave his farewell remarks to the Committee and commended both the IGR Division and County Board staff for their assistance and hard work.

**Staff Present:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Steve Cady, Fiscal and Budget Analyst, County Board

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**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Thursday – June 21, 2007 @ 8:30 A.M.**  
**Milwaukee County Courthouse - Room 201-B**

**MINUTES**

**PRESENT:** Supervisors Dimitrijevic, Nyklewicz, Borkowski, White, Weishan and Holloway  
(Chair)-6

**Tape No. 12-B-53-521**

**SCHEDULED ITEMS:**

1. 07-274 A resolution by Supervisor Nyklewicz, urging the Wisconsin Counties Association to assist Wisconsin Counties in securing a non-property tax source of funding for transit systems.

**12-B-64 ACTION BY: (Nyklewicz) Approve. Vote 6-0**  
**AYES:** Dimitrijevic, Nyklewicz, Borkowski, White, Weishan and Holloway  
(Chair)-6  
**NOES:** None

2. 07-275 A resolution by Supervisor Nyklewicz, urging the Wisconsin Counties Association to support the efforts of the National Association of Counties to allow Federal financial participation for medical benefits to incarcerated individuals until convicted and sentenced to secure detention and to seek similar changes in the State of Wisconsin.

**12-B-73 ACTION BY: (Nyklewicz) Approve. Vote 6-0**  
**AYES:** Dimitrijevic, Nyklewicz, Borkowski, White, Weishan and Holloway  
(Chair)-6  
**NOES:** None

3. 07-276 A resolution by Supervisor Nyklewicz, requesting that the Board of Directors of the Wisconsin Counties Association (WCA) adopt bylaw changes to require an annual performance review of the Executive Director position by the Executive Committee and WCA Board and further provide an informational report to the membership at the Business Meeting of the annual WCA Convention.

**12-B-86** Supervisor Dimitrijevic inquired about the current performance reviews. Supervisor Nyklewicz stated that currently the executive committee only conducts the reviews. Milwaukee County does not have a representative on the executive committee and that's the intent of the resolution.

**SCHEDULED ITEMS (CONTINUED):**

- 12-B-131 ACTION BY: (Nyklewicz) Approve. Vote 6-0**  
**AYES:** Dimitrijevic, Nyklewicz, Borkowski, White, Weishan and Holloway (Chair)-6  
**NOES:** None

4. 07-257 A resolution by Supervisor White, to prohibit contracts with firms that Federal auditors identified to have contract abuses or mismanagement related to Hurricanes Rita and Katrina recovery efforts. **(Also to Committee on Finance and Audit)**

- 12-B-141** Ms. Hervey advised that the Finance and Audit Committee on June 14, 2007 voted 5-1 to approve the resolution.

**ACTION BY: (White) Approve.**

The report revealed that there was only one company that Milwaukee County has conducted business with and that is the CH2M Hill Constructors, Inc. The company is being used by the Airport 440<sup>th</sup> expansion.

Mr. Cady informed the Committee that the proper motion should be to concur with the Committee of Finance and Audit.

Supervisor White was in agreement.

**ACTION BY: (White) Concur with the Committee on Finance and Audit. Vote 5-1.**

**AYES:** Dimitrijevic, Borkowski, White, Weishan and Holloway (Chair)-5  
**NOES:** Nyklewicz-1

5. 07-258 A resolution by Supervisor White, urging the U.S. Congress and President to act immediately to ensure just restitution and recovery for those affected by Hurricanes Katrina and Rita.

- 12-B-176 ACTION BY: (White) Approve. Vote 6-0.**  
**AYES:** Dimitrijevic, Nyklewicz, Borkowski, White, Weishan and Holloway (Chair)-6  
**NOES:** None

6. 07IGR Verbal presentation to the IGR Committee by Director, Milwaukee County Department of Health and Human Services, on the Governor's budget proposal to provide Medical Assistance Coverage to Low-Income Childless Adults. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

## SCHEDULED ITEMS (CONTINUED):

### **12-B-190 APPEARANCE(S):**

Corey Hoze, Director, Department of Health and Human Services  
John Chianelli, Director of County Health Programs  
Rob Henken, Director, Administrative Services (DAS)

Mr. Hoze said Governor Doyle proposed initiatives in his 2008-2009 Budget would extend access to Medicaid Coverage to an estimated 98% of Wisconsin citizens. He proposes to do that with two initiatives: first expanding Medicaid coverage to childless adults who are not previously covered and secondly the expansion of the targeted population of Badger Care Program to create Badger Care Plus. To fund this initiative, as well as, other health initiatives in his budget, the Governor is recommending the creation of a health care quality trust fund funded by revenues from among other sources tobacco tax increases, hospital assessments, a one-time \$175M transfer from the inter-patient and families compensation fund.

The proposed expansion of the existing Badger Care Program to Badger Care Plus and expansion of the Medical Assistance (MA) of Childless Adults would have a significant impact on the General Assistance Medical Program (GAMP).

If both initiatives were approved, all targeted populations covered by Badger Care Plus and the MA expansion to childless adults, would presumably cover the existing GAMP population. Essentially the need for Milwaukee County to operate the GAMP Program would cease, as GAMP recipients would become Medicaid eligible.

It should be noted that even with these initiatives Milwaukee County would still be required to provide funding at the current level of the intergovernmental transfer fund contribution to GAMP. The \$6.8M amount would create a savings annually for Milwaukee County of about \$5.5M in tax levy support. This would transform the discretionary \$6.8M expenditures on GAMP into a mandate.

Once approved the State said would ensure a seamless transition for GAMP recipients to the new benefit. This initiative is to begin 2009 with full implementation sometime in 2011. Milwaukee County DHHS and Department of Administration Services (DAS) have met with the State Department of Health and Family Services (DHFS) and Department of Administration (DOA) regarding GAMP and the pending initiatives.

Many difficult issues are involved with this transition including the conversion of customers from one benefit to another, financing and budgetary impacts both at the County/State level, communication between the stakeholders, including the County/State and hospital systems. The Department will continue to watch very carefully what happens with the proposed budget and legislature and inform the

**SCHEDULED ITEMS (CONTINUED):**

**12-B-246** Board if any key issues surface.  
Chairman Holloway asked from what standpoint of legislation has it been written that Milwaukee County would have to pay the \$6.8M. Mr. Hoze responded that it was just his understanding. Mr. Chianelli said it actually appeared in the requested budget without their knowledge. However, it is not written because it is not approved yet and not in the statutes or legislation.

Chairman Holloway indicated he did not want the Department to put anything in writing because this \$6.8M dollar amount has not been mandated by any legislation.

Discussion ensued that the amount appears to be based on verbal communication and speculation and the GAMP Program should continue as it is with Milwaukee County remaining involved with the \$11M until something else occurs from the State via legislation.

Supervisor Weishan said he appreciated the Department for sharing the different scenarios available to Milwaukee County because if parts of the Governor's initiatives were passed by the state legislature there could be a transformation of the County's responsibility that could result in going from a program of choice versus a mandated program that would cost money.

**12-B-295**

Mr. Henken said there are a lot of unknowns related to this issue that could impact the County's budget.

***The Committee took no action regarding this informational report.***

7. 07-10 Verbal update by Intergovernmental Relations Division on status of 2007-2008 Legislative items and Milwaukee County Legislative Package, including ongoing deliberations on the 2007-09 State Budget. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**12-B-347 APPEARANCE(S)**

Roy de la Rosa, Director, IGR  
Kelly Bablitch, Assistant Director, IGR  
Ed Eberle, County Executive Staff

Mr. de la Rosa provided comments on the Governor's budget issues. The Joint Finance Committee has concluded its deliberation with no recommendation on a partisan 8 to 8 vote which means for purposes of Milwaukee County and counties in particular, the main funding source for courts, youth aids and shared revenue remain in tact within the Governor's budget.

A 2% increase in transportation aid is advancing forward to the Senate. The

## SCHEDULED ITEMS (CONTINUED):

Senate is deliberating on its version of the budget and next Tuesday should be passing its version of the budget and then it goes to the Assembly. There has been some rumbling that the Assembly leadership is contemplating the possibility of not passing the budget, which could create difficulties for a long summer of deliberations.

One of the ramifications of not passing the budget in the Assembly equates to no fiscal restraints being placed on the municipalities or counties. Mr. de la Rosa said he did not think that was their intent.

Mr. de la Rosa pointed out that Senator Lena Taylor again is taking the lead with transit and in particular mass transit to again move forward with a proposal that may increase mass transit to \$15M statewide. Milwaukee County would get about \$8M over the biennium which is on top of the 2% increase.

Discussion continued that should such a proposal advance, Milwaukee County would receive approximately \$12M for Milwaukee County Transit over the course of the biennium. Basically this means going from \$59M to \$71M. Mr. de la Rosa said this is similar to what the Senator attempted to do in the Joint Finance Committee when an 8 to 8 party line partisan vote took place.

**12-B-381** During the discussion, it was pointed out that both Representative Jeff Stone (R) and Senator Alberta Darling (R) voted against the transit funding issue when it came before the Assembly.

**12-B-396** The Committee felt that a letter to both Representative Stone and Senator Darling encouraging them to set aside partisanship and vote in the best interest of their constituents that they represent be sent. Chairman Holloway indicated he would draft the communication.

Mr. de la Rosa said it was important to safeguard provisions of court funding, shared revenues and youth aids that were increased.

Discussion ensued on the issue of urban and rural split as it relates to the budget process.

**12-B-405** Supervisor Nyklewicz commented on the urban and rural split. He felt that legislators should be reminded and held accountable of the fact that there was broad base support statewide (86%) of the people who voted that the State should pay for the courts and human services. That support cut across urban, rural, Democrats and Republicans and clearly showed that the State and not property taxpayers should be accountable for those programs.

Supervisor Borkowski commented on the fiscal restraints and lack of fiscal

## SCHEDULED ITEMS (CONTINUED):

**12-B-419**

restraints issue. He asked that if a State budget is not done by September, what does that mean for Milwaukee County's budget and in particular how does the County Executive present his budget to the County Board? This scenario needs to be addressed.

Supervisor Borkowski asked Mr. Eberle if the County Executive's office had considered such a scenario?

Mr. Eberle responded that the County Executive is aware of the situation with the State Budget but has not walked through any specific scenarios.

**12-B-450**

Chairman Holloway asked Mr. Eberle to see if the County Executive would join the County Board in sending a letter to Representative Stone and Senator Darling in reference to advocating their support for the Transit System.

Mr. Henken said the State's budget has such a huge impact on the County's budget.

Discussion ensued on the importance of passing a budget in a timely manner. The Committee asked Mr. Eberle if the County Executive would draft a letter, with the County Board as co-signers, advocating for the passage of the budget. Mr. Eberle said he would pass the message on to the County Executive.

Discussion continued on the revenues included in the Governor's budget. The Republican leadership moved to delete any revenue sources associated with the courts, youth aids, and all the other things the County was counting on as revenue.

The Committee felt that the County Executive should be supportive of the revenues that are included in the budget. Also, if the County Executive is not willing to support the mechanism, they felt he needed to identify an appropriate way to pay for those programs and this would prevent the County from getting caught in a position of supporting revenue increases for programs where there is no revenue to pay for them.

### **Staff Present:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Corey Hoze, Director, Department of Health and Human Services  
Rob Henken, Director, Department of Administrative Services  
John Chianelli, Director of County Health Programs  
Steve Cady, Fiscal and Budget Analyst, County Board

**SCHEDULED ITEMS (CONTINUED):**

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Adjourned at 9:04 a.m.

*Delores "Dee" Hervey*

Chief Committee Clerk

*ADA accommodation requests should be filed with the Milwaukee County Office for Persons with Disabilities, 278-3932 (voice) or 278-3937 (TTD), upon receipt of this notice.*

Chairperson: Supervisor Lee Holloway  
Clerk: Delores "Dee" Hervey 278-4230  
Research Analyst: Steve Cady, 278-4347

**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Monday, July 23, 2007 @ 1:30 P.M.**  
**Milwaukee County Courthouse - Room 201-B**

**MINUTES**

**Tape No. 13-A-01-695**

**PRESENT:** Supervisors Dimitrijevic, Nyklewicz, Borkowski, Weishan, Holloway (Chair)  
**EXCUSED:** Supervisor White-1

**SCHEDULED ITEMS:**

1. 07-332 Resolution by Supervisors Johnson and Nyklewicz, expressing support for House Resolution 1386 and Senate Bill 803 before the United States Congress to rescind portions of the Deficit Reduction Act and restore funding for child support enforcement activities.

**13-A-25 APPEARANCES:**

Supervisor Willie Johnson, Jr., District 13  
Lisa Jo Marks, Director, Child Enforcement Division (Spoke in support of the said resolution)  
Beth Werve, AFSCME Local 645 and Paralegal in the Child Enforcement Division (Registered and spoke in support of the said resolution)

Supervisor Johnson addressed the Committee on the importance of the said resolution.

Chairman Holloway requested to be added as a co-sponsor  
Supervisor Nyklewicz said this resolution is very important for the State of Wisconsin.

**13-A-100 ACTION BY: (Nyklewicz) Moved approval.**

Supervisors Borkowski requested unanimous consent to be added as a co-sponsor as well as Supervisors Dimitrijevic and Weishan.

**There being no objection, it was so ordered by the Chair.**

**On the motion to approve. Vote 5-0**

**SCHEDULED ITEMS (CONTINUED):**

**AYES:** Dimitrijevic, Nyklewicz, Borkowski, Weishan and Holloway (Chair)-5

**NOES:** None

Ms. Werve addressed the Committee to support the resolution.

2. 07IGR5 From Director of Department of Administrative Services (DAS) and County Board Staff an informational report on 2007-2009 State Budget. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**13-A-165 APPEARANCE(S):**

Mr. Rob Henken, Director, Administrative Services

Mr. Chuck Brotz, Budget, DHHS

Mr. Cady highlighted the report and the accompanying spreadsheet.

Discussion ensued on the Milwaukee County State Representatives (in the Assembly) that voted for the budget.

- 13-A-274** Comments and questions ensued on the spreadsheet outlining the various versions of the budget. In addition, discussion regarding the juvenile correction rates and the impact it has on the Milwaukee County property tax levy.

- 13-A-300** Mr. Brotz reported that the County pays \$209 a day for juvenile correctional institutions. It will increase to \$268 by the end of the biennium. This means that the County would spend over \$23M per year for approximately 245 youths.

Since October 2006, there has been an increase in youth incarceration. Most of 2005 and the beginning of 2006, there was a decline.

Discussion continued that programs such as Juvenile Firearm Prevention, and Serious Chronic Offender have been effective in the juvenile recidivism rate.

Supervisor Nyklewicz reported that the Committee on Finance and Audit at its meeting requested a legal opinion from Corporation Counsel as to the legality if the County did not enter into a contract with the State. The County will serve notice to the State if full funding necessary for youths sent to state facilities is not provided.

***The Committee took no action regarding this informational report.***

3. 07-10 Verbal update by Intergovernmental Relations Division on Legislative matters.  
(a) **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**SCHEDULED ITEMS (CONTINUED):**

**APPEARANCE(S):**

Rob Henken, Director, Administrative Services  
Corey Hoze, Director, Department of Human Services  
Ed Eberle, County Executive's Office  
Anita Gulotta-Connelly, Director, Milwaukee County Transit System

- 13-A-494** Mr. de la Rosa was asked to provide the composition of the Conference Committee.

Senate Majority Leader: Judy Robson  
Senate Joint Committee on Finance Co-Chair Russ Decker  
Senator Bob Jauch

Republic Members of the Senate:  
Senate Minority Leader Scott Fitzgerald

Assembly (Republicans)  
Assembly Speaker of the House Michael Huebsch  
Assembly Joint Committee on Finance Co-Chair Kitty Rhoades  
Majority Leader Jeff Fitzgerald

Assembly (Democrat)  
Democrat Minority  
Assembly Minority Leader Jim Kreuser

- 13-A-508** During the discussion, it was mentioned that the Governor has approached the leadership and asked for an August 1, 2007 for passage of the Conference Committee budget. However, this may not occur into the fall.

Discussion ensued on the "Healthy Wisconsin Plan" and the savings to the County if implemented, as well as, a possible property tax relief.

- 13-A-565** Supervisor Nyklewicz suggested that a copy of the summary that was provided with fiscal the analysis prepared by County Board staff be sent to the Milwaukee delegation and ask for their assistance in lobbying members of the Conference Committee to include changes that will be beneficial to Milwaukee County and Milwaukee County taxpayers and residents.

The Committee discussed the importance of letting the Milwaukee Delegation, (regardless of party lines) aware of the negative consequences, especially with the Assembly version of the budget, will have on Milwaukee County.

**SCHEDULED ITEMS (CONTINUED):**

- 13-A-574** Chairman Holloway indicated that he had sent a letter to County Executive Walker for his signature asking to bring some notice to Milwaukee County's needs in the areas of transportation, juvenile issues and other areas.

Mr. Eberle said the letter was received and awaits the County Executive's signature. He also suggested that the fiscal analysis summary be attached to the letter. The Committee was in agreement with that suggestion.

- 13-A-593** Supervisor Dimitrijevic commented on the "Healthy Wisconsin Plan" and the analysis by Cambridge Advisory Group.

Discussion ensued that there is a need for health care reform not only for the State of Wisconsin but also for the country as a whole. It was suggested that it might be necessary to have a special session to deal with health care reform to see what alternatives are available.

The Committee directed staff meet with both Supervisors Weishan and Dimitrijevic and set up a time line relative to the "Healthy Wisconsin Plan."

- 13-A-647** Chairman Holloway asked Ms. Gulotta-Connelly about he master plan for MCTS. He indicated that Milwaukee County couldn't afford to utilize any resources to support anyone outside Milwaukee County. He asked Ms. Gulotta-Connelly to look at cutting out the utilization of outside transit resources and put the resources into the County transit lines for Milwaukee County residents.

- 13-A-672** Ms. Gulotta-Connelly indicated that the resources outside Milwaukee County are small and fees paid by other communities generally cover it.

**Staff Present:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Rob Henken, Director, Department of Administrative Services  
Corey Hoze, Director, Department of Health and Human Services  
Chuck Brotz, Budget Division, DHHS  
Steve Cady, Fiscal and Budget Analyst, County Board

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**SCHEDULED ITEMS (CONTINUED):**

Adjourned at 2:30 p.m.

*Delores "Dee" Hervey*

Chief Committee Clerk

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Chairperson: Supervisor Marina Dimitrijevic  
Clerk: Delores "Dee" Hervey 278-4230  
Research Analyst: Steve Cady, 278-4347

**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Monday, September 24, 2007 @ 9:00 A.M.**  
**Milwaukee County Courthouse - Room 201-B**

**MINUTES**

**PRESENT:** Supervisors Holloway, Borkowski, Weishan, Jursik and Dimitrijevic (Chair)-5  
**EXCUSED:** Supervisors Nyklewicz and White-2

**Cassette Tape #13-A-696-EOT and Side B-EOT (Technical difficulty with tape)**  
**(No recording on Tape 13)**  
**Cassette Tape #14-A-01-238**

**SCHEDULED ITEMS:**

1. 07-369 Resolution by Supervisors Weishan and Broderick, authorizing and directing the Director, Division of Intergovernmental Relations, to convey to the Wisconsin State Legislature that Milwaukee County supports the inclusion of the Healthy Wisconsin Plan in the 2007-2009 Wisconsin State budget. **(Also referred to Committee on Personnel)**

**13-A-698 APPEARANCE(s):**

State Senator Jon Erpenbach, Chair of the Senate Committee on Health and Human Services  
State Representative Jon Richards, Assistant Assembly Minority Leader  
David Riemer, Project Director, Wisconsin Health Project  
Rob Henken, Director, Department of Administrative Services (DAS)  
County Board Supervisor Gerry Broderick, District 3

**ACTION BY: (Weishan) An amendment to add after line 45 the following BE IT FURTHER RESOLVED Clause "that if the Healthy Wisconsin Plan is not included in the 2007-09 budget bill negotiated by members of the Conference Committee, Milwaukee County supports its introduction as a stand-alone piece of legislation during the current legislative session." Vote 3-2**

**AYES:** Holloway, Weishan and Dimitrijevic (Chair)-3

**NOES:** Borkowski and Jursik-2

Discussion ensued at length with comments and questions on the benefits of the Healthy Wisconsin Plan (HWP).

**SCHEDULED ITEMS (CONTINUED):**

**ACTION BY: (Jursik) Refer the HWP initiative to the Department of Administrative Services for further review and report back to the IGR Committee with their findings. Vote 2-3 (motion fails)**

**AYES:** Borkowski and Jursik-2

**NOES:** Holloway, Weishan and Dimitrijevic (Chair)-3

**ACTION BY: (Weishan) Approve as amended. Vote 3-2**

**AYES:** Holloway, Weishan and Dimitrijevic (Chair)-3

**NOES:** Borkowski and Jursik-2

2. 07-10 Verbal update by Intergovernmental Relations Division on Legislative matters.  
**(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

**13-B-668 APPEARANCE(S):**

Roy de la Rosa, Director, IGR

Kelly Bablitch, Assistant Director, IGR

Rob Henken, Director, DAS

Julie Esch, County Board Research Analyst

Steve Cady, County Board Fiscal and Budget Analyst

Mr. de la Rosa and Ms. Bablitch highlighted the budget and legislative components.

- 14-A-8** Discussion ensued on Senate Bill 248 if passed into law, would enable the creation of park districts in Wisconsin.

The Chair asked Ms. Esch to brief the Committee on Milwaukee County's adopted position as it relates to an independent Parks District. This Bill has a huge legislative and fiscal impact for Milwaukee County.

Ms. Esch indicated that there are some outstanding issues: funding and governance, impact fees on developers, increasing tax levy for the district by referendum, debt service,

In addition discussion ensued on Pension Obligation Bonds.

- 14-B-105 ACTION BY: (Weishan) Refer Senate Bill 248 to both County Board and Department of Administrative Services (DAS) staff for review of the fiscal impact with a report back at the October committee meeting. Vote 5-0**

**AYES:** Holloway, Borkowski, Weishan, Jursik and Dimitrijevic (Chair)-5

**NOES:** None

**EXCUSED:** Nyklewicz and White-2

**SCHEDULED ITEMS (CONTINUED):**

Discussion ensued on the Pension Obligation Bonds. It was introduced by the Governor in his budget and was removed at the Finance Committee level as a non-fiscal item. Subsequently Representative Jeff Stone and Senator Spencer Coggs have taken the lead to introduce this as a separate Bill. There has been a request for a joint letter from the Chairman of the County Board and County Executive to the Milwaukee delegation in support of this Bill.

**14-B-180** Mr. Cady said the good news for POB's is that the pension board is reporting a reduction in the unfunded liability.

Supervisor Jursik inquired about the Senior Care (Prescription) Expansion. Ms. Bablitch stated that the Governor had a provision in his budget and the Finance Committee approved it by a 15-1 vote. When it went back to the Assembly (the Republican caucus) that said provision was modified and is currently being discussion in the Conference Committee.

**STAFF PRESENT:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Rob Henken, Director, Department of Administrative Services  
Julie Esch, Research Analyst, County Board  
Steve Cady, Fiscal and Budget Analyst, County Board

This meeting was recorded on tape, however, due to technical difficulty (tape broke) is not available for audit upon prior request of the Committee Clerk. The foregoing matters were not necessarily considered in agenda order. Committee "green files" contain copies of resolutions, amendments, ordinances, reports and correspondence, etc., which may be reviewed upon request of the Committee Clerk. The official copy of these minutes is available in the County Board office.

Adjourned at 10:30 a.m.

*Delores "Dee" Hervey*  
Chief Committee Clerk

Chairperson: Supervisor Marina Dimitrijevic  
Clerk: Delores "Dee" Hervey 278-4230  
Research Analyst: Steve Cady, 278-4347

**COMMITTEE ON INTERGOVERNMENTAL RELATIONS**  
**Monday, December 17, 2007 @ 11:00 A.M.**  
**Milwaukee County Courthouse - Room 203-R**

**MINUTES**

**PRESENT:** Supervisors Holloway, Nyklewicz, Borkowski, Weishan, Jursik, Dimitrijevic (Chair)-6  
**EXCUSED:** Supervisor White-1

Cassette No 14A239-EOT and B01-609

**SCHEDULED ITEMS:**

1. 07-10 Briefing for members of the Milwaukee County State Legislative Delegation on Pension Obligation Bond enabling State legislation. **(County Board staff and Department of Administrative Services)**

Madame Chair commended Senator Spencer G. Coggs for introducing the said Legislation as well as Senator Jeff Stone.

Introduction of State Legislators:  
State Senator Tim Carpenter  
State Representative Peggy Krusick  
State Senator Spencer Coggs  
State Senator Sullivan was represented by Leslie  
State Senator Lassa represented by Kevin  
State Senator Lena Taylor  
State Representative Barbara Toles

**APPEARANCES:**

Supervisor James "Luigi" Schmitt, District 19

Mr. Cady highlighted a PowerPoint presentation on Pension Obligation Bonds (POBs) The proposed legislation authorizes Milwaukee County to issue POBs to pay off existing unfunded prior service costs of the County's pension system. Money saved by issuing POBs can be used to fund essential County programs. The interest rate on the County's current pension liability can be reduced from 8% to approximately 6%. Proposed level debt payments would create budgetary certainty from year to year.

Questions, comments and explanations ensued at length on various aspects of the subject matter that included insufficient pension fund assets, two funding methods to pay off the \$329 million unfunded liability, benefits, and risks.

## SCHEDULED ITEMS (CONTINUED):

During the discussions, it was pointed out that from a financial perspective, different variables were considered.

- 14B-82** Senator Coggs said it was not the intention of the authors of the proposed legislation to set any new precedent. He is buying into the workgroup as being a responsible group. He has been assured so far that both the County Board Chairman and the County Executive based on their letter are buying into this proposed legislation. He would like the flexibility to work things out with the proposed legislation.

The adopted position of the County Board is contained in File No. 06-494, wherein a resolution was adopted on December 14, 2006 by a vote of 19-0.

- 14B-150** Supervisor Weishan said pension bonds are just one tool in managing a pension fund. He is looking at what investment environment is the County going into. He would like to see the legislation be for a 30-year solution.

Senator Taylor addressed the time line issue surrounding the proposed legislation.

- 14B-199** Supervisor Nyklewicz supports the County Board Chairperson with regard to policy in trying to get flexibility from the Board to issue POB's with the understanding that the County will do its due diligence in making sure the County maximizes the benefits being derived.

The discussion revealed that there are many different perspectives and approaches to take but it will depend on what is trying to be achieved. Flexibility is needed and some emphasis must be placed on the long-term benefits not just the short-term gain.

Supervisor Nyklewicz indicated that there is a fall back position with regard to the budget that was adopted. The workgroup was asked to continue work with the pension board to access variables and alternatives to reducing the unfunded liability through other mechanisms similar to what was done a year ago. Reassess some of the variables with regard to the way the pension contribution is made. If they would modify, for example, the anticipated rate of return from the fund, a slight percentage would diminish the amount of money necessary. He continued that this approach may be somewhat complicated but it speaks to the depth the Board has reviewed the issue and has moved forward with the proposal for a long-term issue.

2. 07-10 2007 Senate Bill 248 (Creation of Park Districts in Wisconsin.) **(Report due from County Board Staff)**  
(a)

**SCHEDULED ITEMS (CONTINUED):**

**APPEARANCES:**

Steve Cady, County Board Fiscal & Budget Analyst

Julie Esch, County Board Legislative Research Analyst

Vince Matterson, Fiscal and Management Analyst, Department of Administrative Services (DAS)

State Senator Lena Taylor

Roy de la Rosa, Director, Intergovernmental Relations

- 14B-263** Ms. Esch explained that the County Board's adopted position on this matter is against the creation of an independent park districts in Wisconsin.

Ms. Esch and Mr. Matterson reviewed the County Board and DAS staff December 10, 2007 memo, which focused on personnel employment and taxation.

The report was just preliminary and did not focus on how much the average homeowner in Milwaukee County would pay in property taxes. Mr. Matterson indicated that information would be provided.

Discussion ensued on debt service and that the County would be liable for paying for equipment it would no longer own.

Mr. de la Rosa addressed the momentum of the said legislation. Senator Taylor said the SB Bill 248 has not made it through the process at this time.

It was mentioned that some increased emphasis and discussion placed on a regional authority. If it gets momentum to derive some additional equity for people in Milwaukee County.

Senator Taylor stated that she did not follow the logic of SB 248 legislation especially as it relates to the legacy component for Milwaukee County. She also suggested that communication be sent to Senators Miller, Erpenbach and Wirch regarding Milwaukee County's position.

County Board and DAS Staff will closely monitor the situation and work with the State to get additional information and send such to the Milwaukee delegation.

3. 07-10 Update on legislative matters. **(FOR INFORMATION ONLY, UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**  
(a)

**14B-527** APPEARANCES:

Lisa Marks, Director, Milwaukee County Child Support

Roy de la Rosa, Director, IGR

Kelly Bablitch, Assistant Director, IGR

**SCHEDULED ITEMS (CONTINUED):**

Mr. de la Rosa stated that the airport authority legislation was defeated by a vote of 12-9.

Ms. Bablitch reported that \$8.2M was released for child support funding. Senator Taylor was commended for her support and work in this effort.

Ms. Marks commended the IGR efforts and the support of both the County Board Chairman and County Executive. The monies will enable 46,000 families to receive child support payments.

Supervisor Nyklewicz suggested that the cut restoration dollars be put back into the federal budget. However, Ms. Marks was not confident that this would occur.

**Staff Present:**

Roy de la Rosa, Director, Intergovernmental Relations, County Board  
Kelly Bablitch, Assistant Director, Intergovernmental Relations, County Board  
Cynthia Archer, Fiscal and Budget Administrator, DAS  
Pamela Bryant, Capital Finance Manager, DAS  
Julie Esch, Legislative Research Analyst, County Board  
Vince Matterson, Fiscal and Management Analyst, DAS  
Lisa Marks, Director, Child Support  
Steve Cady, Fiscal and Budget Analyst, County Board

This meeting was recorded on tape, which is available for audit upon prior request of the Committee Clerk. The foregoing matters were not necessarily considered in agenda order. Committee "green files" contain copies of resolutions, amendments, ordinances, reports and correspondence, etc., which may be reviewed upon request of the Committee Clerk. The official copy of these minutes is available in the County Board office.

Adjourned at 12:45 p.m.

*Delores "Dee" Hervey*

Chief Committee Clerk

*ADA accommodation requests should be filed with the Milwaukee County Office for Persons with Disabilities, 278-3932 (voice) or 278-3937 (TTD), upon receipt of this notice.*