



OFFICE OF THE COUNTY EXECUTIVE

# Milwaukee County

CHRIS ABELE • COUNTY EXECUTIVE

DATE: November 20, 2013  
 TO: The Honorable County Board of Supervisors  
 FROM: Chris Abele, Milwaukee County Executive  
 SUBJECT: **PARTIAL VETO OF FILE NUMBER 13-756 (2014 BUDGET)**

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The budget I am returning to the County Board strikes a significant compromise while lowering taxes by \$1.6 million and building our rainy day fund. If the Supervisors sustain my vetoes, the 2014 Adopted Budget will put Milwaukee County in a stronger and more sustainable position. The vetoes outlined in this document represent over \$3.6 million. My intent is to:

- Dedicate \$1.6 million, which was used to fund the Flexible Savings Account, to lower property taxes; and
- Allocate the remaining \$2 million to the Debt Service Reserve (DSR). The County's financial policy, supported by the Board and the Comptroller, states that the goal is to grow and maintain a strong reserve. Investing this \$2 million continues moving us in that direction, making the County more stable and sustainable.

The 2014 Milwaukee County Recommended Budget I submitted prioritized sustainability while maintaining and enhancing essential County services. For the third year in a row I presented a budget that cut wasteful spending and reinvested in critical services and measurable outcomes - from public parks to public safety to our mental health system - all while creating opportunities for economic development and job growth.

As a direct result of this approach over the past two years, we have been able to protect the County's most valued services from cuts. Instead of the \$86 million deficit projected in the five-year forecast just a few years ago, we actually confronted a \$15 million challenge. That's still too high, but it's a \$71 million dollar swing in the right direction. I say all of this as a reminder that we need to, and will continue to need to, make tough decisions. Those decisions might not be popular to some in the short term, but they will pay off in the long run.

The budget I presented makes major strides by introducing countywide performance measures and financial management policies, connecting our investments to outcomes. These are the first steps toward a budgeting process that will allow policymakers to make decisions based on strategic priorities and program performance, give our community the tools to hold us accountable, all while encouraging decision-making that values sustainability and a long-term outlook.

## County Board Amendments

Through its budget process, the Board passed 75 amendments to my budget. While some of the amendments strengthen the budget, many reverse this progress and weaken the connection between the community's investments and outcomes by: appropriating one-time funding for ongoing costs; providing earmarked funds that distract from the County's mission and undercut our progress towards sustainability; spending precious resources on underutilized and unsustainable amenities or services; budgeting for revenue that may not be realized; and abolishing or unfunding critical County positions.

Other Board amendments create unnecessary reporting requirements and red tape that would otherwise impede the cost-effective and timely operation of government at a time when the community is demanding responsiveness. Transparency is critical to democracy, and department leaders are always willing to provide information to Supervisors; however, it is not an efficient use of their time to provide burdensome and unnecessary reports to the Board.

I am concerned about the Board's practice as it relates to super-amendments – this year five super-amendments contained 41 individual amendments. While I understand that it may be an effective political maneuver to convince Supervisors to vote for amendments that would otherwise give them pause, it does not create a transparent or democratic process. For this reason, I have separated out veto messages into individual amendments, rather than the super-amendments introduced by the Board.

This super-amendment process, coupled with extremely vague noticing of public budget hearings, meant that neither department leaders nor the public were aware of what issues the Board was taking up on any given day. Furthermore, members of the public were not allowed to speak during these public hearings. Many members of the public showed up to meetings only to be told they could not speak and many department leaders and other staff wasted several days attending budget hearings in anticipation of an amendment that may affect their department. The result was little to no public debate of amendments.

I am also vetoing three actions by the Board that break the law. As elected officials, we all took an oath of office to uphold the law, I urge Supervisors to sustain these vetoes and send the message to the community that you take that oath seriously.

The following is a brief summary of how this budget, including my vetoes, will strengthen Milwaukee County.

### **Public Safety**

We all know that public safety is not isolated to the city or suburbs; it's an issue everyone cares about. The importance of public safety demands that, as a community, we leverage and coordinate as much of our manpower, our resources, and our data as possible. This budget provided a Public Safety Initiative to build these partnerships that we hope to continue.

In the 2014 Recommended Budget, the Sheriff's Office budget was \$72 Million, or twenty-two percent of the entire property tax levy and included enhanced mandated services such as Courtroom Security and Freeway Patrol. Under this plan, the Sheriff's Office will have the largest staff dedicated to Freeway Patrols since 2004.

The Budget also either transferred or streamlined other Sheriff's Office operations to better reflect its actual activity. These changes were done carefully with input from law enforcement professionals and best practices. Unfortunately, without much discussion or consideration, the Board restored many changes to the Sheriff's Office at a large cost to taxpayers without clear positive outcomes.

For example, my proposed budget provided funding for some Sheriff parks patrols while - in response to Supervisors' expressed concerns last year - allowing municipalities to choose whether their police will uniquely patrol parks in their cities. Throughout the budget deliberation process, Supervisors heard from the Milwaukee Police Department and their local municipalities' police departments and mayors about why this plan works for them. Supervisors ignored this broad support, as well as the substantial cost savings.

I did not veto this amendment to restore the Sheriff's parks patrol unit, as the Supervisors clearly want to give the Sheriff a third chance to improve the parks patrol unit. Over the next year, I will continue to closely monitor parks patrol to make sure Milwaukee County residents are paying for an effective and efficient service provided by the Sheriff's Office. If this does not happen, I will consider reintroducing this plan to transition funding to agencies that will provide this service.

I am also disappointed that the Board did not fully fund the ShotSpotter program to benefit parks. ShotSpotter is a proven tool that gives police officers the ability to respond more quickly and with better information to serious crimes. In a situation where seconds matter, this investment is critical. The Board's action on this item puts an important public safety initiative at risk.

### **Health and Human Services**

The 2014 Recommended Budget made significant investments in transforming our mental health delivery system. Following on the successful state approval of the closure of Hilltop, one of the long-term care units, this budget invests in building community capacity. Unfortunately, because of the lack of understanding about this process, the Board added unnecessary and burdensome reporting requirements, cut critical services like Targeted Case Management for AODA clients and prevented significant redirection of resources to community capacity by rejecting the CSP outsourcing.

One of the more concerning amendments was rejecting a retention plan for BHD. The retention plan is a best practice when downsizing or closing a medical facility to ensure that employees are treated respectfully and that the facility can be fully staffed until closure. By rejecting the funding for this plan, the Board is treating employees unfairly and putting the safe transition of clients to the community at risk.

### **Parks and Recreation**

The 2014 Recommended Budget included the second year of investments in my Urban Parks Initiative, with millions of dollars allocated to neglected parks in Milwaukee County. I appreciate the Supervisors' attempt to try to supplement this initiative with funding for parks in their districts. However, in order to be fair and transparent, I would like the experts in the Parks Department to prioritize the parks in need of repair based on a professional assessment of priorities. The Parks Department is currently in the middle of strategic planning, which will inform this prioritization process.

In order to reach a compromise with Supervisors, I am not vetoing the Board's decision to keep indoor pools open. In the next year, the Parks Department will attempt to market and increase the utilization of these pools. We will monitor this closely to make sure any further investment into these amenities is sustainable.

### **Transportation and Transit**

While I am very grateful that Supervisors were willing to compromise from their original transit amendments, I remain very concerned about the Board's amendment to in-house transit services if a contract is not approved by April 2014. The Board approved this amendment with a default transition date without giving consideration to the fiscal and organizational impact, and without knowledge of the contract proposed by the administration because of their own delay in scheduling an appeal hearing. I encourage the Board to consider all information before making a decision on this critical service; the administration's goal remains finding the most efficient provision of service for riders.

### **Employees**

Because I know employee benefits are important to a strong workforce, my veto presents a fair compromise to the Board's amendment, balancing your concerns with the need to address the County's structural deficit.

In addition, in the next year, the administration will be involved in investigating some exciting initiatives, including a possible transition toward Affordable Care Act exchanges and transition to defined contribution system. The Board's interest in this exploratory phase is certainly welcome.

### **County Operations**

Over the last several years, we have made great strides in professionalizing County operations. I am very disappointed by the changes the Board made that undermine this progress. Most of the changes result in further micromanaging of County departments, including taking away flexibility from the Government Affairs office by earmarking funding for various organizations, calling for the confirmation of the Community Business Development Partners (CBDP) Director, and creating more workgroups and reporting requirements to oversee the creation of performance measures and spending of land sales proceeds after a detailed description of proposed projects was already presented.

I am also concerned about the cuts the Board has made to department leadership and other positions, including Departments of Administration (Procurement, Fiscal Affairs, IMSD, and Facilities Management), Human Resources, Transportation, and Health and Human Services. These cuts will weaken these departments and harm the County's ability to attract and retain top talent.

Unfortunately, the veto process does not allow for sufficient time to discuss these vetoes with all Supervisors. However, my staff and I will be available to answer any questions Supervisors may have while reviewing this document. I ask Supervisors to give these vetoes serious consideration.

**VETO MESSAGES****PUBLIC SAFETY****Unfund Sheriff's command staff positions  
2014 Recommended Budget Reference Page 194**

This amendment unfunds 1.0 FTE Facility Administrator (Inspector), 1.0 FTE Bureau Director (Deputy Inspector), and 6.0 FTE Deputy Sheriff's Captain positions in the Office of the Sheriff that had been abolished in the Recommended Budget.

I am vetoing this amendment that restores high-level positions that do not directly impact public safety. The 2014 Recommended Budget refocuses resources on core, mandated services. Due to this refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. These appropriate staffing levels were determined through extensive input from other law enforcement agencies and professionals.

Further, by unfunding these positions, as opposed to abolishing them, the Board is putting the County at risk to deficit by close to \$1 million, as the Sheriff will most likely keep these positions filled.

**Restore Emergency Preparedness in the Sheriff's Office  
2014 Recommended Budget Reference Page 228-232**

This action denies the transfer of the Emergency Management and 911 Communications/Dispatch functions from the Office of the Sheriff to a new Department of Emergency Preparedness, and denies the creation of a position of Program Director (Pay Range 29MN) in Communications.

I am vetoing the Board's action to move the emergency management function to the Sheriff's Office. The structure presented in the 2014 Recommended Budget is used by Waukesha County and many other Counties where the Emergency Management Coordinator under the executive branch is responsible for 911 communications, public safety agency dispatch, and emergency preparedness services.

The Sheriff has stated that he does not believe that 911 communications and dispatch should be his responsibility. He has also not upgraded the 911 communications technology, putting Milwaukee County at risk with an outdated system. Dispatch communications is too important a function and we must make sure that we are using best practices and have effective backup systems.

Emergency Management is also a critical County function. Good working relationships with other County and non-County entities would increase its success. In addition, the statutory responsibility ultimately lies with the County Executive as outlined in chapter 323.14(1)(a)(2): "*In counties having a county executive under s. 59.17, the county board shall designate the county executive or confirm his or her appointee as county head of emergency management.*" The new Department would ensure proper steps are taken to fortify this function.

The proposed structure for 2014 will allow for efficient and effective management of the existing Communications technology, putting in place backup systems and enabling policymakers to base decisions on accurate data that should be, but has not been, made readily available to them and the public. This new structure will allow for cooperation with municipalities and other County public safety agencies to seek shared or consolidated services where opportunities exist to improve efficiency and service quality, as well as save taxpayer dollars.

**Reduce citation revenues within the expressway patrol unit**  
**2014 Recommended Budget Reference Page 197**  
**Transfer \$217,763 to the Debt Service Reserve**

This change reduces citation revenues within the Expressway Patrol service area from the 2014 Recommended Budget by \$217,763. It appears that the Board inadvertently took out the narrative for this section, although the revenue projects are decreased.

I am vetoing the Board's decision to lower revenues for the Sheriff's expressway patrol unit. This budget adds Sheriff Deputies on the expressway patrol unit, which should result in higher citation revenue, not less.

**Reduce ShotSpotter funding by half**  
**2014 Recommended Budget Reference Page 404**

This change reduces funding for the ShotSpotter program by half, or \$175,000, and requires a match by either the City of Milwaukee or another organization for the remaining half of the \$350,000 in start-up costs.

I am vetoing the Board's decision to cut funding for the ShotSpotter program. Through this amendment, Supervisors called for partial funding to come from a non-County entity, but did not secure matching funds. This type of imprudent budgeting puts this important public safety initiative at risk.

The proposed County budget allocation of \$350,000 for ShotSpotter is a one-time grant that would cover one year of subscription services and capital costs to supplement the larger parks patrol plan. With this funding, ShotSpotter coverage will increase from the current three square miles to ten square miles. The expanded area includes those County neighborhoods most impacted by crime. Eleven County parks in both the north and south sides of Milwaukee are included in this area. If this veto is sustained, a fund transfer to provide half the funding from the Appropriation for Contingencies will be forthcoming in the January 2014 Board cycle.

**Deny approval of Armor Contract**  
**2014 Recommended Budget Reference Page 214**

This change denies approval of a contract extension with Armor Correctional Health Services for the remainder of 2014.

I am vetoing the denial of the Armor Contract approval. As Supervisors know, the Armor Contract was court-ordered in May 2013. While I agree with Supervisors that we should consider issuing an RFP, it is prudent to wait until the Christensen Decree is lifted before releasing an RFP for this service again.

## **HEALTH AND HUMAN SERVICES**

**Shelter Funding/County Executive Security**  
**2014 Recommended Budget Reference Page 60**

This change reduces funding in the Office of the County Executive for security services by \$300,000, and increases funding in the Department of Health and Human Services for the Shelter Task Force for emergency shelter services for the homeless.

I am partially vetoing this amendment that provides funding to homeless shelters and restricts County Executive security.

I commend the Board for paying attention to the critical issue of homelessness in our community. I want to make sure, however, that the County is strategic in how it funds community organizations. The County cannot sustainably and effectively provide its mandated services while also serving as a funding source where the federal or state governments' funding streams have shifted. Thus, any County funding must be directed at helping these organizations shift their service delivery models to achieve their own sustainability.

While shelters will always be necessary, the federal government has changed its priorities in addressing homelessness. These priorities include a shift toward permanent housing. The 2014 Recommended Budget already provides \$500,000 in funding for permanent housing, including a program that targets homeless veterans.

I urge the homeless shelters that receive this one-time County funding this year to consider the sustainability of their own organizations and consider other funding streams. I ask Supervisors to recognize that the County cannot fill every federal funding gap that results in community groups asking the County for money.

I also ask that the Board allow professional law officials to analyze County Executive security needs and make recommendations. Given the Sheriff's statement last month that he "... won't spend one penny of taxpayer money on Abele's self-importance exercise" and other statements, the Sheriff may not be the best person to provide security.

My plan would be to seek out the most efficient security provider that can provide the needed service. The Sheriff may end up being the best option but I would appreciate the chance to explore all possibilities. I ask you to not make this a political issue and consider my request seriously to allow me to find the most appropriate provider given the limited funding you are providing.

**Report to Board on State process for BHD relocations  
2014 Recommended Budget Reference Page N/A**

This amendment requires the Department of Health and Human Services and the Department of Family Care to provide the Finance, Personnel and Audit Committee with semi-annual Relocation Reports regarding information on individuals relocated from BHD's long-term care units. It also requires the two departments to perform quarterly audits of community placement facilities.

I am vetoing this action from the Board because it places additional unnecessary reporting requirements on DHHS staff. While DHHS will continue to rightfully update the Board on the downsizing process, the BHD Hilltop closure is a State-mandated and -operated process. The State convenes a relocation team that oversees every relocation from BHD long-term care units to community housing. Once a patient is relocated in the community, each will be overseen by either Milwaukee County Family Care or one of the private Family Care agencies. It is impossible for DHHS to report on clients who are no longer under the care of BHD. The Board has its own Government Affairs Liaison whose job is to interact with the State. I would suggest that the Liaison help the Board in attaining these documents from the State as requested.

For the same reasons that this is a state-operated process and that not all clients will be relocated by the County, BHD and Family Care cannot perform quarterly audits of community placement facilities. It is important to note that any community-based residential facilities to which individuals are relocated are licensed by the state. To maintain such licensure, high levels of quality are expected. Further, any Family Care agency has strong quality assurance of not only facilities, but also of personnel and services.

**Reject CSP Outsourcing  
2014 Recommended Budget Reference Page 275  
Transfer \$689,031 to the Debt Reserve Fund**

This amendment denies the outsourcing of the Milwaukee County-run Community Support Programs and related abolishment of 45.0 FTE on April 1, 2014.

I am vetoing the Board's move to reject the outsourcing of the two remaining County-operated Community Support Programs (CSPs). The money saved by outsourcing has been reinvested in additional community mental health services – close to \$1 million annually.

Milwaukee County currently contracts for and funds seven Community Support Program provider agencies throughout Milwaukee County. The total annual operating cost for these seven CSPs is \$3,689,749 and serves 963 persons with severe mental illness (roughly \$3,800 for the average person served).

The County-operated CSPs are much less efficient due to the large personnel costs, including pension. The total operating cost for these two CSPs is \$3,585,212 and serves 337 persons with severe mental illness annually (roughly \$10,600 for the average person served).

The rationale to privatize the two County-operated programs is simple – we can serve three times more people for the same cost. During the budget debate I heard Supervisors raise concern that the County should continue to run these CSPs because their clients have complex needs. A comparison of all CSPs shows that this is not true; individuals with the most complex clinical needs are spread throughout the agencies.

We understand that these types of transitions are extremely difficult on employees. To help ease this transition, Human Resources has devised the following plan to help the 45 employees who work at both CSPs:

- Current employees at CSPs will be eligible for a retention plan. This will be a lump-sum payment of approximately 15-20% of their base pay for those employees who stay until the County-operated CSP is transitioned to a private entity. Unfortunately, this plan has been rejected by the Board. I ask that you reconsider.
- Human Resources is contracting with an employment agency to help employees at risk of losing their jobs to find new ones.

#### **ARCW Funding/Reject funding for Targeted Case Management 2014 Recommended Budget Reference Page 276**

This amendment denies funding of \$100,000 for Targeted Case Management services and provides funding of \$100,000 to the AIDS Resource Center of Wisconsin.

I am vetoing the Board's action to reject funding for targeted case management (TCM) services at BHD for approximately 50 individuals who are in the early stages of recovery from a substance use disorder. The Board's amendment transfers the money to the AIDS Resource Center of Wisconsin (ARCW).

This move from the Board undermines the work of the mental health redesign team and takes away from our ability to build community services capacity, a critical need as we move toward a community based mental health service delivery model. The TCM plan I presented to the Board is based on evidence, experience and best practices. It will be more difficult to successfully achieve redesign of our system if the Board continues to put up roadblocks to important components of our service transformation.

HIV is a serious problem in our community, especially among young men of color. I appreciate the social and economic impacts of this serious public health threat on Milwaukee County. ARCW has been a leader in fighting the HIV epidemic in Milwaukee County and I am sincerely grateful for their work. It is also important to state that the County already provides ARCW with \$96,213 annually for substance abuse prevention services.

As stewards of the County's resources, we need to first ensure that we are able to sustainably provide critical, quality County services without added burden on taxpayers. This earmark eliminates a critical community mental health service while encouraging dangerous expectations. While there are many great nonprofits that provide critical services in Milwaukee County, the County simply cannot fund every worthy cause; this earmark to ARCW sets a dangerous precedent that the County cannot sustain if other nonprofits expect similar results.

**Aging Coordinator/Cut BHD Budget  
2014 Recommended Budget Reference Page N/A**

This amendment reduces non-recurring professional service contracts in the Behavioral Health Division by \$77,968 in order to fund an Outreach and Customer Service Coordinator in the Department on Aging.

I am vetoing the Board's removal of funding from BHD to create a redundant outreach position in the Department on Aging. The funding used to offset this position has already been budgeted to fund other major initiatives within the BHD, specifically the Electronic Medical Record. The Board's idea that funding can simply be found in existing budgets is unsustainable and violates the Financial Management Policies which the Board adopted this year.

Furthermore, the Department on Aging already has an outreach staff member who works closely with DHHS community relations to market nutrition sites. The Department on Aging Director feels that this collaboration is sufficient and that this position is unnecessary.

**Retention package  
2014 Recommended Budget Reference Page 289**

This section of the amendment eliminates funding of \$1,022,000 in the Behavioral Health Division for a proposed retention program for critical nursing and other staff during the transition to community-based care services.

I am vetoing the Board's decision to cut crucial funding for a retention package for BHD staff who are at-risk for layoffs. This move by Supervisors puts patients at BHD at significant risk, further weakens serious efforts to redesign our mental health service delivery and undermines the administration's efforts to treat employees respectfully. BHD's goal is to implement a retention plan as soon as possible in order to ensure safe and stable staffing levels. Without this certainty, we risk losing employees who are crucial to a safe transition.

We need to discuss the retention bonus plan with employees now, so that they are more likely to consider staying until their end dates, not several months from now if and when the money may or may not become available. Wherever possible, retaining employees until their end dates will ensure our patients are safely and effectively cared for.

This retention plan was created by BHD and HR and has previously been shared with the Board on several occasions, including through email, in-person meetings with interested Supervisors, during the budget process, and in Committee. It is critical to the safety of BHD patients that the Board approves this retention plan funding in the budget so it can be rolled out to employees as soon as possible.

**Community Capacity Study  
2014 Recommended Budget Reference Page N/A  
Transfer \$100,000 to Debt Service Reserve**

This amendment replaces sales tax funding of \$100,000 in capital project WC088 – Courthouse Security X-Ray Equipment with general obligation bonding and transfers the sales tax revenue to the General Fund to supplant tax levy, which is utilized to fund a community capacity study. This study would review existing and planned

capacity of community services, to which many existing Behavioral Health Division patients and clients would be transferred.

I am vetoing the Board's desire for yet another study on downsizing BHD. While I appreciate the Supervisors' passion for mental health, another study is not needed and will only be an unnecessary use of taxpayer money. DHHS and BHD have already completed a thorough assessment of community capacity and created their recommendations for downsizing based on this assessment, including back-up services and resources. As we move forward, capacity will be continually assessed. Any further study of mental health capacity should be done with financial support from private providers, as they are key players in the mental health system in Milwaukee County.

**Abolish Deputy Superintendent  
2014 Recommended Budget Reference Page 268**

This section of the amendment would deny the creation of a Deputy Superintendent at the Juvenile Detention Center within the Department of Health and Human Services.

I am vetoing the Board's denial of a critical position in the Delinquency and Court Services Division. This position is critical for succession planning purposes. It is important that policymakers support our move to better enable the County to deal with leadership transitions. It is also important to note that this position is being created without a levy increase to this Division.

In July 2012, the Milwaukee County Board of Supervisors approved the implementation of the Milwaukee County Accountability Program. This program is a short-term secure placement program, within the Milwaukee County Secure Detention Center. It is a dispositional placement option for the circuit courts as an alternative to Department of Correction placement.

Over the last year, as we have begun implementation of the program, significant gaps in management emerged. The Deputy Superintendent position is being created in part to meet the additional management oversight responsibilities of both programming services in secure detention and in the community of the Milwaukee County Accountability Program as expansion of the program is anticipated. This position will have significant and mandatory responsibilities, including: supervision; performance evaluations and discipline of Juvenile Correction Officer Supervisors and Nurses; and management of contracted services within the facility (housekeeping, dietary and psychiatric nursing services). Further responsibilities will include:

- Monitoring adherence to Detention Center Policy & Procedures, Milwaukee County Judicial Intake Policy and DHHS policies.
- Maintaining compliance with Wisconsin Administrative Code 346, Federal Laws, Prison Rape Elimination Act (PREA), Wisconsin State Statute 48 and 938.
- Providing management oversight of the screening (custody intake process) of youth brought to secure detention by law enforcement agencies to determine appropriate admission or community placement pending judicial review.
- Monitoring JCO and JCOS staff compliance with Law Enforcement Standards Board statutory certification and annual training requirements.
- Coordinating the Global Positioning Systems (GPS) equipment utilization by our community partners within the scope of our Juvenile Detention Alternative Initiative (JDAI).

**PARKS AND RECREATION**

**Restore potential O'Donnell parking revenue  
2014 Recommended Budget Reference Page 332**

This amendment increases parking and other associated revenues at O'Donnell Park by \$1.03 million and restores operating costs of \$246,132 that had been reduced due to the possible sale of the facility in the second half of 2014. It also inserts language requiring a workgroup to provide a cost-benefit analysis of the parking structure, and requires that an updated parking study be commissioned.

I am vetoing the Board's decision to replace the parking revenue at the O'Donnell parking garage.

Contrary to some Supervisors' statements, the 2014 Recommended Budget does not include the sale of the O'Donnell parking garage. Rather, it presents a responsible budgeting assumption by not relying on \$1 million in revenue in case the Board approves a sale in 2014.

By replacing this revenue, Supervisors are putting the County at risk for deficit if O'Donnell is sold and the revenue is not realized.

Further, this amendment creates yet another workgroup and necessitates more studies, many of which have already been recently completed. For example, the County recently received an appraisal of O'Donnell, yet Supervisors are requesting another one. I ask that Supervisors not micromanage this process that is being carefully pursued by economic development professionals. The Chairwoman has been kept in the loop about this process for months and, when exploratory conversations with stakeholders around O'Donnell result in a potential transaction, the Board will appropriately be provided with details to consider whether the sale is in the best interest of the County.

**Funding Parks, Recreation and other Supervisor-specific capital improvements - Oak Leaf Trail, Dineen Park, McGovern Park, South Shore Park, Tiefenthaler Park, Storm water pond on College Avenue  
2014 Recommended Budget Reference Page N/A  
Transfer \$303,638 to Parks Department<sup>1</sup>**

These various amendments create new capital projects: One amended project, related to the Oak Leaf Trails, increases general obligation bonding by \$500,000. One amendment creates two new projects by increasing general obligation bonding (\$80,000 for South Shore Boat Launch Parking Lot) and tax levy (\$84,000 for South Shore Beach Groomer). One amended project, Dineen Park, increases general obligation bonding by \$303,600 and transfers \$150,000 in sales tax funding from a recommended capital project (WO 141 – Zoo Interchange). Another amended project, McGovern Park Basketball Courts, transfers sales tax funding of \$248,000 from one recommended project (WP 460 Lindsay Park Play Area Replacement). Two amended projects, Tiefenthaler Park and College Avenue Storm Water Pond Upgrade, are financed by transferring sales tax revenue from two recommended projects. Tiefenthaler is funded by \$110,000 from WG018 – Research Park Fire Protection and the College Avenue Storm Water Pond Upgrade is funded with \$96,539 from WG019 – Child Adolescent Treatment Center Fire Protection Monitoring System.

I am partially vetoing these amendments because funding priorities for parks are best made by the parks and engineering professionals who can consider the entire portfolio of needs and priorities. None of these items ranked highly, and were therefore not recommended by the Capital Improvements Committee. The overall funding of County Board approved (as amended) projects has put the budget above the Board's "self-imposed" bonding cap by approximately \$870,000. I am vetoing these selected (amended) capital projects that are above the cap as the Board should either follow its own policy or pass new policy that reflects changed priorities. Any additional funding, including approximately \$220,000 in bonding and \$84,000 in tax levy will be directed to the Parks Department to fund the highest priority needs. This will be done through a 2014 fund transfer prior to the issuance of the 2014 corporate purpose bonds. The Parks Department is currently undergoing a master strategic plan. This plan can and should be used to inform and prioritize further parks maintenance and upgrade decisions.

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<sup>1</sup> This includes \$84,000 in tax levy to the Parks Department operating budget and \$219,638 for parks-related capital projects that are bond eligible.

## TRANSPORTATION AND TRANSIT

### **Insource transit and create transit taskforce 2014 Recommended Budget Reference Page N/A**

This amendment requires that a workgroup be formed to study the advantages/disadvantages of insourcing vs. outsourcing transit system management. Furthermore, this amendment states that transit system management will be brought in-house if a management contract is not approved by the County Board by April 1, 2014.

I am vetoing the Board's decision to in-source Milwaukee County transit services if a contract is not approved by April 1, 2013.

First, with regard to the default in-sourcing deadline, it is the administration's goal to have a contract approved by April 1, 2013. However, this will depend almost entirely on the pace of the Board's already delayed actions. The several month delay in scheduling an appeal, in addition to the workgroup requested by the Board, creates a situation tilted in favor of insourcing. If the Board can schedule, hear and make a decision on this appeal as soon as possible, then the administration can be prepared to send down the MV contract for approval as early as the December cycle. The administration will then be able to share the details of the contract as well as how the vendor was selected. If the Board does not delay making a decision, an April 1<sup>st</sup> deadline is realistic and attainable.

Second, this amendment neither includes any kind of fiscal note, nor provides an analysis of future costs and liabilities, including budgeting for positions that would be needed to in-house this function. The County needs to have a better understanding of the fiscal impact of this move before making a decision of this magnitude.

The County has much to gain from bringing in outside expertise to manage the transit system. In particular, private firms:

- Can offer economies of scale when purchasing goods and commodities for the transit system operations, resulting in decreased costs.
- Bring specialized management experience and operational efficiencies from operating multiple transit systems. Experiences gained and lessons learned at other systems can be utilized to the benefit of the County.
- Can leverage existing resources used for other systems. It is more efficient for a firm to add marginal resources to an existing function, than for a local provider to create the entire function.
- Have access to significant training resources currently not available to Milwaukee County.
- Have the ability to test equipment and products as well as bring technological and logistical improvements from other systems to the County.
- Have an incentive to manage more effectively and make positive changes more quickly due to competition with other private parties based on a desire to retain the contract and to develop a positive national and local reputation.
- Provide staffing flexibility to respond to needs more quickly.
- Will not face a learning curve of operating a transit system, unlike the County.
- Would not be able to make any modifications to routes or fares without the County's approval.

In contrast, insourcing transit management services has significant drawbacks, particularly in:

- Significant administrative and real costs of integrating IT, HR, payroll, benefits -including pension- and procurement functions for a 1,000-person organization. Given the exemption of public transit from the provisions of Act 10, additional resources would be required in the areas of Labor Relations. In addition, great care would have to be taken to ensure the County does not jeopardize federal funding by in-housing this function.

- Difficulty of responding to real-time needs. Transit has delegated authority to perform certain functions, such as procurement. Ordinance and County procurement and financial policies would need to be reviewed in conjunction with Transit's current business operation to determine what changes or exceptions need to be made to keep transit functioning without operational delays.

At a minimum, I encourage Supervisors to wait until they are able to consider the proposed contract in full before acting to put the County on this path.

**Deny creation of DOT Safety and Emergency Program Manager and Transportation Analyst  
2014 Recommended Budget Reference Page 261**

This amendment denies the creation of 1.0 FTE Safety and Emergency Program Manager and 1.0 FTE Transportation Analyst, and reduces revenues by \$75,175.

I am vetoing the Board's denial of two important positions in the Department of Transportation. These positions were created in the Director's Office to address current deficiencies and will help DOT operations run more efficiently and professionally.

In 2014, the Safety and Emergency Program Manager would allow the Director's Office to begin efforts to create a coordinated Safety and Emergency Management Program across all DOT divisions – a critical program that does not currently exist. The goal of this program is to provide a uniform approach to safety and emergency management across the divisions within the department.

The Transportation Analyst position will help DOT increase the efficacy and efficiency of current programs and services by creating and monitoring performance measures. The Analyst will investigate best practices and make recommendations for quality improvement. Further, if the Board is considering in-housing transit, this position would prove critical in providing analysis for this transition.

## **EMPLOYEE RELATIONS**

**Monthly Premiums  
2014 Recommended Budget Reference Page 392  
Transfer up to \$1,400,000 to Debt Service Reserve**

This section of the amendment reduces employee health insurance monthly premiums from the 2014 Recommended Budget levels as follows:

For employees who participate in the wellness program, monthly premiums would be \$80 for single employees, \$100 for employees with children, \$160 for employees and their spouses only, and \$180 for family coverage. The 2014 Recommended Budget monthly premiums were \$115, \$175, \$230 and \$315 respectively.

For employees who do not participate in the wellness program, monthly premiums would be \$130 for single employees, \$150 for employees with children, \$210 for employees and their spouses only, and \$230 for family coverage. The 2014 Recommended Budget monthly premiums were \$165, \$225, \$280, and \$365 respectively.

Assuming a revenue offset of approximately 17 percent for fringe benefits, this change increases tax levy by approximately \$2.9 million.

I am partially vetoing this amendment to strike a strong compromise that acknowledges employees concerns about health care costs alongside taxpayers' concerns about rising taxes. I am asking the Board to consider utilizing the premiums the Board proposed for wellness program non-participants as the wellness program

participant premium level (with a \$50 incentive). Decreasing the wellness program participant premium rates to levels below 2012 could undercut the objective of the wellness bonus: to encourage participation and ultimately incentivize more healthy behaviors. This would, instead, bring us more in-line with city, state and other public-sector comparable premium rates as presented on page 393 of the 2014 Recommended Budget.

To decrease the employee contribution at a time when health care costs are going up nationwide is unsustainable; the County cannot continue to provide services for generations to come if we are unwilling to seriously address the components of our budget that threaten our sustainability.

Our first goal must be to ensure we can efficiently provide the highest quality services to Milwaukee County citizens. Unfortunately, the County cannot support massive spending on employee health care and still maintain appropriate County services. A balanced contribution by employees to their benefits is critical to a truly sustainable County.

I ask Supervisors' to accept these compromise premium rates – which are below the 2014 Recommended Budget's proposal.

**FSA Contribution**  
**2014 Recommended Budget Reference Page 391**  
**Dedicate \$1.6 million to lower property taxes**

This section of the amendment restores the employee flexible spending account, but restructures it to conform to the Patient Protection and Affordable Care Act. The program would now provide a match to employees for every dollar they contribute up to \$1,200. Previously the flexible spending account was provided to employees at a set amount, with no match, based on their tier of health insurance coverage.

Assuming a revenue offset of approximately 17 percent for fringe benefits, this change increases tax levy by approximately \$1.6 million.

I am partially vetoing this amendment to remove the County's contribution to active employees FSAs as this is an unparalleled benefit the County simply cannot afford. This veto will still allow employees to contribute to their own FSAs pre-tax. The money saved from this unusual benefit will lower property taxes for Milwaukee County residents by \$1.6 million.

**FMLA Reporting**  
**2014 Recommended Budget Reference Page 128**

This amendment transfers \$50,000 in funding for supplemental services to process Family Medical Leave Act claims into an allocated contingency account within the division and requires the Risk Manager to provide a plan to the County Board before the funds can be transferred and utilized.

I am vetoing this amendment that puts unnecessary and burdensome reporting requirements on an administrative function. It has been determined by both Risk Management and Human Resources that Milwaukee County has uncontrolled abuse of FMLA, as compared to other public sector agencies. A 2012 state audit of FMLA in Milwaukee County has also confirmed this. While the federal FMLA serves a very important purpose and will be preserved and protected, precautions must be taken to avoid abuse.

Further, the Board repeatedly acknowledged the limited resources allocated to this function contributed to the problems with limiting abuse. By adding this reporting requirement, the Board has made it virtually impossible to bring additional resources to bear to help staff resolve short-term spikes in FMLA activity.

**Decrease Salary Appropriations for Human Resources**  
**2014 Recommended Budget Reference Page N/A**

This section of the amendment increases vacancy and turnover in the amount of \$129,666 in the Department of Human Resources.

I am vetoing the Board's action to cut vacancy and turnover in Human Resources because it will cut filled positions and undo HR's ability to serve employees and the County overall. As a central service agency, HR does not have much budget flexibility and asking the Department to absorb a cut of \$130,000 will mean one or two current employees will become unemployed. HR has made significant strides over the past two years in professionalizing and building a place that employees can go to with problems and concerns. Cutting this funding and positions will significantly impact our ability to build a better work environment for employees, which in turn enhances our efficiency, productivity and overall service to constituents. This would harm our ability to function effectively.

I ask Supervisors, who have repeatedly stressed the importance of our employees, to support a high functioning HR department which ensures that employees are treated fairly and equitably.

**Cut 2 Management Assistants in the Department of Human Resources  
2014 Recommended Budget Reference Page 120-121**

This section of the amendment denies the creation of 2.0 FTE Management Assistants in the Department of Human Resources.

I am vetoing this amendment that denies the creation of two support positions – one to support HR functions at the both the House of Correction and Child Support Services, and one to support central Employment Relations functions. These positions are critically important in order to ensure compliance and timely processing of work, as well as reduce the significant workload and hours of overburdened team members. In exchange for these positions, the Department surrendered three higher-level positions, resulting in a net savings to taxpayers. Human Resources submitted a budget that represented a decrease over 2013. These further cuts are unnecessary and harm the Department's and County's services.

**Reporting requirements – employee benefits workgroup  
2014 Recommended Budget Reference Page 393, 395**

This section of the amendment requires the Employee Benefits Workgroup to study two issues: transferring employees and retirees to health care exchanges created by the Patient Protection and Affordable Care Act, and the possibility of allowing employees to opt out of the defined benefit pension plan and into a defined contribution pension plan with the possibility of a County match.

I am partially vetoing two amendments that refer to the employee benefits workgroup – related to the Patient Protection and Affordable Care Act and Voluntary Transition to Defined Contribution System. Although some work has been ongoing for months, both of these items still need a lot of investigation and analysis. In the 2014 Recommended Budget, the administration identified the departments whose input will be critical to making decisions. It is therefore not necessary to add an additional burden and red tape of another workgroup. As always, we want Supervisors to be part of the process and have left in the reference to the Board being part of the groups.

## COUNTY OPERATIONS

**Deny creation of Records Management Analyst and Fund UW-Extension Programs  
2014 Recommended Budget Reference Page 134**

This amendment denies the creation of a records management program area within the Department of Administrative Services – Fiscal Division and would instead create one attorney position within the Office of Corporation Counsel to provide open records services Countywide. The amendment also provides \$50,000 in funding to UW-Extension to expand the 4H Pre-college Program within three designated zip codes on the north side of the County.

I am partially vetoing this amendment to try to recover some of the funds that were lost in another amendment when vacancy and turnover was reduced in Corporation Counsel by \$82,317, essentially eliminating the funding for the critical Records Management position.

While it was initially my intent to not veto this amendment because Corporation Counsel said they would attempt to work with just one Records Management position this year, eliminating the funding for this position puts the County at great risk. Records Management is one of the most critical County functions that not only helps the County function, but also ensures the County is appropriately responsive to requests for information and helps protect vulnerable data such as health information. Milwaukee County's records management system urgently needs to be strengthened and I ask for Supervisors' support in making sure this essential position is fully funded.

To partially offset the cost of this position, I am also vetoing the increase in funding for UW Extension to expand the 4H Pre-college Program. While this program is well-meaning and the goals of the amendment are admirable, this amendment represents yet another shift in funding away from critical County functions.

**Government Affairs changes – department administration  
2014 Recommended Budget Reference Page 66**

This section of the amendment would deny the creation of the Office of Government Affairs within the Office of the County Executive, instead creating it as an independent department.

I am partially vetoing this amendment which conflicts with state statute. The prevailing state statute, 59.17 (2)(b)(1) clearly states that "*Except for a statutory provision which specifies that a board or commission or the county board shall supervise the administration of a department, the county executive shall administer, supervise, and direct all county departments...*"

In relation to this office, State Statute 59.53(24) reads in entirety, "*Government relations. In any county with a population of 750,000 or more, if the county has an office of intergovernmental relations or a department or subunit of a department that provides lobbying services for the county, that office, department, or subunit shall employ one individual who is responsible for representing the interests of, and reports to, the county executive and one individual who is responsible for representing the interests of, and reports to, the county board.*"

The budget resolution as adopted by the Board infers that department administration is maintained by the Board, which it is not, under the plain language of the law. Clearly, 59.53(24) confers to the Board only the allocation of one (1) staff member, employed by the office, to represent their interests. Therefore, The Office of Government Affairs will employ one individual who shall represent the interest of and report to the County Board, as is the current operation. Administration of the department, consistent with the statutes and Opinion of the Attorney General (OAG 06-13), is vested in the executive branch of county government.

**Government Affairs changes – constituent relations  
2014 Recommended Budget Reference Page N/A**

This section of the amendment transfers 1.0 FTE Constituent Services Representative from the Office of the County Board to Government Affairs and adds language requiring this position to "address constituent concerns, including those brought to his attention by the County Board, and to provide general support for the co-directors of the office."

I am partially vetoing this amendment that puts restrictions on the role of the Constituent Relations Representative. To clarify, the position will assist with constituent needs that are brought to the attention of the County Executive. Consistent with State Statute, if a member or staff to the County Board wishes to refer constituent matters to the attention of the Executive, they may do so to my office. Further, I am vetoing references to the use of this position as an office support or secretarial position for the Government Affairs office. I am confident that such a use of county resources is unnecessary, as office staff have performed such functions without administrative support for some time.

**Government Affairs changes – budget restrictions  
2014 Recommended Budget Reference Page 66-67**

This section of the amendment earmarks operations funding within the Office of Government Affairs for certain memberships and adds language that the remaining funds “shall be used to support the efforts of each of the positions in an equal manner.”

I am vetoing this amendment which micromanages the operations of the Government Affairs office. In an already conservative office budget, the adopted budget resolution places serious constraints on the ability of the office to function. Further, in evaluating the value of the time and resources devoted to Government Affairs, it is not prudent to expend this small budget to pay for intergovernmental cooperation membership fees, such as Sister Cities International memberships. I would encourage the Board to provide for those memberships from their budget if they so desire such memberships, rather than compromise the County's ability to have all resources available to advocate and lobby our state and federal government partners.

**Office Coordinator in Clerk’s office  
2014 Recommended Budget Reference Page N/A  
Transfer \$94,606 to Debt Service Reserve**

This section of the amendment transfers 1.0 FTE Office Coordinator and some operating costs from the Office of the County Board to the Office of the County Clerk.

I am vetoing the Board’s amendment to shift an Office Coordinator to the County Clerk’s Office. The Clerk did not request this position in his budget and has stated prior to the introduction of this amendment that more positions are not needed, as his office already has enough staff to manage the Legistar position. As good stewards of tax dollars, we should not create or transfer positions that are not needed, particularly given the 11 positions the Board has already shifted to other departments this year.

**County Board service charges  
2014 Recommended Budget Reference Page 57**

This section of the amendment requires future budgets for internal crosscharges within the Office of the County Board be “based on actual usage, not historical or rolling average amounts.”

I am vetoing this amendment that attempts to change the way crosscharges are allocated to the Board. This will create administrative difficulties in producing future budgets, especially if staff in the Department of Administrative Services – Office of Performance, Strategy and Budget are cut. For instance, crosscharges for Risk Management services are budgeted based on actuarial advice and will continue to be done so for all departments. The only other major source of crosscharges in the Office of the County Board are for information technology services and the 2014 Recommended Budget already allocated these based on updated staffing levels. This amendment is simply not feasible to administer.

In addition, the Board failed to correct this amendment to provide a balanced crosscharge budget, even though it was warned of the necessity to do so. This leaves a discrepancy of \$84,760. Therefore, a fund transfer would

have to be submitted in the January 2014 cycle to move funds from the Appropriation for Contingencies to DAS-Risk Management to account for the deficit this amendment created.

**Change Board responsibility  
2014 Recommended Budget Reference Page 55**

This section of the amendment adds narrative language relating to the powers and duties of the County Board of Supervisors based on a cited State Statute.

I am vetoing this amendment to better reflect the entirety of the State Statutes relating to the administrative powers of the Board. The budget resolution, as adopted by the Board, inserts portions of Wisconsin State Statute 59.51(2): *“to represent the county, have management of the business and concerns of the county in all cases where no other provision is made, apportion and levy taxes and appropriate money to carry into effect any of the Board’s powers and duties.”*

However, analyzed in the full context of the Statutes, one finds that another “provision is made” – that being the County Executive, who, per Wisconsin State Statute 59.17(2)(a), can *“coordinate and direct all administrative and management functions of the county government.”* Additionally, the cited Statute and its predecessor, Stats. 59.51 (1), are more accurately understood when articulated in context of the whole of Chapter 59, Opinions of the Attorney General, and relevant case law.

In analyzing such context, I draw the Board’s attention to the UW-Extension Local Government Fact Sheet 21, distributed at the County Board’s training session on September 16th, which reads in part: *“Wis. Stat. §59.51(1) gives the board authority to exercise organizational or administrative powers subject only to the Constitution and any enactment of the Legislature which grants those powers to the County Executive or the County Administrator, or ‘...[a]ny enactment of statewide concern and which uniformly affects every county’.”*

The last phrase is significant because the Statute specifically references County Executive and administrator powers as limiting Board administrative authority. *“Thus the requirement that all counties have one of the three types of administrative positions is an enactment affecting counties uniformly statewide, and a further limit to county board administrative authority granted under §59.51(1). These statute statutes have diminished, if not eliminated entirely, county board daily administrative authority.”* (pg 5, <http://lgc.uwex.edu/program/pdf/Fact%20Sheet%2021%20-%20Limits%20of%20County%20Board%20Administrative%20Authority.pdf>)

I object to characterizing the powers of the Board, the Executive, and the Constitutional Officers of this County in the improper manner and veto this amended section to remove the incorrect inferences.

**Department Head Salary Cuts  
2014 Recommended Budget Reference Page N/A**

This amendment would transfer five specified positions from pay grade 903E to 904E and would reduce the maximum salary in pay grade 903E to \$120,613. Any remaining positions in 903E not transferred to 904E that have a salary above that amount would be required to take a reduction in pay to the new maximum.

I am vetoing this amendment because, as Corporation Counsel clearly stated in writing and verbally in committee, the Finance Committee’s action to cut salaries of appointed positions violates State Statute.

Further, such decision making is reckless and does nothing to advance the mission of Milwaukee County government. It further hinders retention and recruitment of skilled public servants and ultimately threatens the services the County exists to provide. Other concerns include:

- The “data” included in this amendment is flawed and should not be utilized as the basis for decisions on this amendment. The positions listed as “comparables” were not reviewed or scoped to determine whether or not they are in fact similar jobs. The chart also implies that the “# of employees supervised” is the single factor in determining job scope. This is not accurate, as multiple facets of the job relate to proper compensation.
- This change would result in disparate impact from an EEO perspective (gender, age, race, disability). Typically when compensation professionals propose changes to groups of people, they perform analyses on the potential for disparate impact before implementing.
- As has been shared with Supervisors numerous times, the Compensation Division of Human Resources has been working for the past 11 months on an intensive Job Analysis & Evaluation Project. Not only will the Committee receive a report on the status in the December cycle, but once the project is completed, the Committee will also receive proposed new salary ranges that are up-to-date and consistent. It is ill-advised, moments before receiving sound data from compensation experts, to make such a massive change with no data to back it up.
- This amendment adversely affects our services, by severely limiting our ability to bring the best and brightest leaders to the County.
  - We are currently in the process of recruiting for the BHD Administrator and Facilities Management Director. Although completely different in nature, both are complex and specialized functions that are key to the County's most pressing objectives. From conversations with industry professionals and experts, as well as from past searches, it is clear that to fill these positions with highly skilled and dedicated professionals will be difficult at the current compensation rate and impossible at the rate the Board has randomly determined to be adequate.
  - Succession planning and talent management are key to the success of our County. When some of the most broad, complex positions at the County - the roles some of our top talent aspire to - have been hand-picked for demotion, it becomes exceedingly difficult to retain the people who are key to providing services.

I am asking Supervisors to sustain this veto due to the fact that it violates State Statute, creates significant legal liability to the County, and harms our ability to deliver needed services.

### **Land Sales Appropriations 2014 Recommended Budget Reference Page 383-384**

This amendment eliminates the list of projects that would be funded upon receipt of anticipated land sales revenue in 2014, requires that one quarter of any such funds be placed into the Economic Development Fund, and would establish a workgroup that would analyze requests from departments and make recommendations to the County Board for use of the remaining funds.

I am partially vetoing this amendment to remove the unnecessary red tape that the Board's action creates. Under this compromise the Finance, Personnel and Audit Committee will still have final approval; however, experts will be allowed to recommend priorities to Supervisors and we will be able to move much faster on these important projects.

Projects recommended will either address critical County needs or will help the County become more efficient and sustainable. Under the Board's amendment, funding these critical projects will be held up by several months while yet another bureaucratic committee is assembled, discusses projects and makes recommendations.

Lastly, I am also vetoing the amendment language that directs money to be put into the Economic Development Fund. The Economic Development Director agrees the money can be better spent on infrastructure and other critical projects.

### **Performance budgeting**

#### **2014 Recommended Budget Reference Page 16-21**

This amendment strikes all narrative language related to service provision (mandated, committed, discretionary, administrative) within departmental program narratives and eliminates the table on pages 17-21 of the 2014 Recommended Budget summary section. It further requires the Department of Administrative Services to establish a workgroup that would make recommendations on implementing performance-based budgeting for review and approval by the County Board.

I am vetoing this amendment that attempts to insert the Board in an administrative function. This administration has made a firm commitment to performance management, meaning departments will be held accountable for delivering services in an effective and efficient manner. DAS has been, and will continue to, work with departments and all other affected parties to develop strategic outcomes, as well as measurement and data gathering tools. These strategic outcomes will be available to the Board and the other stakeholders.

This amendment also creates an expectation of service that DAS will likely be unable to meet due to staffing cuts. The Board cannot seriously expect the reduced budget staff to effectively serve on all of the workgroups it has created in the adopted budget in addition to the workgroups and special committees that already exist, such as the Five Year Forecast workgroup and the Capital Improvements Committee.

### **CBDP reporting and confirmation of director**

#### **2014 Recommended Budget Reference Page N/A**

This amendment would require the County Executive to appoint the Director of the Community Business Development Partners (CBDP), who would then be confirmed by the County Board.

I am vetoing this amendment that requires Board confirmation and changes the reporting line of the CBDP Director. In response to the Board's and Comptroller's concerns, we chose not to place CBDP under procurement, but instead under the DAS Director. In addition, placing this position in DAS helps insulate the CBDP Director from politics.

According to Corporation Counsel, State Statute provides for Board confirmation of specific department heads, but no provision has been made for other positions, such as the CBDP Director.

### **CBDP Microloan Fund**

#### **2014 Recommended Budget Reference Page N/A**

This amendment would direct Community Business Development Partners to seek at least a \$25,000 match for the Microloan Fund and would require the Director to provide monthly reports to both the Committee on Economic Development and the Committee on Transportation, Public Works and Transit.

I am partially vetoing this amendment that increases the workload on CBDP without extra resources, requiring CBDP to provide monthly reports to multiple committees.

The Board recently passed file #13-496, which states: "To eliminate the need for County staff and the public to attend multiple committee hearings, the chairperson shall not refer files (e.g. reports, resolutions, ordinances or appointments) to more than one standing committee within one cycle unless required elsewhere in state law or county ordinances." I hope you will agree that assigning reporting items to more than one committee is not a

productive use of anyone's time. Supervisors can always attend and ask questions in any committee meeting or can meet with department leaders outside of committee meetings.

Further, while CBDP will look for and accept opportunities to grow the microloan fund, assigning a specific fundraising requirement, as the Board has proposed, only threatens the success of the entire program.

**Abolish 2 DAS-Fiscal Positions and decrease DAS-Fiscal salary appropriations (increase V&T)  
2014 Recommended Budget Reference Page 132**

This change would abolish two Budget Coordinator positions and decrease salary appropriations through vacancy and turnover in the Fiscal Affairs Division of the Department of Administrative Services.

I am vetoing this amendment that handicaps our fiscal division by cutting two critical positions and decreasing other salary appropriations by \$62,194. DAS-Fiscal proposed a much more efficient and less costly model for its operations in the 2014 Recommended Budget, with reduced personnel cost for the budget office.

The Board heard from the Comptroller and the Public Policy Forum who all spoke in favor of strengthening the budget office. The Public Policy Forum stated, "Efforts to reduce unnecessary administrative staff are laudable. But in this case, care should be taken to ensure that DAS' fiscal staffing levels are equal to the task of preparing and monitoring the county's complicated budget."

Similarly, the Comptroller stated, "Milwaukee County has a budget that exceeds \$1.3 billion annually, which requires many hands to monitor the spending and revenue activity to ensure that the County achieves a breakeven, or surplus. A budget amendment was approved by the Finance, Personnel and Audit Committee to abolish two positions within DAS Fiscal Affairs that would have helped perform that monitoring and assist in the annual budget preparation. Supervisor Haas's budget amendment removed that language, which kept those positions funded. I believe having these positions helps the County."

The Board has ignored this expertise and further slashed the division. As noted previously, the Board cannot expect quality service with a significantly reduced staff.

**Decrease salary appropriations (increase V&T) from Corporation Counsel, Procurement, IMSD and Facilities Management  
2014 Recommended Budget Reference Page N/A**

This change decreases salary appropriations through vacancy and turnover on the following departments: Corporation Counsel (\$82,317), the Department of Administrative Services (DAS) Procurement Division (\$25,382), The DAS-Information Management Services Division (\$86,081), and the DAS-Facilities Management Division (\$153,946).

I am vetoing this amendment that will cause damage to departmental operations for these four departments. These cuts give departments less flexibility and harm their ability to function efficiently.

The cut to Corporation Counsel (\$82,317) is approximately the amount needed for the newly created Records Management positions which would essentially undo the ability of the Department to fill this essential position. Records Management is one of the most critical functions that not only helps the County function, but also ensures the County is appropriately responsive to requests for information and helps protect vulnerable data, such as health information. Milwaukee County's records management system urgently needs to be strengthened and I ask for Supervisors' support in making sure this essential position is fully funded.

In the 2014 Recommended Budget, DAS-Procurement presented several departmental efficiencies including cutting a highly paid position. This extra cut (\$25,382) is unnecessary.

As Supervisors know, DAS-IMSD is in the middle of some major County upgrades and replacements of outdated systems to increase the efficiency of all other County functions. Asking them to make further cuts (\$86,081) will only slow these improvements.

I am surprised that Supervisors decided to make a cut in Facilities Management (\$153,946) considering we are still recovering from the Courthouse fire and have such a long list of deferred maintenance needs.

## MISCELLANEOUS

### **Saferide**

**2014 Recommended Budget Reference Page N/A**

**Transfer \$5,000 to Debt Service Reserve**

This amendment provides funding to the SafeRide Milwaukee Program in the amount of \$5,000.

I am vetoing this amendment that provides funding to Saferide. Saferide is a great organization that serves an important purpose in our community. As previously stated, the County is simply not in the position to fund the many great nonprofits that provide critical services in Milwaukee County. Providing this earmark funding to Saferide would create yet another expectation of ongoing funding for a new service when the County already has significant sustainability issues. At some point, this County must prioritize the services it provides if we wish to avoid annual cuts to services and employee compensation. Adding another ongoing cost is counterproductive to this concept.

### **MCFLS**

**2014 Recommended Budget Reference Page 384**

**Transfer \$100,000 to Debt Service Reserve**

This amendment increases the annual funding allocation from the County by \$150 and provides one-time funding of \$100,000 for the Milwaukee County Federated Library System to upgrade its technology.

I am partially vetoing this amendment that appropriates money to MCFLS. In the 2014 Recommended Budget, funding for MCFLS was provided through land sales proceeds. I ask that it be kept that way so that if MCFLS receives extra County funding, then such funding does not take priority over some of the critical maintenance needs on the land sales list.

## NON-VETO MESSAGES

### **Restore absconder/apprehension unit to Criminal Investigations Division**

**2014 Recommended Budget Reference Page 200**

This section of the amendment restores the Absconder Unit at the Office of the Sheriff. This amendment funds 5.0 FTE Deputy Sheriff 1 positions and transfers 2.0 FTE Clerical Assistant 1 positions from the Office of the District Attorney to the Office of the Sheriff as part of the restoration while abolishing 5.0 FTE Investigator – District Attorney positions. Further, three quarters of the funding for the Office of Sheriff Absconder Unit will be placed in Appropriation for Contingency due to the anticipation that that funding will only be received by the Office of the Sheriff if he performs the duties to the satisfaction of the Judiciary Committee during the first quarter of 2014. If the duties are not performed adequately, the funding will be given to the District Attorney's Office for the Absconder Unit.

Although I am not vetoing the Board's action to move the Apprehension Unit from the District Attorney to the Sheriff's Office, I have several concerns with the Board's action. When it looked like they may lose this staff, the Sheriff's Office made a vague pledge to actually fulfill the function and pick up absconders. It remains clear to me that the District Attorney's Office remains the best place for this unit. The DA and his staff proposed a much more extensive and proactive program, including random checks on Huber inmates to assure compliance with HOC rules and to enhance the overall integrity of the program. The DA also proposed using these resources to monitor no contact orders in domestic violence cases and to support the witness protection unit.

The Sheriff has stated that "since participants in Huber/work release and home detention have been evaluated and identified as low risk prior to participating in these programs, the search for these low risk absconders is not the highest priority of the Apprehension Unit." The Sheriff's characterization of this program as "not the highest priority" should concern Supervisors as much as it does me. The successful implementation of electronic monitoring and community release programs relies on credible enforcement of rules governing those inmates who participate. The Board's action risks undermining the program if inmates are able to abscond or otherwise break the rules without fear of consequence.

I appreciate that the Board is holding some of the funds for this program to assure compliance, which is why I am not vetoing the move; however, I think the Board should implement a memorandum of understanding with the Sheriff's office to better assure they will properly fulfill this duty, as it has for the Training Academy.

I will continue to closely monitor how the Sheriff provides absconder services to the HOC to make sure Milwaukee County residents are paying for an effective and efficient service. If this does not happen, I will consider reintroducing this plan to move funding to agencies that will prioritize this service.

**Fund additional 7 FTE Deputy Sheriffs for parks patrol, remove language regarding MPD and other municipal law enforcement agencies performing park patrol.  
2014 Recommended Budget Reference Page 203**

This section of the amendment denies the transfer of responsibility for law enforcement services in parks within the City of Milwaukee to the Milwaukee Police Department through a Memorandum of Understanding, denies funding for suburban municipalities to enter into data-sharing agreements for park security services, and partially restores the Tactical Enforcement/Park Patrol Unit within the Office of the Sheriff, including funding for 7.0 FTE Deputy Sheriff 1 positions.

Although I am not vetoing the Board's decision to discard a Memorandum of Understanding (MOU) between the County and municipal police agencies to improve law enforcement at County Parks, I am concerned by the implications of the Board's decision. This approach to ignore local police sends the wrong message about public safety and intergovernmental cooperation, a goal I thought Supervisors shared with me.

During the 2013 budget process, the Sheriff promised to increase patrol of parks. He has, instead, directed 90% of the resources specified by the Board's own policy for this purpose to other activities. According to his own report to the Board in October 2013, the Sheriff stated that he has only spent 4,365 straight time hours on dedicated parks operations (unassigned patrol and calls of service), which represents deputy staffing of less than 3.0 FTE. In contrast, the 2013 Adopted Budget provides 25.0 FTE budgeted deputies and 2.0 FTE Sergeants. The Sheriff's own numbers show only a 5% increase over 2012, when the Sheriff admitted to not providing park patrol.

Not only does this amendment add to the tax levy, but it also gives the Sheriff tax dollars without any guarantees he will re-institute parks patrols while restraining the suburban communities' local control.

As many Supervisors admitted, the Milwaukee Police Department and other municipal police departments are already patrolling the parks as part of their routine neighborhood patrol. This is a more effective and efficient way of providing this service in a fully incorporated area, as parks are located within neighborhoods that local

police departments are already physically in or close to, understand well and have connections within. County taxpayers already pay for parks patrols in Milwaukee; shifting funding to MPD will ensure these tax dollars are spend on the intended purpose and allows MPD to integrate this with other public safety initiatives. Under the proposed plan, local municipalities that are already providing parks patrol would choose to participate and receive \$10,000 to cover the cost of data collection and reporting to the County.

The goal is that this initiative would improve public safety, as well as produce cost savings and other efficiencies. Savings for just 2014 were projected at \$508,893. Cost for future years could further decrease if the 10 FTEs that remain in the Office of the Sheriff are not needed. This plan has also received strong support from the Mayor of Milwaukee, the majority of the Milwaukee Common Council, suburban mayors and police chiefs from all across Milwaukee County, as well as the budget departments at the County and City of Milwaukee.

Over the next year, I will continue to closely monitor parks patrol to make sure Milwaukee County residents are paying for an effective and efficient service provided by the Sheriff's department. If this does not happen, I will consider reintroducing this plan to transition funding to agencies that will provide this service.

### **Restore pools funding 2014 Recommended Budget Reference Page 324-326**

This section of the amendment denies the closure of the two indoor pools and changes the scope of related capital projects from demolition and replacement with new amenities to repair of the existing facilities.

This section of the amendment reduces general obligation bonding by \$968,170 and increases tax levy by \$243,070.

Although I am not vetoing the Board's move to reject new amenity options for our citizens, I have strong concerns about the sustainability of these pools despite the increase in user fees in the Board's amendment.

The proposal to replace the two indoor pools was made after extensive analysis of pool utilization, availability of other indoor swimming pool options nearby, and maintenance costs. These indoor pools are underutilized and costly to taxpayers. The money spent keeping these pools open would be better invested differently in the parks to benefit a far larger portion of the community. Both of these pools require millions of dollars of maintenance on top of hundreds of thousands of dollars a year to run. The reality is that, with today's attendance numbers, we could give all current pool users vouchers to go to the YMCA and still save money.

The Board chose to divert funding from parks across the County to two pools that are used by a relatively small amount of people. Furthermore, the \$2 million funding the Board provides in this budget only covers half of the necessary repairs and upgrades needed.

I would like to give the Parks Department the opportunity to explore ways to increase utilization of these amenities, within their strategic plan. In addition, I would like to continue the conversation - about how to sustainably fund an array of parks amenities to benefit a diverse group of residents - with Supervisors through 2014.

**Veto No. 1 Unfund Sheriff command staff positions**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE SHERIFF, HOUSE OF CORRECTION, DISTRICT ATTORNEY,	4000			
EMERGENCY PREPAREDNESS, NON-DEPARTMENTAL EXPENDITURES-	4300			
APPROPRIATION FOR CONTINGENCIES, LAW ENFORCEMENT GRANTS, AND PARKS	4500			
DEPARTMENT	4800			
	1940			
	1975			
	9000			
	4000	\$6,989,954	\$507,478	\$6,482,476
As of January 1, all Deputy Sheriff Sergeant positions <sup>1</sup> are replaced with an				
adequate number of Deputy Sheriff Lieutenant positions. In addition, a All currently	4300	(\$1,205,427)	(\$217,650)	\$987,777
authorized unfunded Deputy Sheriff's Captain and Deputy Sheriff Lieutenant				
positions are abolished in 2014, so that only the staffing levels indicated for 2014 in	4500	(\$551,164)	\$0	(\$551,164)
the personnel summary table at the end of the narrative are authorized. In 2014, 6.0				
FTE Deputy Sheriff's Captain positions are unfunded. Further, 1.0 FTE Sheriff's	4800	(\$4,369,055)	(\$507,591)	(\$3,861,464)
Department Bureau Director (Deputy Inspector) and 1.0 FTE Facility Administrator				
(Inspector) positions are abolished unfunded. Management oversight of the Patrol	1940	\$238,130	\$0	\$238,130
and Detention Bureaus will be provided by Deputy Inspector positions, and by an				
Inspector position in the Administration Bureau, with the assistance of Captains,	1975	(\$1,320,201)	\$0	(\$1,320,201)
Lieutenants, and other civilian management/supervisory positions.				
	9000	\$0	\$0	\$0
		(\$217,763)	(\$217,763)	\$0

<sup>1</sup>-18.0 Funded FTE included in the 2013 Adopted Budget, and all unfunded positions are abolished in 2014.

**Veto No. 2 Restore Emergency Management in the Sheriff's Office**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE SHERIFF, HOUSE OF CORRECTION, DISTRICT ATTORNEY,	4000			
EMERGENCY PREPAREDNESS, NON-DEPARTMENTAL EXPENDITURES-	4300			
APPROPRIATION FOR CONTINGENCIES, LAW ENFORCEMENT GRANTS, AND PARKS	4500			
DEPARTMENT	4800			
	1940			
	1975			
	9000			
	4000	\$6,989,954	\$507,478	\$6,482,476
<b>Administration &amp; Management</b>				
The 2014 Budget refocuses resources on core, mandated services. <del>As noted in the narrative detail below, three service areas (training academy, emergency management, and 911 communications/dispatch) are shifted to other departments and one service will now be performed by municipalities (park security). Due to this refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. This will eliminate instances where Captains or Lieutenants are supervising only one or two Deputies.</del>	4300	(\$1,205,427)	(\$217,650)	\$987,777
	4500	(\$551,164)	\$0	(\$551,164)
	4800	(\$4,369,055)	(\$507,591)	(\$3,861,464)
	1940	\$238,130	\$0	\$238,130
<del>Amend Org. Unit No. 4000 Office of the Sheriff in the 2014 Recommended Budget as follows:</del>	1975	(\$1,320,201)	\$0	(\$1,320,201)
	9000	\$0	\$0	\$0
		(\$217,763)	(\$217,763)	\$0
<b>Administration &amp; Management</b>				
<del>The 2014 Budget refocuses resources on core, maintains mandated services and the Training Academy, Emergency Management and 911 communications/dispatch under the Office of the Sheriff. As noted in the narrative detail below, three service areas (training academy, emergency management, and 911 communications/dispatch) are shifted to other departments and one service will now be performed by municipalities (park security). Due to this refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. This will eliminate instances where Captains or Lieutenants are supervising only one or two Deputies.</del>				
<b>Emergency Management and Communications</b>				
The 2014 budget maintains transfers the emergency management and communications service areas from in the Office of the Sheriff, to a newly created Department of Emergency Preparedness. This structure is used by Waukesha County, where the Emergency Management Coordinator is responsible for 911 communications, Sheriff's Department and other public safety agency dispatch, and				

~~emergency preparedness services. This transfer achieves three significant goals. First, it will ensure efficient and effective management of the existing facility and equipment, enabling policymakers to base decisions on accurate data that should be but has not been made readily available. The second goal will be to work cooperatively with municipalities and other County public safety agencies to seek shared or consolidated services where opportunities exist to improve efficiency and service quality, and to save taxpayer dollars; and to work more collaboratively with other County departments in coordinating responses to large events. Third, this will achieve the Sheriff's stated goal of eliminating responsibility for 911 communications and dispatch services.~~

~~Amend Org. Unit No. 4800- Department of Emergency Preparedness by deleting all narrative and language related to Org. Unit No. 4800 and transfer all responsibilities, duties, and funding back to the Office of the Sheriff.~~

**Veto No. 3 Reduce citation revenues within the expressway patrol unit**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE SHERIFF	4000			
Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:	4000	\$6,989,954	\$507,478	\$6,482,476

There is no text to strike through for this veto.

**Veto No. 4 Reduce ShotSpotter funding by half**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
LAW ENFORCEMENT GRANTS	1975			
<p>Funding of <del>\$350,000</del> <del>\$175,000</del> is provided <del>to match an equal contribution for</del> implementation and operating costs for a <del>of</del> the ShotSpotter system that will target firearm crimes in and near County Parks within the City of Milwaukee. The funding will provide equipment and monitoring services <u>to expand the technology</u> for up to seven miles of services in two areas within Milwaukee: the north side system will target an area including Clinton Rose, to Washington, Moody, Johnsons, Carver, Lindbergh, Tiefenthaler, Atkinson, Meaux, and Sherman parks, and the Lincoln Creek Parkway. On the South Side, the area of coverage will include Walker Square, Clarke, and Kosciuszko Parks. This system will provide a direct feed to the MPD, which will allow for more rapid response to and better investigation of gun crimes. <u>The MPD will take responsibility for ongoing operating costs beginning in 2015, and will provide quarterly reports to the County Board's Committee on Judiciary, Safety and General Services beginning in 2014.</u></p>	1975	(\$1,320,201)	\$0	(\$1,320,201)

**Veto No. 5 Deny approval of Armor Contract**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
HOUSE OF CORRECTION	4300			
Amend Org. Unit No. 4300 – House of Correction language as follows:	4300	\$0	\$0	\$0

~~To deny the approval of the Armor contract, Wisconsin Community Services and Justice Point:~~

**Strategic Program Area 3: Inmate Medical & Mental Health**

~~The following contract is being included in the 2014 Budget in lieu of review and approval by the County Board during the 2014 fiscal year. This funding level includes dental services which Armor will take over on January 1, 2014. This amount may increase based on the model which requires Armor to replace County staff through attrition. Any excess cost over the 2014 contract amount will be offset by savings in Personal Services.~~

Description	Vendor	Amount
Inmate Medical	Armor	\$0,185,816

**Strategic Program Area 4: HOC Inmate Programming**

~~The following contracts are being included in the 2014 Budget in lieu of review and approval by the County Board during the 2014 fiscal year to be utilized to support electronic monitoring:~~

Description	Vendor	Amount
Scram Program	Wisconsin Community Services	\$153,000
Electronic Monitoring Unit	JusticePoint	\$870,000

**Veto No. 6 Shelter Funding/County Executive Security**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COUNTY EXECUTIVE & DEPARTMENT OF HEALTH AND HUMAN SERVICES	1011 8000			
Amend Org. Unit Nos. 1011 and 8000 –County Executive General Office and the Department of Health and Human Services- Housing Division, as follows:	1011	(\$300,000)	\$0	(\$300,000)
	8000	<u>\$300,000</u>	<u>\$0</u>	<u>\$300,000</u>
<b><u>Org. Unit 1011 – County Executive General Office</u></b>		\$0	\$0	\$0

**Strategic Implementation:**

Eight staff positions are provided in 2014 to assist the County Executive in day-to-day administrative oversight and management of the office. Interdepartmental charges increase \$20,674 or 13 percent mainly due to increased central service allocation costs. Funding in the amount of ~~\$400,000~~ \$100,000 is provided in 2014 ~~in a departmental allocated contingency account~~ to purchase security services ~~from the Office of the Sheriff~~, in response to law enforcement recommendations. The Office of the County Executive will receive bids for this service and may enter into a contract with a law enforcement agency or private firm based on the best quality and price offered. ~~According to the Office of the Sheriff, this funding will be sufficient to provide sworn deputy coverage for the County Executive’s attendance at events outside the secured Courthouse on either first or second shifts.~~

**Org. Unit 8000 - DHHS**

The Pathways to Permanent Housing program, created in January 2013 through County Board Resolution (File No. 13-83), continues in 2014. This program provides transitional housing including intensive care management and the presence of a robust level of peer specialist resources in order to transition residents to safe, affordable and permanent housing. \$276,250 from BHCS is transferred to this program and an additional \$70,000 in tax levy is allocated to provide support for a full year for this program. In addition, an appropriation of \$300,000 is provided for Shelter Task Force emergency shelter services for the homeless.

A HUD requirement for the federally-subsidized Shelter Plus Care program is that the individual must have permanent case management. This is a major barrier for many homeless and disabled veterans in Milwaukee County to access these services. To address this issue, the Housing Division will fund two contracted case managers to provide services to approximately 50 veterans who are disabled and homeless. This initiative is funded with \$100,000 in Potawatomi revenue and has no levy impact.

**Veto No. 7 Report to Board on State process for BHD relocations**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION & DEPARTMENT OF FAMILY CARE	6300 7990			
Amend Org. Unit No. 6300 – Behavioral Health Division narrative as follows:	6300	\$0	\$0	\$0
<b>Strategic Program Area 5: Inpatient Services – Nursing Facility Hilltop</b>	7990	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
		\$0	\$0	\$0

**Strategic Implementation:**

Furthering an initiative that started in 2011, BHD will be closing the Center for Independence and Development (formerly Rehabilitation Center-Hilltop) in two stages, initially reducing the number of licensed beds by 24 by May 1, in 2014 and ultimately closing the facility remaining 24 licensed beds by November 1, 2014. ~~The Department will provide semi-annual Relocation Reports to the Finance, Personnel and Audit Committee, following Wisconsin Statute 51.06 (8) standards for intermediate care facilities (defined in 42 USC 1306d) and nursing homes (Wisconsin Statute 50.01). The report shall contain information collected on relocation or diversion of individuals who are Medical Assistance eligible or recipients from nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled.~~

~~The report shall include the following information:~~

- ~~1. Impact of relocations and diversions on the health and safety of the individuals relocated or diverted.~~
- ~~2. Extent of involvement of guardians or family members of the individuals in efforts to relocate or divert the individuals.~~
- ~~3. Nature and duration of relocations or diversions that specified the locations of relocated or diverted individuals after home or community placement annually.~~
- ~~4. Accounting of costs and savings of relocations and diversions and the resulting reduction in capacity of services. Accounting shall include savings per individuals as well as the collective savings of relocations and diversions.~~
- ~~5. Costs under the Medical Assistance program administration, housing, and other services, including nursing, personal care, and physical therapy services that are associated with the relocations and diversions.~~
- ~~6. Extent of Medical Assistance provided to relocated or diverted individuals that is in addition to Medical Assistance provided under Wisconsin Statute 46.27(11), 46.275, 46.277 or 46.278, as family care benefit under Wisconsin~~

~~Statute 46.278, as family care benefit under Wisconsin Statute 46.2805, or under any other home based or community based program for which the department has received a waiver under 42 USC 2396n.~~

- ~~7. Staff turnover rates for nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled in communities in which an individual relocated or diverted from a nursing home, intermediate care facility for the mentally retarded, and centers for the developmentally disabled currently resides.~~

~~Furthermore, the BHD and the Family Care Department will perform quarterly audits of community placement facilities and will submit informational reports to the Health and Human Health Committee.~~

~~The Division will work closely with the Disabilities Services Division, the State of Wisconsin Division of Long Term Care and area Care Management Organizations to secure community placements for those clients in the proposed time frame.~~

~~Amend Org. Unit No. 7990 Family Care narrative as follows:~~

### **Strategic Implementation**

~~The Department of Family Care works collaborative with BHD and DHHS in Community patient relocation placements. Thus, the Department will provide semi-annual Relocation Reports to the Finance, Personnel and Audit Committee, following Wisconsin Statute 51.06 (8) standards for intermediate care facilities (defined in 42 USC 1396d) and nursing homes (Wisconsin Statute 50.01). The report shall contain information collected on relocation or diversion of individuals who are Medical Assistance eligible or recipients from nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled for these placements in partnership with BHD and DHHS.~~

~~The report shall include the following information:~~

- ~~1. Impact of relocations and diversions on the health and safety of the individuals relocated or diverted.~~
- ~~2. Extent of involvement of guardians or family members of the individuals in efforts to relocate or divert the individuals.~~
- ~~3. Nature and duration of relocations or diversions that specified the locations of relocated or diverted individuals after home or community placement annually.~~
- ~~4. Accounting of costs and savings of relocations and diversions and the resulting reduction in capacity of services. Accounting shall include savings per individuals as well as the collective savings of relocations and diversions.~~
- ~~5. Costs under the Medical Assistance program administration, housing, and~~

~~other services, including nursing, personal care, and physical therapy services that are associated with the relocations and diversions.~~

- ~~6. Extent of Medical Assistance provided to relocated or diverted individuals that is in addition to Medical Assistance provided under Wisconsin Statute 46.27(11), 46.275, 46.277 or 46.278, as family care benefit under Wisconsin Statute 46.278, as family care benefit under Wisconsin Statute 46.2805, or under any other home based or community based program for which the department has received a waiver under 42 USC 2396n.~~
- ~~7. Staff turnover rates for nursing homes, intermediate care facilities for the mentally retarded, and centers for the developmentally disabled in communities in which an individual relocated or diverted from a nursing home, intermediate care facility for the mentally retarded, and centers for the developmentally disabled currently resides.~~

**Veto No. 8 Reject CSP Outsourcing**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES	8000			
<del>Amend Org. Unit No. 8000 — Department of Health and Human Services, to deny the outsourcing of the Community Support Program (CSP) and the related abolishment of 45.0 FTE positions as of April 1, 2014 as follows:</del>	8000	\$1,714,474	\$1,025,443	\$689,031

~~As of March 1, 2014, BHCS will outsource the caseload currently covered by BHCS's Community Support Program (CSP) — Downtown and Southside locations and have all 337 cases assumed by community providers through a competitively bid purchase of service contract. The initiative will produce tax levy savings of \$689,031 with no decrease in services. This overall savings includes \$1,187,126 for the purchase of community slots. 45.0 FTE will be abolished April 1, 2014.~~

**Veto No. 9 ARCW Funding/reject funding for Targeted Case Management**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES	8000			
Amend Org. Unit No. 8000 – Department of Health and Human Services as follows:	8000	\$0	\$0	\$0

~~In partnership with the Housing Division, BHCS plans to offer a new housing pilot program specifically aimed at AODA clients. The program is expected to provide a safe living environment coupled with Targeted Case Management (TCM) services for approximately 50 individuals who are in the early stages of recovery from a substance use disorder. The \$100,000 cost of this program is funded through An appropriation of \$100,000 is provided to ~~the Aids Resource Center of Wisconsin for~~ in reductions to the HIV prevention and opiate overdose services for the AIDS Resource Center of Wisconsin.~~

~~This amendment has a \$0 tax levy impact.~~

**Veto No. 10 Aging Coordinator/Cut BHD Budget**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT ON AGING & DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION	7900 6300			
Amend Org. Unit No. 7900 – Department of Aging as follows:	7900	\$77,968	\$0	\$77,968
<del>1.0 FTE Outreach and Customer Service Coordinator (Aging) to adequately and efficiently manage site enhancement at county owned senior centers and host facilities of the Senior Meal Program. This position will develop an annual outreach plan containing SMART (Specific/Measurable/Attainable/Realistic/Time Phased) goals for approval of the Commission of Aging and also will report achievements to the Commission of Aging monthly.</del>	6300	<del>(\$77,968)</del>	<del>\$0</del>	<del>(\$77,968)</del>
<del>The Outreach and Customer Service Coordinator will be responsible for analyzing community needs, conducting targeted outreach, promoting customer service, and developing new or enhanced programming, including wellness and prevention.</del>		\$0	\$0	\$0
<del>This position will work with seniors, host facilities, contract agencies, municipalities, churches and religious organizations, community organizations, health care providers, and housing managers with the goal to enhance offerings at senior centers and nutrition sites designed to: 1)engage existing diners; 2) bring new diners into the program; 3) help reduce isolation among seniors living alone.</del>				
Amend Org. Unit No. 6300 – Behavioral Health Division as follows: <u>Service Commodities for Professional Services Non-Recurring are reduced by \$77,968.</u>				

**Veto No. 11 Retention Package**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
EMPLOYEE FRINGE BENEFITS, DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION, MISCELLANEOUS REVENUES, APPROPRIATION FOR CONTINGENCIES, & VARIOUS	6300			
Amend Org. Unit 6300 – DHHS-BHD as follows:	6300	(\$1,022,000)	\$0	(\$1,022,000)

Milwaukee County remains committed to providing person-centered, trauma informed, and culturally competent inpatient services. To maintain staff experience and expertise during the restructuring, ~~\$1,022,000 will be used for a retention package for employees remaining at BHD until their employment status is affected by the redesign process~~ will be developed and submitted to the County Board for approval.

**Veto No. 12 Community Capacity Study**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DHHS - BEHAVIORAL HEALTH DIVISION & PROJECT WC088 & SALES TAX	WC088 6300 1996			
Amend the Recommended Capital Improvements Budget for Project WC088 – Courthouse Security X-Ray Inspect System as follows:	WC088	\$0	\$100,000* (\$100,000)	\$0
<b>WC088 - Courthouse Security X-Ray Equipment</b>	6300	<del>\$100,000</del>	\$0	\$100,000
An appropriation of \$207,000 is budgeted to purchase a new security x-ray inspection system for use at the Courthouse. Financing will be provided from <u>\$107,000 in sales tax revenue and \$100,000 in general obligation bond financing.</u>	1996	<u>\$0</u> <u>(\$100,000)</u>	<u>\$100,000</u> <u>\$100,000*</u>	<u>(\$100,000)</u> <u>\$0</u>

~~Amend Org. Unit No. 6300 – BHD narrative as follows:~~

**Strategic Program Area 3: Inpatient Services:**

~~As part of these downsizing efforts, BHD will conduct a community capacity demand study on or before April 1, 2014. The capacity demand study will be conducted by a third party with behavioral health delivery and health systems planning expertise and shall contain the following components:~~

- ~~● Projection of public and private inpatient and outpatient service demand based on population, acuity, age, payer mix, average length of stay, reimbursement, care delivery and management models and seasonal fluctuation projections.~~
- ~~● Assessment of the impact of the BHD redesign initiatives and the budget investments in community based, crisis, care management and other services, on reducing inpatient and outpatient demand.~~
- ~~● Assessment and projection of private provider’s current and planned capacity by acuity, age, payer mix, seasonal factors, provider recruitment and retention, geography and scope of services.~~
- ~~● Determination of the total number, type and distribution of beds and outpatient services that Milwaukee County will need to retain, develop and/or reconfigure in the future to meet community need.~~

~~BHD should also develop a surge capacity contingency plan by patient acuity ensuring that backup services and resources are in place for times of high demand if~~

~~bed demand exceeds capacity.~~

~~BHD will also conduct a review of the fiscal and programmatic impacts of outsourcing the Child and Adolescent Inpatient Unit in 2015. If appropriate, BHD will develop a request for proposal to obtain information regarding community capacity for these services.~~

~~This amendment will increase general obligation bonding by \$100,000 and the tax levy by \$0.~~

~~This amendment would not impact the tax levy.~~

**Veto No. 13 Abolish Deputy Superintendent**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES	8000			
<del>Amend Org. Unit 8000 – Department of Health and Human Services to deny the creation of one position of Deputy Detention Home Superintendent.</del>	8000	(\$96,772)	\$0	(\$96,772)

Amend the narrative for Org. Unit 8000 – DHHS as follows:

**Juvenile Detention Center**

DCSD operates a 120-bed Juvenile Detention Center with 98.0 FTE employees including Juvenile Corrections Officers, nursing staff, clerical staff, and a Superintendent. For 2014, a Deputy Superintendent is created to provide additional oversight to the Juvenile Detention Center, an RN 1 Pool position is created to provide more flexibility in the nursing staff and overtime is increased based on experience. These personnel changes result in increased costs of ~~\$182,884~~ \$6,112.

**Veto No. 14 Restore Potential O'Donnell Parking Revenue**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WP399 NOYES-PULASKI PARKS	WP399			
	9167			
	9430			
	9000			
	5600			
	1900			
<del>The Office of the Comptroller, working in conjunction with staff from the Department of Administrative Services, Parks Department and Corporation Counsel ("Workgroup"), shall perform a cost benefit analysis of the O'Donnell Parking structure to help policy makers determine a prudent course of action on the future of the facility. An updated parking demand study shall be commissioned that reflects current and future demand for public parking in the vicinity in light of anticipated nearby development and changes in parking availability due to the I 794 ramp reconstruction. An updated appraisal shall also be sought, if warranted, as well as a comprehensive analysis of all deed restrictions related to the O'Donnell Park parking facility. Funding that may be required by the Workgroup to complete the analysis may be available from anticipated land sales revenue anticipated in 2014 from the sale of UWM Innovation Park, subject to County Board approval. A comprehensive report from the Workgroup shall be furnished to the County Board prior to acting on any other proposal to sell or lease the facility.</del>	WP399	(\$594,500)	(\$768,170)**	\$173,670
	9167	\$613,133	\$195,371	\$417,762
	9430	(\$348,362)	\$0	(\$348,362)
	9000	\$22,941	\$1,030,617	(\$1,007,676)
	5600	\$223,191	\$0	\$223,191
	1900	\$100,150	\$0	\$100,150
		\$16,553	\$457,818	(\$441,265)

**Veto No. 15 Funding Parks, Recreation and other Supervisor-Specific Capital Improvements**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WP297 OAK LEAF PARKWAY-OAK LEAF TRAIL PROGRAM Amend the Recommended Capital Improvements Budget by adding Capital Improvement Project WP297- <del>Oak Leaf Parkway Oak Leaf Trail Program:</del>	WP297	<del>\$500,000</del> <u>\$219,638</u>	<del>\$500,000*</del> <u>\$219,638*</u>	\$0
<del>An appropriation of \$500,000 \$219,638 is budgeted to replace the oldest segments and portions of the Oak Leaf Trail within the Milwaukee County Parks System. Financing for this project will be provided by general obligation bonds.</del>	WO141	(\$150,000)	(\$150,000)	\$0
<del>According to the Department of Parks, Recreation and Culture's Oak Leaf Trail Condition Assessment, the segments located along the South Lakefront at Sheridan Park between Lunham and Pulaski Avenues (63,360 sq. ft.), as well at Grant Park between College Avenue and 400 feet north of the Grant Park Golf Course parking lot (100,320 sq. ft.), are the oldest portions of the Trail, and have the poorest condition in Milwaukee County.</del>	WPXXX	<del>\$303,600</del> <u>\$0</u>	<del>\$303,600*</del> <u>\$0*</u>	\$0
<del>WPXXX</del>	WPXXX	\$150,000	\$150,000	\$0
<del>WPXXX</del>	WPXXX	\$248,000	\$248,000	\$0
<del>WP460</del>	WP460	(\$248,000)	(\$248,000)	\$0
<del>The budgeted amount for 2014 shall complete all of the Sheridan Park improvements (\$396,000) and the remaining \$104,000 will begin construction for Grant Park. The estimated total cost to reconstruct the Grant Park segments is \$627,000. Therefore, the balance of \$523,000 to complete construction will be budgeted in 2015.</del>	WP298	\$84,000	\$0	\$84,000
<del>WO11201</del>	WO11201	<del>\$80,000</del> <u>\$0</u>	<del>\$80,000*</del> <u>\$0*</u>	\$0
<del>This amendment would increase general obligation bonding by \$500,000 \$219,638.</del>	WG018	\$0	<del>\$110,000*</del> <u>\$0*</u>	<del>\$0</del> <u>\$110,000</u>
<del>WPXXX</del>	WPXXX	<del>\$110,000</del> <u>\$0</u>	\$110,000	\$0 <u>\$(110,000)</u>
WO141 ZOO INTERCHANGE & WPXXX DINEEN PARK Amend the 2014 Recommended Capital Improvements Budget as follows:	WG019	\$0	<del>\$96,538*</del> <u>\$0*</u>	<del>\$0</del> <u>96,538</u>
<b>WO141 – ZOO INTERCHANGE</b>	WV024	<del>\$96,538</del> <u>\$0</u>	\$96,538	<del>\$0</del> <u>\$(96,538)</u>
An appropriation of \$150,000 is budgeted for county expenditures related to the Zoo Interchange Freeway Reconstruction project. Financing will be provided by sales tax revenue.		<u>(\$807,500)</u>	<u>(\$807,500)*</u>	\$84,000
The Zoo Interchange Freeway Reconstruction project undertaken by the Wisconsin Department of Transportation (WISDOT) began in 2013 and will continue during 2014. Milwaukee County properties along the reconstruction corridor have been impacted by this project. The 2014 budgeted appropriation will fund specialized services and expertise that may be necessary as this project continues.				

**Staffing Plan**

Staff from the Department of Transportation, Transportation Services, will perform project management and oversight.

Amend the 2014 Recommended Capital Improvements Budget by adding Capital Improvement Project WP- ~~Dinoon Park Tennis Court Replacement:~~

~~An appropriation of \$453,600 is budgeted for the replacing the four tennis courts at Dinoon Park. Financing for this project will be provided by \$303,600 general obligation bonds and \$150,000 in sales tax revenue.~~

~~The tennis courts in Dinoon Park are in need of serious improvements. A representative from the United Sports Club, Inc. who is a member of the United States Professional Tennis Association (USPTA) has expressed interest in establishing a summer youth tennis camp at Dinoon Park, however the current conditions of the courts prevent that program from taking place.~~

~~The funds for this project will replace the existing tennis court pavement, lighting, bleachers, equipment, fencing, and colorcoat system. The construction costs, project management, and planning and design is also funded for this project.~~

~~This amendment would increase general obligation bonding by \$303,600.~~

WPXXX MCGOVERN PARK BASKETBALL COURT REFURBISHMENT & WP460 LINDSAY PARK PLAY AREA REPLACEMENT

~~Amend Org. Unit No. WP – McGovern Park Basketball Courts Refurbishment by making the following changes to the 2014 Capital Improvements Budget:~~

**WP460 – Lindsay Park Play Area Replacement**

An appropriation of \$248,000 is budgeted for the replacement of play area and equipment at Lindsay Park.

Financing will be provided from sales tax revenue.

In 1998, the Department of Parks, Recreation and Culture (Parks Department) presented to the County Board of Supervisors a Playground Equipment Condition Assessment Report, which inventoried, evaluated, and prioritized needed playground equipments replacements based on the existing condition, level of safety, and ability to enhance the total recreation environment of the park site play area. The report, adopted by the County Board, included a Playground Environment Classification System, which provides the methodology for determining the size and type of children's play environment (CPE) to be provided in a specific park site. The CPEs

are classified as Class 1, 2, 3, or 4. Class 1 CPEs are provided at large regional parks, Class 2 CPEs are provided at community (multiple neighborhood) parks, Class 3 CPEs are provided at neighborhood parks, and Class 4 CPEs are provided at warranted parkway sites. Since 2007, the County has spent approximately \$6.4 million replacing and constructing play areas and equipment.

The Lindsay Park play area consists of Class 3 playground equipment and was originally installed in 1999. The replacement of the play area and equipment may consist of the removal of the existing playground equipment, site preparation, installation of new playground equipment, pour in place rubber material, fencing replace topsoil playground drain pipe system, stone base, asphalt pavement and walks, shade tree planting and other improvements.

Any surplus appropriations available upon completion of an approved project must be lapsed at year end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.

**Staffing Plan**

~~Parks — Planning Division staff and DAS — Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.~~

**WP- McGovern Park Basketball Court Refurbishment**

~~An appropriation of \$248,000 is budgeted for the planning, design and construction phase to renovate and refurbish the four northern basketball courts at McGovern Park. Financing will be provided by \$248,000 in sales tax revenue.~~

~~The basketball courts at McGovern Park are in need of repairs and renovations. This two phase project will include the planning and design phase in 2014, with construction to be completed in 2015. The total estimated cost of the project is \$456,000, at \$114,000 per court.~~

**Staffing Plan**

~~Parks — Planning Division staff and DAS — Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.~~

This amendment would not impact the tax levy.

WP298 SOUTH SHORE BOAT LAUNCH PARKING LOT AND WO11201  
SOUTHSIDE BEACH GROOMER

Amend the Recommended Capital Improvements Budget by adding ~~Capital Improvement Project WP298 – South Shore Boat Launch Parking Lot:~~

**WP298: South Shore Boat Launch Parking Lot Conceptual Plan**

~~An appropriation of \$84,000 is budgeted to begin the conceptual planning phase for replacement of the parking lot at South Shore Beach. This project will be funded by \$84,000 in property tax levy.~~

~~The South Shore Yacht Club and boat launch share the same expansive parking area with the beach, which is sloped toward the lake and drained exclusively by overland runoff. This project will be phased into a two-year timeline; phase one will include conceptual planning of the lot in 2014, and phase two will complete the construction of the lot in 2015. This project will incorporate new storm water best management practices in the construction of the lot.~~

~~This project was included in the 2013 Capital Improvement Committee's (CIC) recommendations as in need of improvements for 2014. In 2012, the Milwaukee County Parks Department partnered with MMSD to retain the services of W.F. Baird & Associates to conduct a study to determine the major water quality issues at South Shore Beach. The report from Baird concluded that the condition of the parking lot was identified as a main source of the water quality issues.~~

~~Amend the Recommended Capital Improvements Budget by adding Capital Project WP299 – Southside Beach Groomer as follows:~~

**WO11201: Southside Beach Groomer**

~~An appropriation of \$80,000 is budgeted for the purchase of a tractor and beach groomer for the southside beaches. This project will be funded by general obligation bonds.~~

~~The beach areas are littered with significant amounts of goose, seagull, and pet feces. Beach sand should be cleaned daily during the swimming season, as the removal of animal waste is essential to reducing the spread of bacteria. This project was included in the 2013 Capital Improvement Committee's (CIC) recommendations as in need of improvements for 2014.~~

~~The Parks Department is also seeking funds from other public and private sources and programs to potentially offset the costs of this project, which may include providing a match in funding if an additional source is able to provide an initial contribution.~~

This amendment would increase ~~general obligation bond financing by \$80,000 and tax levy by \$84,000.~~

WPXXX TIEFENTHALER PARK PLAYGROUND AND WG018 RESEARCH PARK FIRE PROTECTION MONITORING SYSTEM

Amend the Recommended Capital Improvements Budget by ~~adding Capital~~

~~Improvement Project WP Tiefertalor Park Play Area Resurfacing:~~

~~An appropriation of \$110,000 is budgeted for the removal of existing playground surfacing material and replacing it with Poured In Place surfacing at Tiefertalor Park Playground. Funding for this project will be provided by sales tax financing.~~

~~This project will include removing the existing sand and surface material, installing new fencing, limestone base and PIP material.~~

~~Amend Capital Improvement Project WG018 as follows:~~

**WG018 – Research Park Fire Protection Monitoring System**

An appropriation of \$197,340 is budgeted to replace the existing fire protection monitoring system at the Research Park. Financing will be provided from ~~\$87,340 in sales tax revenue and \$110,000 in general obligation bond financing.~~

~~This amendment would increase general obligation bond financing by \$110,000 and the tax levy by \$0.~~

WV024 COLLEGE AVENUE STORM WATER POND UPGRADE AND WG019 CHILD ADOLESCENT TREATMENT CENTER (CATC) FIRE PROTECTION MONIROTING SYSTEM

Amend the 2014 Recommended Capital Improvements Budget by ~~adding Capital Improvement Project WV024 College Avenue Storm Water Pond Upgrade:~~

~~An appropriation of \$96,538 is budgeted to rehabilitate and make improvements to the storm water pond on College Avenue. This project will be financed by sales tax revenue.~~

~~This storm water pond does not consistently maintain the design normal water level of 712.75. The operating normal water level is around 710. This may be due to issues with proximity to bed rock, unseon issues with the clay liner, or a small contributing drainage area. Because of this lower operating normal water level there~~

~~is an area roughly 15 foot wide surrounding the pond that never received topsoil or seed because this area was to be below the design water level. This area is beginning to erode and needs to be repaired. Neighbors have also complained about geese from this pond causing problems on their properties.~~

~~The proposed project repairs a badly eroded inlet to the pond, recompacts exposed clay to remove any cracks in the liner, and establishes turf and deep rooted native plants around the parameter of the pond to prevent further erosion and limit geese problems for neighboring residents.~~

~~Any surplus appropriations available upon completion of an approved project must be lapsed at year end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.~~

**Staffing Plan**

~~DAS – Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.~~

~~Amend the 2014 Recommended Capital Improvements Budget Project WG010- CATC Fire Protection by increasing the general obligation bond financing by \$96,538 and reducing sales tax financing by \$96,538 for no net impact to the project. Amend the narrative as follows:~~

**WG019 – Child Adolescent Treatment Center (CATC) Fire Protection Monitoring System**

An appropriation of \$203,740, including \$6,400 of net capitalized interest, is budgeted to replace the existing fire protection monitoring system at CATC. Financing will be provided from \$105,920 ~~9,382~~ in sales tax revenue and \$97,820 ~~194,358~~ in general obligation bonds.

This amendment would increase general obligation bond financing ~~by 96,538~~ and the tax levy by \$0.

**Veto No. 16 Insource Transit and Create Transit Taskforce**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DOT-TRANSIT/PARATRANSIT	5600			
Amend Org. 5600 – DOT-Transit/Paratransit by adding the following narrative:	5600	\$0	\$0	\$0

~~Milwaukee Transport Services, Inc. (MTS) continues to manage and operate the Milwaukee County Transit System (MCTS) under an extension of their contract through the end of 2014. This policy will ensure a higher level of continuity and allow for a more coordinated transition. This will also facilitate the completion of high profile projects such as the installation and transition to new fare boxes and payment systems though out the system in 2014.~~

~~The Milwaukee County Comptroller shall form a Workgroup to identify and report on the advantages and challenges of in-sourcing versus outsourcing transit management and operations. The report of the Workgroup shall be submitted for review during the March 2014 committee cycle to the Committees on Transportation, Public Works and Transit and Finance, Personnel and Audit. The report shall examine employee ramifications, unfunded liabilities, taxpayer impacts and other issues identified by the Workgroup. The Workgroup shall be chaired by the Comptroller or designee and shall consist of members that the Comptroller chooses, but shall include at a minimum the following individuals or designees:~~

- ~~1. SEWRPC representative~~
- ~~2. MC DOT Director~~
- ~~3. DAS Office for Persons with Disabilities Director~~
- ~~4. Transit Services Advisory Committee representative~~
- ~~5. County Board Chairperson designee~~

~~Unless the County Board approves a contract for outside management and operation of the transit system by April 1, 2014, the policy of Milwaukee County is to bring management and operation of transit in-house. The Milwaukee County Department of Transportation Director's Office shall work with other departments as necessary to develop a transition plan which transfers the management and operation of all existing services of the Milwaukee County Transit System to an internal County department or division. The plan shall provide an effective transition that is coordinated with the expiration of the MTS contract without any major interruption in service delivery. Aspects of the model that Milwaukee County uses to~~

~~manage and operate General Mitchell International Airport (GMIA) may be used to help operate the Transit System.~~

~~In effect, the current contract between Milwaukee County and MTS, Inc. is for the management services provided by two individuals. The expense incurred by the system (including operating expenses, capital equipment, wages and benefit liabilities) are funded by governmental taxing authorities and riders. Yet the services provided through the management contract, including entering into emergency contracts, are removed from normal County oversight. In addition, transit services rely on a separate series of internal and external overhead costs such as procurement, risk management, legal, accounting, budget, payroll, accounts payable, treasury, human resources, pension, health, information technology, facilities management and labor relations. Milwaukee County already owns the buses, facilities and other assets of MCTS. Milwaukee County also already effectively serves as the backstop for the MCTS pension system. The direct provision of management and operation of the transit system by an internal department or division will help clear up questions that have arisen related to the chain of command and responsibilities.~~

**Veto No. 17 Deny Creation of DOT Safety and Emergency Program Manager and Transportation Analyst**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DOT-DIRECTOR'S OFFICE	5800			
<u>Amend Org. Unit 5800 – Department of Transportation – Director's Office</u>	5800	\$0	\$0	\$0

~~Deny the creation of one position each of Safety and Emergency Program Manager and Transportation Analyst.~~

Amend the narrative for Org. Unit 5800 – DOT – Director's Office as follows:

**Strategic Implementation:**

In 2014, the Director's Office will begin efforts to create a coordinated Safety and Emergency Management Program across all DOT divisions. The goal of this program is to provide a uniform approach to safety and emergency management across the divisions within the department. ~~1.0 FTE Safety and Emergency Program Manager is created to coordinate the functions of this program.~~ To better reflect where positions are actually performing work, the department is transferring in 1.0 FTE Clerical Specialist Airport, transferring to the Airport 1.0 FTE Senior Executive Asst DPW NR, and transferring to the Highways Division 1.0 FTE Highway Maintenance Worker. ~~In addition, 1.0 FTE Transportation Analyst is created.~~

**Veto No. 18 Monthly Premiums**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
EMPLOYEE FRINGE BENEFITS	1950			
Amend Org. Unit 1950 –Employee Fringe Benefits to amend the monthly premiums as follows:	1950	\$0	\$0	\$0

**Employee and Retiree Healthcare Contributions:** Budgeted contributions from employees and retirees for health and dental premiums increase by \$2,940,792 in 2014 to \$10,798,737. This increase is largely due to an increase in employee paid healthcare and dental contributions as part of the 2014 Budget. The dental premium changes are explained in the section on dental insurance above. Health insurance premiums remain budgeted in a four-tier premium system, and will include a \$50 monthly credit for employees who participate in the wellness program as described above. The premium structure, including the wellness program incentive, is shown below:

Tier	Monthly Premium - Wellness Program Non-Participant	Monthly Premium - Wellness Program Participant
Employee Only	\$130.00	<del>\$80.00</del>
Employee + Child(ren)	\$150.00	<del>\$100.00</del>
Employee + Spouse	\$210.00	<del>\$160.00</del>
Employee + Family	\$230.00	<del>\$180.00</del>

This premium structure is designed to reduce the impact to taxpayers of rising healthcare costs, and to bring the County's premium structure into parity with current market rates. The County's health care actuary has provided data from a 2012 national survey of employer sponsored health plans. This data shows that the 2013 premium structure (green bars in the chart below) is below the 2012 benchmark rates for government employers (red bars below) and employers with between 1,000 and 4,999 employees (blue bars below), the same size as Milwaukee County's health plan. The proposed 2014 premiums for employees who take advantage of the wellness program, and so receive the \$50 monthly credit, are shown in orange in the table on the next page.

**Veto No. 19 FSA Contribution**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
EMPLOYEE FRINGE BENEFITS	1950			
Amend Org. Unit 1950-Employee Fringe Benefits to establish a new employer-matching Flexible Spending Account (FSA) contribution for 2014.	1950	<del>(\$3,161,681)</del> <u>(\$5,068,421)</u>	<del>(\$3,161,681)</del> <u>(\$5,068,421)</u>	\$0
Amend Org. 1950 – Employee Fringe Benefits narrative as follows:	All Dept's Fringe Charge	<del>\$4,306,458</del> <u>\$2,399,718</u>	<del>\$732,098</del> <u>\$407,952</u>	<del>\$3,574,360</del> <u>\$1,991,766</u>
<b>Flexible Spending Account (FSA) Contribution:</b> The County's contribution to active employee FSAs is eliminated in <u>restructured in 2014</u> , for an <u>expenditure reduction</u> of \$3,691,672 <del>1,784,932</del> from the 2013 Adopted Budget. <u>To comply with provisions of the Affordable Care Act, the County's policy of providing contributions to active employee's FSAs to help offset out of pocket medical expenses is restructured as a matching contribution program for 2014. All employees eligible to participate in the FSA program will be eligible to have their self-directed contributions to their FSA account matched dollar for dollar by the County up to a \$1,200 limit. For example, if an employee contributed \$500 of their own pre-tax salary to their FSA, the County will match it with a \$500 contribution for a total of \$1,000 to pay eligible expenses. Federal regulations require that all FSA contributions (from either the employee or employer) must be expended within the allotted time period or be forfeited under "use it or lose it" rules.</u>		<u>(\$2,668,703)</u>	<u>(\$4,660,469)</u>	<u>\$1,991,766</u>

**Veto No. 20 FMLA Reporting**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DAS – RISK MANAGEMENT	1150			
Funding of \$50,000 is provided <del>in a departmental allocated contingency account for supplemental services, the specific use of which will be determined by the Risk Manager based on the most effective way to reduce documented misuse of the Family Medical Leave Act. The Risk Manager shall submit a report to the County Board outlining the specific plan to improve the program prior to the funding being released.</del> Other operating costs remain largely unchanged. Airport liability insurance declines by \$154,037 or 45 percent from 2013 to \$190,963 based on updated actuarial data. Commodities are reduced by \$3,750 or 28 percent from 2013 to \$9,650 based on actual expenditures.	1150	\$0	\$0	\$0

**Veto No. 21 Decrease Salary Appropriations for Human Resources by \$129,666**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
HUMAN RESOURCES	1140			
<del>Vacancy and Turnover (V&amp;T) is increased by \$129,666 in Org. 1140 for the equivalent of one</del>	1140	\$0	\$0	\$0

**Veto No. 22 Cut 2.0 FTE Management Assistants in Department of Human Resources**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
HUMAN RESOURCES	1140			
<del>management position in the Executive Director 2 pay range.</del>	1140	\$0	\$0	\$0

~~Amend~~ Amend Org. Unit 1140 – Human Resources as follows:

~~Deny the creation of two positions of Management Assistants. Amend the narrative as follows:~~

~~These services are provided with 26.0 24.0 FTE an increase of 16.0 14.0 FTE from 2013, which is the result of the following position actions: transfer in 16.0 FTE from the Director's Office, 2.0 FTE of those transferred positions were abolished; transfer in 1.0 FTE Management Assistant from Employment and Staffing; abolish 1.0 FTE Labor Relations Manager and 1.0 FTE Labor Relations Analyst based on actual workload; create 2.0 FTE Management Assistants and 1.0 FTE HR Generalist Airport.~~

**Veto No. 23 Reporting Requirements – Employee Benefits Workgroup**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
EMPLOYEE FRINGE BENEFITS	1950			
Amend Org. 1950 – Employee Fringe Benefits narrative as follows:	1950	\$0	\$0	\$0

**Patient Protection and Affordable Care Act:** Federal health insurance exchanges ~~will be~~ became operational on October 1, 2013. Preliminary comparisons with exchange health plan models ~~that have been publicized for cities in California~~ suggest that, ~~on a conservative basis,~~ the County may save ~~approximately \$10 million annually in healthcare insurance costs~~ by utilizing the exchange.

~~Once the details related to plan coverage and costs are made public, the Employee Benefits Workgroup, which is comprised of representatives from the Department of Administrative Services – Office of Performance, Strategy and Budget (PSB), will work with staff from the Office of the Comptroller, the Department of Human Resources, Corporation Counsel, County Board staff and outside groups with specific expertise (such as actuarial, financial, and legal), to will analyze health insurance models based on examining the merits and challenges of transitioning away from the existing self-funded healthcare insurance plan and into the exchange. If this analysis shows that the County can realize significant savings while ensuring access to quality and affordable health care, then the County will eliminate the existing self-funded health insurance plan and transition to the exchange during 2014. The Workgroup will provide regular updates to policymakers and make recommendations on the merits of using the exchanges after a thorough cost-benefit analysis has been performed.~~

**Voluntary Transition to Defined Contribution System:**

~~The Employee Benefits Workgroup Department of Administrative Services Office of Performance, Strategy and Budget will work with the Department of Human Resources, Corporation Counsel, and the Office of the Comptroller, will reexamine a previous analysis to~~ investigate the possibility of providing employees the choice of whether to remain in the existing defined benefit pension system or to “opt out” and join a defined contribution (401K-style) pension system with the possibility of a match to the employee’s account by the County.

**Veto No. 24 Deny Creation of 1.0 Records Management Analyst and Fund UW-Extension Programs**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DAS – FISCAL AFFAIRS, CORPORATION COUNSEL, & UW EXTENSION	1151			
	1130			
	9910			
<del>Amend Org. Unit No. 1151 – DAS – Fiscal to deny the creation of DAS Fiscal Records Management Section:</del>	1151	(\$227,163)	\$0	(\$227,163)
	1130	\$125,343	\$0	\$125,343
<b>Strategic Program Area 4: Records Management</b>				
	9910	<u>\$50,000</u>	<u>\$0</u>	<u>\$50,000</u>
<del>Milwaukee County does not have sufficient record and data retention policies that ensure legal compliance or efficiency. In 2014, a new service area within DAS-Fiscal is created that will be tasked with the following:</del>		(\$51,820)	\$0	(\$51,820)
<del> <ul style="list-style-type: none"> <li>•Developing, on a collaborative basis and utilizing best practices established by other units of local government, countywide records retention policies that ensure legal compliance (such as the federal Health Insurance Portability and Accountability Act (HIPAA)), and efficient use of records retention methods (paper copies, electronic storage, etc.)</li> <li>•Developing processes by which departments work with the Records Management section to store records, which includes the centralization of cataloguing, storage, and retrieval.</li> <li>•Coordinating collection of, and responses to, Open Records requests received by executive branch departments and offices.</li> <li>•Continuing effective implementation of Capital Projects WO123456, Fiscal Automation, and WO78910, Records Indexing.</li> <li>•Developing performance measures related to reduced utilization and cost of outside paper records retention and increased share of records that are stored electronically.</li> </ul> </del>				
<del>In order to implement these services, 1.0 FTE Records Management Manager and 1.0 FTE Records Management Analyst positions are provided. Operating costs of \$70,000 are provided for start-up costs, including \$35,000 for commodities and \$35,000 for services. A request to create the Records Management Manager was made in September. If that request was successful, the position is transferred from DAS-IMSD into this division. If the request was not successful, the position is created in 2014.</del>				
<del>egic Program Area 4: Records Management</del>				

~~Amend Org. Unit No. 9960 UW Extension as follows:~~

~~Funding of \$50,000 is provided to expand the 4H Pre-college Program to three middle schools on Milwaukee's Northside in 2014. The current program targets zip codes of 53204, 53207 and 53215.~~

Amend Org. Unit No – 1130 – Corporation Counsel as follows:

1.0 FTE Assistant Principal Corporation Counsel position is created at salary and fringe benefit cost of \$95,343. This position will be responsible to help develop, implement and maintain county wide record keeping policies in partnership with all Department and/or Divisions. Additionally, this position will assist in developing procedures to manage public records requests on behalf of all departments. Operating costs of \$30,000 are provided including \$15,000 for commodities and \$15,000 for services to support this function.

**Veto No. 25 Government Affairs Changes –Department Administration**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COUNTY BOARD, OFFICE OF INTERGOVERNMENTAL RELATIONS, DAS – INFORMATION MANAGEMENT SERVICES DIVISION, COUNTY CLERK, & OFFICE OF THE COMPTROLLER	1000			
Amend Org. Unit No. 1000 – County Board as follows:	1000	\$0	\$0	\$0
<ul style="list-style-type: none"> <li>1.0 FTE Intergovernmental Relations Director and 1.0 FTE Assistant Director of Intergovernmental Relations were abolished. A new Department of Government Affairs Department was created within the executive branch per <del>File No. 13 496, related to local government reforms, and</del> 2013 Wisconsin Act 14, <del>that serves both the County Executive and County Board</del> with two positions that replace these positions. The <u>funding tax levy</u> for this function is shifted to the new department. See the narrative for the Department of Government Affairs for additional detail.</li> </ul>				

**Veto No. 26 Government Affairs – Constituent Relations**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COUNTY BOARD, OFFICE OF INTERGOVERNMENTAL RELATIONS	1000 1020			
Amend Org. Unit No. 1000 – County Board as follows:	1000	\$0	\$0	\$0
<ul style="list-style-type: none"> <li>1.0 FTE Constituent Services Representative is transferred to Government Affairs to assist the County Executive in addressing constituent concerns, <del>including those brought to his attention by the County Board, and to provide general support for the co-directors of the office.</del></li> </ul>	1020	\$0	\$0	\$0
<p><u>Org. 1020 – Governmental Affairs</u>            1.0 FTE Constituent Services Representative is transferred in from the County Board to assist the County Executive in addressing constituent concerns, <del>including those brought to his attention by the County Board, and to provide general support for the co-directors of the office.</del></p>				

**Veto No. 27 Government Affairs changes – Budget Restrictions**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF INTERGOVERNMENTAL RELATIONS	1020			
Amend Org. Unit 1020 - Governmental Affairs narrative as follows:	1020	\$65,382	\$0	\$65,382

**Department Description:** The Office includes two full-time positions, one that will report to the County Executive and one that will report to the County Board, per the terms of 2013 Wisconsin Act 14. The operating budget of ~~\$55,000~~ 25,000 is under the direct supervision of the County Executive. ~~shall be used to support the efforts of each of the positions in an equal manner. In addition, an appropriation of \$30,000 is included in a departmental allocated contingency account for federal lobbying services. The results of the request for proposals for these services shall be presented to the County Board in order for the funding to be released.~~

**Strategic Implementation:**  
 As noted in the Department Description, for 2014 the Office shall contain two positions at the same salary level. One Assistant Director of Intergovernmental Relations position that was budgeted in the Office of the County Board in 2013 has been retitled as Intergovernmental Liaison. The existing position of Director of Intergovernmental Relations is retitled to Intergovernmental Liaison. Both positions shall represent the County's interests before other units and levels of government through lobbying efforts. In addition, both positions will work to develop positive relations with neighboring municipalities, counties, other units of governments, and the private and non-profit sectors to identify areas suitable for cooperative service sharing agreements, consolidations, and other arrangements that improve service delivery, enhance efficiency, and reduce costs to taxpayers.

~~For 2014, operating costs of \$55,000 are provided for the Office. Per the terms of 2013 Wisconsin Act 14, which place responsibility for daily management of all departments under the Office of the County Executive, all service and commodity expenditures shall be approved by the Office of the County Executive. Intergovernmental cooperation membership fees, such as Sister Cities International, shall be paid with the funds provided to this office.~~

**Veto No. 28 Office Coordinator in Clerk’s Office**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE COUNTY BOARD AND OFFICE OF THE COUNTY CLERK	Various			
Amend Org. Unit No. 1000 – County Board as follows:	1000	(\$84,414)	\$0	(\$84,414)
<ul style="list-style-type: none"> <li>1.0 FTE Graphic Designer Office Coordinator is transferred to the County Clerk Department of Administrative Services – Information Management Services Division (IMSD).</li> </ul>	3270	\$142,382	\$0	\$142,382

County Board Budgeted Positions				
Title Code	2013 Budget	2014 Budget	2014/2013 Variance	Explanation
Adm Sec 1-Pol Res Anlys	1	0	-1	Unfund
Adm Sec 2-Const Svs Rep	1	0	-1	<del>Unfund-Transfer Out</del>
Adm Sec 2-Exec Sec	1	<del>0</del> 1	<del>-1</del> 0	<del>Unfund</del>
Adm Sec 2-Pol Res Anlys	1	0	-1	Unfund
Adm Sec 3-Comm Clk	1	0	-1	2013 Action
Adm Sec 3-Pol Res Anlys	2	0	-2	Unfund
Adm Sec 4-Support Servs	1	0	-1	2013 Action
Adm Sec 5-Pol Res Anlys	2	0	-2	Unfund
Adm Sec Admin Asst	1	0	-1	Unfund
Adm Sec Asst Chief Comm Clk	1	0	-1	2013 Action
Adm Sec Asst Dir I-R	1	0	-1	2013 Action
Adm Sec Chief Comm Clk 2	1	0	-1	2013 Action
Adm Sec Chief Of Staff	1	1	0	
Adm Sec Co Bo Fiscal	1	0	-1	Unfund
Adm Sec Graphic Designer	1	<del>0</del> 1	<del>-1</del> 0	<del>Transfer Out</del>
Adm Sec Intr Gov Rel Di	1	0	-1	2013 Action
Adm Sec Legislative	9.5	0	-9.5	Unfund

**Org. Unit**      **Expenditures**      **Revenue or Bonds\***      **Tax Levy**

Asst 1				
Adm Sec Legislative Asst 2	2	0	-2	Unfund
Adm Sec Legislative Asst 3	5.6	X 8	-1.6-2.4	Unfund
Adm Sec Office Coord	1	0	-1	<del>Unfund Transfer Out</del>
Adm Sec Public Inf Asst	1	0	-1	Unfund
Adm Sec Public Inf Mgr	1	0 1	-1 0	Unfund
Adm Sec1- Office Asst 1 Hrly	0.5	1	0.5	Fund
County Board Chairman	1	1	0	
County Brd Supv 1St Vic	1	1	0	
County Brd Supv 2Nd Vic	1	1	0	
County Brd Supv Member	15	15	0	
Salary Adjustment	-0.2	0	0.2	
<del>Unspecified Positions</del>	<del>0</del>	<del>5</del>	<del>5.0</del>	<del>Fund</del>
<b>TOTAL</b>	56.4	<del>29</del> * 31	- 27.4*25.4	

Amend Org. Unit No. 3270 – County Clerk as follows:

Org. 3270 – County Clerk

~~1.0 FTE position of Office Coordinator is transferred in from the County Board to provide office support, especially related to the operation of the Legistar program. An appropriation of \$6,000 is also provided for software, supplies and services to support staff functions relating to recording and maintaining County Board proceedings.~~

An appropriation of \$46,000 is included in the budget to pay the Wisconsin Counties Association membership dues.

County Clerk Budgeted Positions				
Title Code	2013 Budget	2014 Budget	2014/2013 Variance	Explanation
Accounting Specialist	0	1	1	2013 Action

**Org. Unit**      **Expenditures**      **Revenue or Bonds\***      **Tax Levy**

Adm Asst	0	1	1	2013 Action
Adm Sec 3-Comm Clk	0	1	1	Transfer In
Adm Sec 4-Support Servs	0	1	1	Transfer In
Adm Sec Asst Chief Comm Clk	0	1	1	Transfer In
Adm Sec Chief Comm Clk 2	0	1	1	Transfer In
Clerical Asst 1	3	3	0	
Clerical Spec County Clerk	1	0	-1	2013 Action
County Clerk	1	1	0	
Deputy County Clerk	1	1	0	
Fiscal Spec	1	0	-1	2013 Action
<del>Office Coordinator</del>	<del>0</del>	<del>1</del>	<del>1</del>	<del>Transfer In</del>
<b>TOTAL</b>	<b>7</b>	<b>41</b>	<b>42</b>	<b>11</b>

~~64~~

**Veto No. 29 County Board Service Charges**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE COUNTY BOARD AND OFFICE OF THE COUNTY COMPTROLLER	Various			
<del>Operating costs decline by \$335,828 or 75 percent mainly due to staff reductions and by the shifting of costs related to</del> <u>The County's online legislative tracking and update system (Legistar) and related costs are transferred to the Office of the County Clerk.</u>	1000	(\$84,414)	\$0	(\$84,414)
	3700	<u>\$130,000</u>	\$0	<u>\$130,000</u>

~~Internal crosscharges decline by \$127,311 or 17 percent in 2014, to \$631,025. Charges for Courthouse Complex space rental, which are exempt from the property tax cap per 2013 Wisconsin Act 14, make up \$400,495-\$270,495, as the Office of the Comptroller is assuming former County Board space to house the Research Services and Payroll Sections. Of this total, other charges are reduced by \$117,626, or 33 percent in 2013. Charges for information technology and telephone services from the Information Management Services Division were re-allocated based on the reduction in staffing and are reduced by a total of \$114,616. County Service Charges to the County Board will be based on actual usage, not historical or rolling average amounts, and are budgeted at \$416,265~~

Org. 3700 – Office of the Comptroller  
 Increase expenditures by \$130,000 to reflect additional space rental charges related to the assumption of office space ~~in Room 203-R of the Courthouse to house Office of the Comptroller staff.~~

**Veto No. 30 County Board Responsibility**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COUNTY BOARD	Various			
<del>Amend Org. Unit No. 1000 County Board as follows:</del>	1000	(\$84,414)	\$0	(\$84,414)

**Department Mission:** The mission of the Board of Supervisors is ~~to establish~~ County policies that promote the County's Mission Statement: to enhance the self-sufficiency, personal safety, economic opportunity and quality of life of the citizens of Milwaukee County, consistent with the County's Mission Statement.

**Department Description:** The Milwaukee County Board of Supervisors is a body of 18 legislative representatives elected by residents of 18 supervisory districts in the County. Legislative Services includes 18 Board members who elect from their body the Chairperson of the Board and the First and Second Vice Chairpersons, plus staff. Upper management of all County Board services is the responsibility of the Chairperson of the County Board, who functions as the department head.

~~The Board's primary power is to "represent the county, have management of the business and concerns of the county in all cases where no other provision is made, apportion and levy taxes and appropriate money to carry into effect any of the Board's powers and duties." Wis. Stats. 59.51(2).~~ The Board exercises its power in part by adopting County-wide policy through resolutions and ordinances that is to set broad policy directives for the County designed to help meet advance the goals of the County's mission statement. Among the Board's most important means of establishing policy is the adoption of the annual County Budget. The Board conducts its business through nine standing committees, various subcommittees, commissions and task forces.

**Veto No. 31 Department Head Salary Cuts**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HUMAN RESOURCES	1140			
<del>Amend Org. Unit No. 1140 Human Resources as follows:</del>	1140	(\$240,374)	\$0	(\$240,374)

~~Adjust the 903E executive pay grade table to establish the pay range as \$98,720 to \$120,613. Reallocate the following positions to pay grade 904E: Airport Director, Zoological Director, Chief Information Officer, Parks Director and Corporation Counsel. Any position that is currently in pay grade 903E that is being paid more than the revised maximum shall have their pay reduced to the new range and shall not be "red circled" at a higher salary than the pay grade allows.~~

~~This pay grade reallocation will help realign the County's salary structure with other public officials in the State of Wisconsin. For comparison purposes, a few positions are shown in the following chart:~~

<u>Position</u>	<u>Salary</u>	<u># of Employees Supervised</u>
<del>State DOT Secretary</del>	<del>\$124,519</del>	<del>3,521</del>
<del>County DOT Director</del>	<del>\$126,875</del>	<del>467</del>
<del>State DOA Secretary</del>	<del>\$126,224</del>	<del>1,000</del>
<del>County DAS Director</del>	<del>\$142,100</del>	<del>330</del>
<del>State DHS Secretary</del>	<del>\$120,503</del>	<del>6,184</del>
<del>County DHHS Director</del>	<del>\$125,068</del>	<del>1,253</del>

**Veto No. 32 Land Sales Appropriations**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
NON-DEPARTMENTAL ORGANIZATIONS – LAND SALES	1900			
Amend Org. Unit No. 1933 – Land Sales as follows:	1900	\$0	\$0	\$0

**Land Sales:** Accounts for the sale of County land approved by the County Board. As in previous years, \$400,000 is budgeted in The Department of Administrative Services – Economic Development Division to cover their operating expenditures. This represents the first \$400,000 of unallocated land sales and has been historically realized through the sale of foreclosed properties and other miscellaneous land.

The 2014 operating budget includes no revenues in the Land Sales non-departmental revenue account based on past practice. However, per 2009 Adopted Resolution 11-53, the County is expecting revenue in 2014 from the sale to UWM Innovation Park LLC (UWM) of 88.9 acres of land in the Northeast Quadrant of the County Grounds for the development of a new College of Engineering and Applied Science Campus, known as Innovation Park. The payment schedule included in Resolution 11-53 requires UWM to pay the County \$5,000,000 in February of 2014, and requires UWM to remit to the County 75 percent of the value of any real property sale on the land until the remaining balance of \$3,550,000 is paid off. The Economic Development Director indicates that UWM is likely to complete the sale of one of its parcels to a developer who will construct a hotel on the site, and that the County's 75 percent share of this sale will total approximately \$680,000. Therefore, an estimated total \$5,680,000 in land sales revenue is expected to be realized from this particular transaction in 2014; \$5,000,000 from the adopted payment schedule for the original sale of the land and \$680,000 from the sale related to the hotel development.

Due to the County's experience with this particular project, where UWM had difficulty in making the initial \$5 million payment to the County, on which the County had depended for budgeted capital projects, the 2014 budget does not contain any revenue or expenditure authority related to either the \$5 million payment nor the hotel development. However, it is believed there is a high probability that these funds will be received in 2014. ~~Twenty five percent (25%) of these proceeds shall continue to fund the Economic Development Fund as adopted in Milwaukee County Resolution file 11-601. The balance of the net proceeds from this expected payment shall establish the Milwaukee County Innovation Fund. The new financial policies being adopted as part of the 2014 budget (see the Financial Policies section) Require that such The Milwaukee County Innovation fund one-time revenues received from land sales will be directed to one-time projects, especially those that~~

will enhance operational efficiencies, reduce ongoing operating or debt service costs, and improve service delivery and the County's long term fiscal sustainability.

Milwaukee County Departments, Divisions and Units may submit projects for funding consideration under the Milwaukee Innovation Fund in 2014. An evaluation committee consisting of representatives from the Comptroller Office, DAS-Fiscal, and the County Board will evaluate these projects based on established criteria and provide a ranked recommendation to the Finance, Personnel and Audit Committee for final approval before funds disbursement.

~~Along these lines, for the first time the 2014 Budget process included a solicitation from departments during the request phase of initiatives that are either critical one-time maintenance needs but which might not qualify for bond financing, or for one-time projects that will enhance operational efficiency, reduce operating costs, and/or improve service to the public.~~

~~Therefore, the 2014 budget directs the Department of Administrative Services—Office of Performance, Strategy and Budget (DAS-PSB) to create revenue and expenditure authority, through the administrative fund transfer process, for the following projects. If less than the anticipated amount of \$5,630,775 from the UWM payment schedule or hotel sale is received, DAS-PSB shall process the administrative fund transfers in the order below, so that the first dollars of funding are allocated to these projects in priority per this listing.~~

Priority Order	Department	Amount	Project
1	DAS-Facilities Management	\$500,000	Countywide Dispatch Major Maintenance
2	County-Wide	\$255,000	Fiscal Automation*
3	DAS-Facilities Management	\$309,600	Courthouse Elevator Renovation
4	DAS-Facilities Management	\$600,000	Courthouse Penthouse Masonry
5	DAS-Facilities Management	\$30,000	Courthouse Masonry (Basement Wall)**
6	DAS-Facilities Management	\$215,000	Courthouse Exterior Duct Repairs
7	DAS-Facilities Management	\$215,000	Courthouse Tuck-pointing
8	DOT Highways Division	\$688,675	Highways Maintenance Billing
9	DAS-Economic	\$170,000	Real Property Inventory

10	Development DAS-IMSD	\$50,000	Staffing Study
14	DAS-Facilities Management	\$50,000	Staffing Study
12	Parks	\$800,000	Lighting Retrofits
13	Medical Examiner	\$126,000	Spectrometer**
14	DAS-Facilities Management	\$250,000	Major Maintenance Funding
15	Parks	\$250,000	Parks Amenities Matching Fund
16	Aging	\$250,000	Senior Centers – Major Maintenance Funding
17	House of Correction	\$100,000	Major Maintenance Funding
18	DAS-Facilities Management	\$338,000	HVAC Improvements
19	Workforce Development	\$400,000	Workforce Development
20	Federated Library System	\$33,500	Software Migration
-	<b>TOTAL</b>	<b>\$5,630,775</b>	-
<p>* = Ongoing capital project providing support and technical modifications to the County Fiscal Intranet (which is a primary fiscal tool used County-wide), intranet enhancements (Comptroller Capital, DAS Performance, Strategy, &amp; Budget) for more effective and efficient capital project monitoring and carryover process, automation enhancements to streamline the capital request and review process, and other technology related fiscal projects as may be presented.</p> <p>** = Indicates this project has additional expenditure authority budgeted that is financed with general obligation bonds.</p>			

Any revenues realized in excess of the \$5,630,775 above will be placed into the Appropriation for Contingencies.

**Veto No. 33 Performance Budgeting**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COUNTY	County			
<del>Amend Org. Unit No. 1000 — County Board, as follows:</del>	County	\$0	\$0	\$0
<del>Amend the 2014 Recommended Budget narrative on page 16 “Performance Management and Budgeting” and “Program Areas by Strategic Outcome” by deleting the narrative (including the charts on pages 17-21) and inserting the following language:</del>				
<del>The Department of Administrative Services shall convene a Workgroup that includes representatives from executive, legislative and constitutional officer led departments, and other public stakeholders with experience in performance budgeting to develop performance management and budgeting recommendations for review and approval by the County Board. It is expected that the performance management and budgeting policies shall be implemented in the 2015 Budget.</del>				
<del>Amend the 2014 Recommended Budget for all Org. Units to delete the “Service Provision” line of each budget narrative; mandated, committed, discretionary, or administrative.</del>				

**Veto No. 34 Community Business Development Partners Reporting and Confirmation of Director**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COMMUNITY BUSINESS DEVELOPMENT PARTNERS	1040			
Amend Org. Unit No. 1040 – Community Business Development Partners as follows:	1040	\$0	\$0	\$0

Department Description Addition:

~~The County Executive appoints the Milwaukee County Director of Business Development and the Director is confirmed by the County Board. The Milwaukee County Director of Business Development is also the Disadvantaged Business Enterprise Liaison Officer and Airport Concessionaire Liaison Officer to US DOT federal agencies. Thus, to ensure the compliance with both FAA and FTA funding under 49 CFR 26.25, the Milwaukee County Director of Business Development reports directly to the County Executive.~~

The County Executive Office of Community Business Partners (CBDP) CBDP is responsible for designing, implementing, monitoring and enforcing Milwaukee County’s DBE Program in order to maintain compliance with Federal Regulations and Milwaukee County Ordinances.

**Veto No. 35 Community Business Development Partners Microloan Fund**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
COMMUNITY BUSINESS DEVELOPMENT PARTNERS	1040			
Amend Org. Unit No. 1040 – Community Business Development Partners as follows:	1040	\$0	<u>\$0</u>	<u>\$0</u>

The 2014 tax levy decreases by \$5,577, driven primarily by a reduction in overall expenditures. Personnel costs increase by \$65,636 due to multiple reclassifications/reallocations as implemented by the HR Compensation study. However, operating costs decrease by \$145,393 as a result of the elimination of \$100,000 of funding for the Micro Loan program. This program operates as a revolving loan fund that will be replenished as loans are repaid. The Micro Loan Program was funded in 2013 with Potawatomi revenue that has been reallocated for 2014. Community Business Development Partners will find a private or public financial institution or corporation to hold/manage the Microloan Fund (MLF) while securing a minimum of a \$25,000 fund match before March 1, 2014. Additionally, the Revolving Loan Fund (RLF) shall be maintained to support small and disadvantaged enterprises working in Milwaukee County contracts. CDBP will identify and pursue grant opportunities to grow the Revolving Loan Fund. In 2014, CDBP will develop and execute a comprehensive business outreach program for small and disadvantaged enterprises that will include the promotion of the Microloan Fund, the Revolving Loan Fund, and a series of educational seminars. CDBP will provide reports regarding outreach activities, microloan and revolving loan fund utilization, business to government (B2G) implementation and utilization and any other efforts to promote the disadvantaged and small business programs to the Economic and Community Development Committee and the Transportation, Public Works and Transit Committee on a monthly basis.

**Veto No. 36 Abolish Two DAS-Fiscal Positions and Decrease DAS-Fiscal Salary Appropriations**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DAS-FISCAL AFFAIRS	1151			
<del>Amend Org. Unit 1151 — DAS Fiscal Affairs as follows:</del>	1151	(\$300,506)		(\$300,506)
<del>Abolish one position each of Fiscal and Strategic Plan Coordinator and Fiscal and Performance Management Coordinator for a personal service savings of \$238,312.</del>				
<del>Vacancy and Turnover — Various Departments</del>				
<del>Increase vacancy and turnover (reduces net salary appropriations) for the following departments by:</del>				
<del>Org. 1151 — DAS Fiscal Affairs:</del>				<del>\$62,194</del>

**Veto No. 37 Decrease Salary Appropriations (Increase V&T) from Corporation Counsel, Procurement, IMSD, and Facilities Management**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF ADMINISTRATIVE SERVICES – PROCUREMENT, INFORMATION	1130	(\$82,317)	\$0	(\$82,317)
MANAGEMENT SERVICES, AND FACILITIES MANAGEMENT DIVISIONS and OFFICE	1152	(\$25,382)	\$0	(\$25,382)
OF THE CORPORATION COUNSEL	1160	(\$86,081)	(\$14,634)	(\$71,447)
	5700	(\$153,946)	(\$26,171)	(\$127,775)

~~Vacancy and Turnover – Various Departments~~

~~Increase vacancy and turnover (reduces net salary appropriations) for the following departments by:~~

- ~~Org. 1130 – Corporation Counsel: \$82,317~~
- ~~Org. 1152 – DAS Procurement \$25,382~~
- ~~Org. 1160 – DAS IMSD \$86,081~~
- ~~Org. 5700 – DAS Facilities Management \$153,946~~

**Veto No. 38 - SafeRide**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH & HUMAN SERVICES	8000			
Amend Org. Unit No. 6300 – Behavioral Health Division, <del>as follows:</del>	8000	\$5,000	\$0	\$0

~~A \$5,000 appropriation is included in support of the SafeRide Milwaukee Program. SafeRide is a multi-county program, begun in 1985 by the Tavern League of Wisconsin, in conjunction with the Wisconsin Department of Transportation (WisDOT). SafeRide aims to cut alcohol-related motor vehicle collisions and accompanying injuries and deaths.~~

**Veto No. 39 MCFLS**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
NON-DEPARTMENTAL ORGANIZATIONS – MILWAUKEE COUNTY FEDERATED LIBRARY SYSTEM	1900			
Amend Org. Unit No. 1900- Cultural Contributions: Milwaukee County Federated Library System as follows:	1900	\$100,150	\$0	\$100,150

**Strategic Program Area 3: Federated Library System**

**Service Provision: Discretionary**

**Strategic Outcome: Quality of Life**

**Strategic Implementation:**

The mission of the Milwaukee County Federated Library System (MCFLS) is to assume a leadership role in facilitating cooperation among its member libraries, improving access to and encouraging sharing of resources, promoting the most effective use of local, County, State and Federal funds and assisting member libraries in the utilization of current and evolving technologies to provide the highest possible level of library service to all residents of the County. This mission is pursued via the following objectives:

1. Assume a leadership role in facilitating cooperation among all public libraries in the County.
2. Improve access to greater quality and quantity of resources for patrons of the County.
3. Promote the most effective use of Local, County, State and Federal funds.
4. Assist member libraries in the effective utilization of current and evolving technologies.

~~The 2014 Budget includes a tax levy contribution of \$66,500,650 plus additional one-time funding of \$33,500 (see 1800 Non Dept Revenue narrative) \$100,000 in expenditure authority is budgeted to help offset reductions in State Aid and offset costs related to the MCFLS purchase and implementation of a workflow and resource management technology upgrade, known as the Sierra Platform, is planned for 2014.<sup>2</sup> The one-time funding will be provided by land sales proceeds generated in~~

<sup>2</sup> The 2012-2013 State Biennial Budget reduced State Aid to MCFLS from \$2.97 million in 2011 to flat annual allocations of \$2.68 million for 2012 and 2013. The 2014-2015 State Biennial Budget maintains the \$2.68 million annual allocation for MCFLS.

~~2014 (refer to the Land Sales program area in the Non-Departmental Revenue Section for additional detail).~~

~~This amendment would increase expenditure authority by \$16,553, general obligation bonding by \$968,170 and increase private donation by \$100,000 and the Parks Amenities Matching Fund by \$100,000 for a net tax levy decrease of \$441,265.~~